MEETING OF THE ADVISORY COMMITTEE
ON CHILD SUPPORT GUIDELINES AND ENFORCEMENT FOR THE STATE OF ALABAMA FRIDAY, NOVEMBER 12, 2021 10:00 A.M.

## ORIGINAL



THE ADVISORY COMMITTEE ON CHILD SUPPORT GUIDELINES AND ENFORCEMENT MEETING was held before Jeana S. Boggs, Certified Court Reporter and Commissioner for the State of Alabama at Large, via Virtual videoconference, Montgomery, Alabama, commencing at 10:00 A.M., Friday, November 12, 2021.

## APPEARANCES

GUEST:
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THE HONORABLE MATT FRIDY
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Montgomery, Alabama
THE HONORABLE DON MCMILLAN
Circuit Judge
4th Judicial Circuit
Marion, Alabama
THE HONORABLE MICHAEL D. SHERMAN
Circuit Judge
Domestic Relations Division
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THE HONORABLE JULIE PALMER
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APPEARANCES OF THE PUBLIC:
LISA CLARK

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PROFESSOR DAVIS: I know we're
infringing on everybody's time. The last time we met, we had thought it would be our last time to meet before we sent things to the -- our decisions to the Alabama Supreme Court. But we ran across some issues that we felt like we needed to bring back to the Committee. And I think that it's some good things that we are going to talk about today. So, we are going to try to do it in as efficient a manner as possible, but I did want to let everyone on the Committee know.

Most of you may already know that Drew's wife, Jenny, has passed since we last met. And so, I would like for us to have just a brief moment of silence to remember her and Drew and certainly the children, too.

So, if we would have just a motion of silence, please.
(Moment of silence).
PROFESSOR DAVIS: Okay. Thank you
very much.
Bob, if you would, call the roll for us, please.

MR. MADDOX: Yes, ma'am. Good morning, everyone. If you just say "here" or "present" when I call your name, that would be great just like previous meetings.

Honorable Sarah Stewart?
(No response).
MR. MADDOX: Honorable Matt Fridy?
HON. FRIDY: I am here.
MR. MADDOX: Thank you, Judge.
Honorable Don McMillan?
HON. MCMILLAN: I am here.
MR. MADDOX: Thank you. Honorable
Michael Sherman?
HON. SHERMAN: I am here.
MR. MADDOX: Thank you, Judge. Honorable Aubrey Ford?
(No response).
MR. MADDOX: Honorable Julie Palmer?

HON. PALMER: Here.
MR. MADDOX: Thank you. Honorable Karen Dunn Burks?
(No response).
MR. MADDOX: Professor Penny
Davis?
PROFESSOR DAVIS: Here.
MR. MADDOX: Amanda Cox?
(No response).
MR. MADDOX: I hope she comes on. She has a part on this.

MR. MADDOX: Shirlee Beach?
(No response).
MR. MADDOX: Shirlee Beach? I think I admitted her. Can you hear me, Shirlee?

PROFESSOR DAVIS: It looks like she's trying to connect to audio.

MR. MADDOX: All right. Drew Whitmire? I know I admitted Drew. Drew Whitmire?
(No response).
MR. MADDOX: He is on, Jeana. His

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name is on there.
MR. MADDOX: Greg Starkey?
(No response).
MR. MADDOX: Jennifer Bush?
MS. BUSH: Here.
MR. MADDOX: Thank you.
Joan-Marie Sullivan?
(No response).
MR. MADDOX: Jim Jeffries?
(No response).
MR. MADDOX: He indicated he had a doctor's appointment, I think, so he may not be on.

MS. STEINWINDER: Katie
Steinwinder?
MS. STEINWINDER: Here.
MR. MADDOX: Hopefully I pronounced that correctly this time.

MS. STEINWINDER: You got it.
MR. MADDOX: Great. Lathesia McClenney?

MS. MCCLENNEY: Here.
MR. MADDOX: Thanks. Melody

Baldwin?
MS. BALDWIN: Here.
MR. MADDOX: Thank you. Professor Brian Gray?

PROFESSOR GRAY: Here, Bob.
MR. MADDOX: Thank you. Stephen
Arnold?
(No response).
MR. MADDOX: Rachel King?
(No response).
MR. MADDOX: Mallory Hall?
(No response).
MR. MADDOX: Jeana Boggs is on as the Court Reporter. We have acknowledged her.

Honorable Julia Weller?
(No response).
MR. MADDOX: Stephanie Blackburn?
MS. BLACKBURN: I am here.
MR. MADDOX: Thank you, Stephanie.
Dr. Jane Venohr?
(Waving) .
MR. MADDOX: She's on.

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DR. VENOHR: Here.
MR. MADDOX: She's waving. How are you today?

Amanda Cox? I just admitted her.

MS. COX: Here.
MR. MADDOX: Thank you. And from the public, Lisa Clark?

MS. CLARK: Here.
MR. MADDOX: Thank you. Would you like to make any comments toward the end of the meeting?

MS. CLARK: No, sir.
MR. MADDOX: Thank you. Clifford Smith?
(No response).
MR. MADDOX: I didn't see him come on. That's it, Penny.

PROFESSOR DAVIS: Thank you, Bob. We appreciate that.

Stephanie, do we have a quorum?
MS. BLACKBURN: Yes, we do.
PROFESSOR DAVIS: Thank you all

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for coming and joining us today.
Stephanie, we do have authorization from the Supreme Court for the videoconference -- Zoom conference; is that correct?

MS. BLACKBURN: Yes, we do. The August order is still in effect until March 31st, 2022.

PROFESSOR DAVIS: Thank you. And, Bob, I will ask that we dispense with reading the notices, but just to confirm that notices did go out to the media today

MR. MADDOX: Yes, ma'am.
PROFESSOR DAVIS: -- of our meeting.

MR. MADDOX: All right. Thank you. And the authorization and the media outlet notices will be on or are on the website, so that's available.

All right. All right. Our next
item is the approval of the transcript that was for the October 21st, 2021,
meeting. Does anyone have any changes or corrections that they have not previously sent in?

MR. MADDOX: Penny, I had just a couple of minor changes, if I might. On page three, line 21, Alabama Administrative Office of Courts needs to be deleted under Honorable Julia Weller's name. She's with the Supreme Court Clerk's office, not AOC. So, I think that should be deleted.

PROFESSOR DAVIS: Okay.
MR. MADDOX: And on page 59, line
17, it should say Rule 32, paren, small "e" instead of capital "C".

PROFESSOR DAVIS: Okay. Thank you. Any other suggested changes?
(No response).
PROFESSOR DAVIS: All right. And I will say that we are very fortunate to have a good reporter that does a great job catching all the nuances over a Zoom meeting which is difficult.

So, do I hear a motion to approve?

MS. STEINWINDER: Penny, I'l move to approve. It's Katie.

PROFESSOR DAVIS: Thank you, Katie. And do I hear a second?

MS. BEACH: I'll second. It's Shirlee Beach.

PROFESSOR DAVIS: Thank you very much.

All right. The motion has been made and seconded. So, we are going to try out our hands at the bottom. So, if everyone would in favor, raise your hand.
(Committee members raising hands).

PROFESSOR DAVIS: All right. I see -- one, two, three, four, five, six, seven, eight. Anyone who cannot raise their hand visually through the computer, if you would, unmute and vote.

HON. PALMER: This is Julie

Palmer. Approve.
PROFESSOR DAVIS: Okay. All
right. So, we're going to lower our hands if I can figure out how to do that.

And then anyone who is opposed, if you would, raise your hand.
(No response).
PROFESSOR DAVIS: And Judge
McMillan, your hand is still raised. Are you --

HON. MCMILLAN: I am trying to figure out how to -- I've got to figure out how to lower it.

PROFESSOR DAVIS: I understand. I think you just hit at the bottom when you -- there should be something that says, "lower hands."

Okay. And if anyone who cannot raise their hand or -- would you unmute and let us know if you are in opposition to the motion.
(No response).
PROFESSOR DAVIS: All right. The
motion passes.
And then our next thing -- Our next agenda item is a discussion on the issues that we had looked at and voted on the last time. As I said, there were some -- When Professor Gray and several of us looked at some things, we found some things that we felt like needed to be brought back to the attention of the Committee. And I asked Professor Gray to present the drafts of the charts first because that sort of prompted our thought process.

And are you going to share -Are you going to do it with your screen, Brian, or is Bob going to do it?

PROFESSOR GRAY: Yes, I'm going to go ahead and try to share my screen. Let's see if that will work.

PROFESSOR DAVIS: Okay. Thank you.

PROFESSOR GRAY: Okay. It looks like it will.

PROFESSOR DAVIS: All right.
PROFESSOR GRAY: Okay. So, good morning, everybody.

As Penny mentioned, after our last meeting back in October, I took a look back over the Worksheet. I continued to look at this thing over and over again and in the process discovered several problems that I was not able to detect earlier on.

And so, there are some mistakes there. We need to fix those mistakes. Some are really pretty minor, and you just don't see them. They are pretty much under the hood, but there are some of the others that are fairly substantive. And so, we thought we needed to bring this back to the Committee for your approval.

So, I talked over the issues with Professor Davis, and then we had a discussion after that with Dr. Venohr and also with Amanda Cox to try to see
what kind of options we might have in fixing the issues that we had.

So, what you see on screen -and hopefully you can read this. It might be a little small, but it's kind of important to be able to see everything, I guess, on the screen.

So, over on the left-hand side, I have got the one that we approved the last time. This was my October 15th Worksheet. And over on the right is the revised Worksheet that we're proposing to you today for approval.

So, let me walk through the major changes and try to get you to see, you know, what those are.

So, the first one is one that's been around for quite awhile. If you look at the sheet over here on the left -- is everybody seeing it? Everything okay?

PROFESSOR DAVIS: Yes.
PROFESSOR GRAY: Good. Thank you.

Okay. So, over here on the left, if you take a look at line 11, the income available for child support -This is in the Self-Support Reserve calculation. The calculation, I had originally set it up as taking line one, which was the monthly gross income, and then substracting out the SSR of $\$ 981$. But it should have been line two; in other words, it should have been the adjusted gross income instead.

So, over here on the revised sheet, if you take a look at line number 11, you will see it's line two minus the SSR of $\$ 981$. And all the examples that we did, we didn't really have -- we weren't really looking at inputting pre-existing child support payments and pre-existing periodic alimony payments, and so that probably helped hide that error for a little while.

So, that is much more consistent with what Dr. Venohr's Worksheet had and

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also what the Wyoming Worksheet does, as well. The Wyoming Worksheet is one that we thought was fairly similar to ours or trying to. It remains somewhat -somewhat consistent with that.

The second one or error that we needed to correct -- If you come down to the very bottom, one of the things I was attempting to do in this Worksheet was to avoid duplication of effort. So, I thought it would be nice if I didn't have to repeat a calculation in the top part of the form -- I am sorry, in the Self-Support Reserve part of the form that I had already included in the top part of the form.

So, some calculations I was
trying to save toward the end here like the self -- I am sorry, the minimum of \$50 obligation and also the last line down here, line 15, the final child support order after the payments adjustment. Well, that line was added
in to try to give credit to those who fell under the minimum $\$ 50$ order at this stage. So, we had in this example someone who was paying \$20 toward -- I believe it was childcare costs.

So, there was a $\$ 50$ minimum order, and we're going to give them the \$20 credit, and so it would bring it down to $\$ 30$. The problem is that also impacted -- that adjustment impacted people from the top calculation who had already had that deduction taken out. So, basically it was a double deduction, and you kind of see that there. It should have been the one-eighty -- Let's see. I guess it's the \$194 here -well, $\$ 186$. But it actually got brought down to just \$86.

So, over here, it's corrected by simply deleting line 15, and then there's sort of a combination of lines 13 and 14. And we're also moving the minimum $\$ 50$ obligation calculation back
to the Self-Support Reserve calculation.
Okay. So, the last part down here -- 13, 14, 15 -- really simplifies quite a bit. And then, if you take a look at line 12 in the Self-Support Reserve calculation back in the old form, there we save the minimum $\$ 50$ order calculation until later, but now it's included at that step. You can see here in line 12. If it's less than $\$ 50$, then we enter that $\$ 50$ minimum obligation. And that's consistent with what Dr. Venohr was doing in her Worksheet and also what was going on in the Wyoming Worksheet.

And so, those were the main things, the main differences that we -or changes that we made to the -- to the form. We also made some changes to some of the wording in order to line it up a little more closely with the old CS-42 Worksheet, as well.

So, those are the main changes.

Are there any questions? Or, Penny, did you have anything you wanted to add to that?

PROFESSOR DAVIS: I think part of the dilemma that we had with the $\$ 50$ order and, like, in this particular instance where the defendant had paid \$20 is that we are going to suggest that in some other documents that we see that the judge had discretion to give them essentially credit for that $\$ 20$ that's actually paid that's not built in here. We still have the $\$ 50$. At least that's my recollection of our discussion that we had.

PROFESSOR GRAY: No, that's correct. I think we also thought that that might be a pretty rare event anyway that, if they came down to the SSR calculation, that it might be somewhat unlikely that there would be those childcare or healthcare costs; but in the event that there were, that the judge could override.

PROFESSOR DAVIS: Right.
MS. BEACH: I have a question. I don't know if here is the time to bring it up or not.

But on the Self-Support Reserve, early on Dr. Venohr mentioned that there was an income level at which that no longer applied. We have not stated that here anywhere. Is it stated somewhere else that I've missed?

PROFESSOR GRAY: No, Shirlee. The idea here is, we go ahead and go through the calculation. And in one of Dr.

Venohr's earlier Worksheet, the idea was to -- she figured out what the breakpoints were, the amounts at which you really wouldn't have to bother doing the SSR calculation, and so you were able to skip that section.

MS. BEACH: Right.
PROFESSOR GRAY: The way this worksheet is set up you still go through the SSR calculation, but it sort of
accomplishes the same thing.
MS. BEACH: Okay. Okay.
PROFESSOR GRAY: In other words, if the income falls below that amount that Dr. Venohr had listed on her Worksheet, then you would fall into the SSR calculation. That would be the one that would come up at the end.

MS. BEACH: Okay. Gotcha.
PROFESSOR DAVIS: That's a good question, Shirlee.

Anybody else have additional questions in any order? You know, we may get to them in another document, but as you think of them, feel free to voice them.
(No response).
PROFESSOR DAVIS: And I guess I will do that same thing that I suggested to other people while I think about it. In our charts -- and we don't have that in front of us. But when we look at the support chart, the minimum order we have
there is actually -- thank you. Looks like magic; it just appears.

The minimum order there we have is $\$ 52$. And before I raise the issue, should we -- should we say $\$ 50$ so we have it sort of consistent? But I was talked out of it, but I can't remember why I was talked out of it.

So, should we make that \$50 so that at least it's consistent with where we talk about a minimum $\$ 50$ order, or should we leave it at \$52? I know it's not but a $\$ 2.00$ difference.

In the past where we incorporated the Self-Support Reserve, we had the number $\$ 50$ for -- in there to indicate that.

So, if anyone can tell me why I was talked out of it, I can't remember.

PROFESSOR GRAY: That might be a Dr. Venohr question.

PROFESSOR DAVIS: Probably is.
DR. VENOHR: That's where the
economic data came up with this \$52. I'm not sure who talked you out of it. I think it's a very minor change if you wanted to do it, but the Schedule, as is, reflects the economic data on child-rearing costs for --

PROFESSOR DAVIS: Yeah. Maybe I talked myself out of it because I know it is not a lot of money, but, you know, we just talk about a $\$ 50$ order. And the other -- our existing child support, we actually use the number "50" in our Child Support -- Child Support Worksheet Schedule and here we don't. We have, you know, for one child $\$ 52$, two for $\$ 80$. If I'm the only one that's bothered by that, then that's okay.

Anybody else have any feelings about it? If we do, we will look at it when we talk about the $\$ 50$ order in the documents and see what y'all think about that. Just keep that in the back of your mind.

DR. VENOHR: Penny, if I may, that really -- That first income range is zero to \$250. It's not shown on this because this is Brian's calculator, you know.

And so, when we calculate that basic obligation for one child, we are actually using the \$250 amount. We are not using zero or $\$ 100$, or whatever.

And, like, at the $\$ 300$, I am using the $\$ 300$ amount when I calculate the basic obligation and with the understanding that that \$300 amount is being applied to the income range of about $\$ 275$ to $\$ 325$ because of rounding. And you don't have that same sort of thing for that first income range because, you know, that goes from zero to \$250.

So, I use that \$250. And the reason that I don't go lower -- you know, like, I don't have an income of \$200 and not \$150 is because those amounts would be less than $\$ 50$.

PROFESSOR DAVIS: Right.
DR. VENOHR: So, I don't know if that helped. That's kind of a complicated explanation.

PROFESSOR DAVIS: It does remind me of why I was convinced that I was being OCD to worry about the $\$ 52$ versus the $\$ 50$ showing up, because the required minimum is not included in the charts like it was before. I think that's the difference.

Okay. Well, I don't want to belabor that point. If anybody else wants to raise it, we can. Otherwise, we will move on.

All right. Let's go back to the side-by-side charts and see if anyone has any other questions; or if you want to, we will go ahead and vote on the new format for the chart which does incorporate some concepts that Professor Gray indicated.

Does anyone have any other questions? If you would, just, you
know, indicate by raising your hand or unmute.
(No response).

PROFESSOR DAVIS: Okay. Well, let's go ahead and vote then. All in favor --

HON. PALMER: Penny --
PROFESSOR DAVIS: -- I'm sorry. Go ahead, Judge.

HON. PALMER: Penny, this is Julie Palmer. I don't -- I am on the phone, so I can't see the screens y'all are looking at. But in the current child support forms -- And I think this is what we are talking about. If not, let me know and we will get to it.

But in the current Child Support Schedule, it's shaded as far as what is actually in the reserve, and what I was sent that area is not shaded.

PROFESSOR DAVIS: Yeah. That's because we -- the reserve is no longer in that chart. That's --

HON. PALMER: Okay.
PROFESSOR DAVIS: We apply that on the form.

HON. PALMER: Okay. All right.
PROFESSOR DAVIS: But, yes, you are right. Thank you for bringing that to our attention, Judge Palmer.

HON. PALMER: Okay. All right. Well, that's all I've got to say. Thank you.

PROFESSOR DAVIS: All right. Thank you.

And that's something that we will have to, you know, educate everyone on because Judge Palmer is correct, that is how we are used to seeing the Schedule with that built in with the shaded area.

All right. Let's go ahead and vote. Everyone in favor -- I guess we need a motion, though. Sorry.

So, do we have a motion in favor of the changes on the form that

Professor Gray just went over for us?
(No response).
PROFESSOR DAVIS: Okay. I will
speed up the process and make that motion. Do we have a second?

MS. STEINWINDER: Penny, I'll second.

PROFESSOR DAVIS: Okay. I think I saw Judge Sherman and Katie both seconding. And all in favor, if you would, raise your hand if you can, either the visual one or your own hand. (Committee members raising hands).

PROFESSOR DAVIS: All right.
Let's see. I have got -- one, two, three, four, five, six, seven, eight, nine -ten. I see ten hands. Would anyone like to unmute and vote?

HON. PALMER: This is Julie
Palmer. I vote in favor.
PROFESSOR DAVIS: Okay. I count eleven. Bob, is that what you count?
(No response).
PROFESSOR DAVIS: I don't know if Bob is there or not.

Okay. If everyone would put your hands down. And then if anyone would like to vote in opposition, if you would, raise your hand and/or unmute. (No response).

PROFESSOR DAVIS: Okay. Well, that motion passes.

And Amanda has been very diligent in going through the documents to make some changes based on the language that we just adopted and the changes that were made in the form as well as a few other changes. And I will say this; I should have said this before: I appreciate the fact we sent out the chart to, I think, Melody and maybe a couple of other people, Katie, and asked them to -- to get some of their folks to work through some different examples to see if that worked
well and if it was understandable as possible.

And so, I think the results were positive from -- in terms of feedback we got from that, and I just want to
acknowledge and appreciate -- and say I appreciate your reaching out to other lawyers and DHR people and their taking the time to review the proposed changes to the chart.

Okay. So, at this point, Amanda, are you going to be controlling the screen, or are you going to ask Bob to do that?

MS. COX: If Mr. Maddox doesn't mind doing that. Is he on right now?

PROFESSOR DAVIS: Yes, there he is sharing his screen.

MS. COX: Okay.
PROFESSOR DAVIS: Which document do you want first? Did y'all already talk about it?

MS. COX: I guess -- I think it
would probably be best to start with the Rules if that's okay. I think if we discuss the Rules and Comments, that might be all we need to really discuss because the Memo just -- would be just a repeat.

PROFESSOR DAVIS: Yeah.
MS. COX: Okay. So, we have got rule changes. This document is redlined to the version that the Committee saw at the last meeting, but it's confusing because it's also redlined to the changes that we are making.

So, I will go through and tell you what the changes actually are. If you could scroll down a little bit, Mr. Maddox, to childcare costs.

So, this first paragraph (a), you see some edits. Those -- Mr. Maddox just made those grammatical edits to that Rule. And then part (b) is also the same as when we looked at it the last time. Where was the change?

Okay. So, the first change will
be at page three, amendment to Rule 32 (c). It's kind of at the bottom of page three. Can you scroll down just a little bit more? Yeah, the bottom of three.

PROFESSOR DAVIS: Page three. Bottom of page three, Bob.

MS. COX: The bottom of three. Sorry.

Okay. So, basically here we just changed the wording from "alternative child support calculation based on the SSR" to "SSR calculation." And that change is throughout the Rule. And basically all this is is wording changes. This is not anything substantive until you get to right before part (6), and that's where it says, "If the amount entered on line 12 is less than $\$ 50$, there is a rebuttable presumption that a $\$ 50$ minimum amount should be entered."

That's right before (6). I
think maybe you need to go down a little. Yeah, right there.

So, all we did there was we moved the minimum order to the SSR part instead of in the zero dollar part, and that's just to reflect titles on the Worksheet.

And then, if we scroll down a little bit more, you see where I took the part (b) and (c) out, and that's just because we moved the minimum order to the SSR section.

So, all this is is basically incorporating the Worksheet, the Worksheet changes into the Rule. There's nothing -- nothing new as far as the Rules.

And the same thing with the Comments. I don't know if we really even need to go through those.

PROFESSOR DAVIS: I think I would rather go through them with them.

MS. COX: You want to go through
them? Okay.
Okay. There they are. Okay. So, the first major thing we change is the bottom of page two, and that is where we changed the tax rate exemptions to "assumption" right there. And that's what we did in the last meeting because the Schedule does not assume that. The IRS tax code assumes that. So, we changed that. I think Judge Palmer brought that up.

Okay. And then if we go down to page four, that's the same -- same issue about the tax rate assumption. We changed that and added that in the Comments.

And then, if you go down just a little more to the middle of that page, there's some blue strikeouts. That's just where we changed the alternative child support calculation to the SSR calculation. All that is is just wording changes.

Okay. I guess the bottom of page five, if you could go down another page, that's where basically we are just changing the comments to go with the Worksheet. And then, if the amount entered on line 12 is less than $\$ 50$, the available presumption of a $\$ 50$ minimum amount should be entered. And so, that's going to be with the SSR calculation, not in the zero order calculation like it was before. And then, we had to delete a lot right under that.

If we can scroll down a little bit more, there's a whole bunch of deletions. And that's just where we moved the minimum order, and we moved that deduction for healthcare. That double deduction, we took that out.

And the same thing one paragraph down, it's just another deletion to delete the minimum order out of that last section and to move it to the
alternative calculation with the Self-Support Reserve.

So, the main thing is we changed everything to reflect the changes in the Worksheet, and then we changed the income tax assumption to more accurately reflect that it's because of the IRS tax code instead of because of the Schedule assumption.

Now, I will -- I don't know. Do you want me to go into the other edits in that big document yet, Professor Davis?

PROFESSOR DAVIS: Let's -- Let's
look at these two. I think it's easier --
MS. COX: Okay.
PROFESSOR DAVIS: -- to do it so
that, if anybody has any questions on these, we can do that.

So, we are looking at the two documents, the Rule change and the Comments. Let's start with, I guess, the Rule change first. Does anybody
have any questions regarding that?
(No response.)
MR. MADDOX: Hey, Penny, this is
Bob. Can you hear me now?
PROFESSOR DAVIS: Yes.
MR. MADDOX: Good. I am back among the living. We had audio difficulties on my end. So...

PROFESSOR DAVIS: That's frustrating.

MR. MADDOX: My sharing screens as well as getting someone to come check the audio at the same time, that's quite challenging. But I did have a question under (5) (d) on this page where I've got it in the middle here. You added some language to the Comment beginning with "however." I wonder if that same language needs to be subtracted from the Rule, as well.

PROFESSOR DAVIS: Can you pull up the language you are referring to in the Comment, Bob?

MR. MADDOX: Amanda, did you
incorporate that in the Comment?
MS. COX: Let me see. Oh, you're saying that I didn't incorporate it from the Rule to the Comment or vice versa?

MR. MADDOX: No. I think Professor Davis had some --

MS. COX: Oh, yeah. That was -- I was going to say that that issue that you were discussing about saying the judge has discretion to subtract that, that has not been finalized into the Comments yet. I don't know that -- I do remember seeing an email about that, but maybe I just missed putting that in.

MR. MADDOX: Now, Penny, did you want to talk about that "however"?

PROFESSOR DAVIS: Well, Yeah. We had discussed the possibility of putting in -- and I don't know if I -- Bob, I don't know if you can pull up the language. But the concept that in the very few situations where there actually
might be somebody that would be paying, as we showed in our chart, $\$ 20$ instead of making them pay the full $\$ 50$ when they are already paying $\$ 20$ directly to health insurance or to the childcare that we have in our charts, that the judge would have the discretion to give credit for that person.

So, that would essentially -say Judge Sherman was -- had the case before him, then the parent can say: Well, I am paying $\$ 20$ to -- directly for childcare. And so, then the judge would have the discretion to say: Instead of applying the $\$ 50$ minimum in this case, we will just give you credit for that $\$ 20$, and then the order would then be \$30.

MS. COX: I did find your email on that now. And so, it says, "We might add language in the Comments similar to this." And then it says, "However, when a minimum order is entered, credit may be given by
the court to the parent for any payment that he or she is making as reflected in lines 5 and 6."

PROFESSOR DAVIS: And that's the childcare and healthcare?

MS. COX: Yes, ma'am.
MR. MADDOX: So, my question was, Penny, should we add that language to the Rule itself, as well? You said to add it to the Comment.

PROFESSOR DAVIS: My default is it probably should be in the Rule. I think it's -- you know, the Comments are -- my general view is the Comments are more explanatory and examples, and the Rule should be -- reflect what is the policy or the process that should be followed.

MR. MADDOX: Amanda, could you
share that email with the language in it?
I don't have it in front of me. You should be able to share it and share with everybody on the Committee.

MS. COX: I can probably email it
to you. That might be the best I can do. PROFESSOR DAVIS: All right. Do we want to go to the Brady bunch while we are doing that and see if anyone has any thoughts about just the concept? And then we can decide where to put it if you like the concept of giving credit to a parent that's paying either child support -excuse me, childcare or the insurance, which line -- is it five and six, Brian? Is that right? You're muted. You're still muted, Brian.

PROFESSOR GRAY: Okay. It is lines five and six.

PROFESSOR DAVIS: Thank you. It just seems to me that the sense of fairness that if we really want somebody to pay only $\$ 50$ because they are below this minimum amount, that Self-Support Reserve, then if they are already paying, you know, some money, then they ought to be able to get credit for it. That's my -- just my view on it. It may not be
everybody else's.
MS. COX: One thing I was
wondering is: Could this -- if the trial courts -- Could it result in them getting a double credit somehow kind of like what we were concerned with before? Would we need to specify that a minimum order is entered? I'm not sure.

Maybe Professor Gray can answer this. Is there any way that they can get a double credit since we moved it to the $S S R$, move the minimum order to the SSR calculation?

PROFESSOR GRAY: You know, in the instance of our calculation, we really don't account for those costs.

PROFESSOR DAVIS: Can you put your chart back up, your screen?

PROFESSOR GRAY: Hang on just a second.

Okay. So, yes, in the SSR calculation, we don't consider the cost. We don't add them in. We don't take
them out. Now, up here in the top portion, they are added into the basic child-support obligation to come up with a total child-support obligation, and then they are taken out.

Now, when they are taken out, they may be reapportioned, but they're -- But they are taken back out.

PROFESSOR DAVIS: So, for example, this defendant that they -- you have added the \$20, and you've added \$100 in, and then we divide it by the percentage. And so, the defendant would owe $\$ 240$, and then they would get credit for the $\$ 20$ there, so they would owe $\$ 220$. But then when you apply the SSR, they really only owe \$19. That's really all they should be -- You know, in order to get the benefit of the SSR, all they are obligated to pay is \$19. And we say that we are going to have a $\$ 50$ minimum order for everybody.

And so, even if you're only -after the SSR is applied, we say: Okay.

You're going to have to pay $\$ 50$. But that person is already paying \$20.

And so, I think, in that instance -- We took it out of the chart.

We simplified it because it doesn't happen very often, but I just thought the judges might feel like that it's a matter of policy. They may want to give credit to that. But, again, that's a -that's a policy determination.

MS. COX: I agree with you that if we're going to do that, it probably needs to go ahead and go in the Rule. And if we say "may," it's going to be discretionary.

PROFESSOR DAVIS: Do any of the judges have any feelings on it? It would be -- It would mean that you would have to make a determination in each case in order to give them credit.

HON. SHERMAN: I personally think that I would have the discretion to do that anyway, whether it's in there or not, because I have the discretion to deviate
from Rule 32.
But that being said, I think
that, as a policy matter, it make sense to have it in the Rule.

PROFESSOR DAVIS: Thank you, Judge.

Any other judges that have comments that would unduly burden them? (No response).

PROFESSOR DAVIS: Any other questions or comments?

HON. SHERMAN: I was going to say too, Penny, I think, you know, the number of times that is actually going to happen in my court is miniscule. I don't think I'm going to see, first, the Self-Support Reserve of, you know, minimum \$50 order, and they're paying the daycare or health insurance. So...

PROFESSOR DAVIS: Yeah. I think that's true.

PROFESSOR DAVIS: Okay. Anybody have any other questions in regard to the

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issue of double credit or anything else?
(No response).
PROFESSOR DAVIS: Okay. Let's go back to the Brady bunch. So, we will take the issue that I raised separately. And I am not going to make that motion because it may be only -- I may be the only one that's interested in that, and I have not real strong feelings about it, so because of the few cases in which it will apply. And I think Judge Sherman is correct, that they can do those as a deviation.

So, does anybody want to make a motion regarding that language?
(No response).
PROFESSOR DAVIS: Okay. So, that language will not be considered. It failed for a lack of a motion and a second and anybody else voting for it.

So, now we are to the point of asking if anybody else has any other proposed changes to the Rule and to the Comment that Amanda has gone over for
us?
MR. MADDOX: Penny, this is Bob. Real quick, Jennifer Bush and I talked about this earlier this morning. We would like to have the Court do a three-month delay implementation effective date for this -- if they adopt any part of this Rule or Comments.

So, in the "Preface Relating to Scope," we may just need to say 2022 and not say "January" because we don't want that to be that soon for both of our computer systems, policies, et cetera.

PROFESSOR DAVIS: Okay.
MR. MADDOX: We need about
three-months' turnaround time, and, plus, we may want to be training court officials and employees and the DHR staff, and whatnot, in that time frame to apprise them of the changes.

PROFESSOR DAVIS: Okay.
MR. MADDOX: So, if we could just take out "January," and then we might want
to add a recommendation to the Memorandum itself, number five, at the end about that.

PROFESSOR DAVIS: Okay. So, the vote at this point would be like in the preference where it says, "Rule as effective the month of January," it would be blank, correct?

MR. MADDOX: Yeah. Take out
"January" and just say 2022 --
PROFESSOR DAVIS: Okay.
MR. MADDOX: -- or blank 2022.
PROFESSOR DAVIS: All right. I think that's a good practical suggestion on both parts of you and Jennifer.

Any other thoughts before we vote?

MS. COX: Oh, did you say a three-month delay from when the Supreme Court adopts it before it goes into effect?

MR. MADDOX: Correct. Like, if their order is issued hypothetically on

December 15th, it would be March 15th, 2022.

MS. STEINWINDER: Now, I do need to -- I think it would be a good idea to amend the Memorandum, too, and just submit it to the Court.

PROFESSOR DAVIS: Okay. So, when we get to the Memorandum, we'll -- Bob, don't let me forget, and we will talk about that with regard to that. I think the only change in the Rule and the Comment here would be just removing the suggested January date. And then when we get to Comments, we'll suggest there be at least three months; is that correct? Am I understanding what you are suggesting, Bob?

MR. MADDOX: Yeah.
PROFESSOR DAVIS: Okay. Any other thoughts with regard to the Rule or the Comments?
(No response).
PROFESSOR DAVIS: All right. Then
we will proceed with a vote. All in favor, if you would, raise your hand. (Committee members raising hands).

PROFESSOR DAVIS: Okay. I see -one, two, three, four, five, six -- I think I see nine. Nine. Anyone want to unmute and vote?

HON. PALMER: This is Julie
Palmer. I vote in favor.
PROFESSOR DAVIS: Okay. That's our tenth vote. Anyone -- Okay. If everyone would lower their hands.

Anyone would want to vote in opposition, if you would raise your hand (No response).

PROFESSOR DAVIS: And, Amanda, your hand is still up. Now it's down. Okay. Thank you.

Anyone want to unmute and vote in opposition?
(No response).
PROFESSOR DAVIS: Okay. Thank

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you.
All right. Let's move to the Comments, Amanda, if you would. Bob, if you will put that on the screen.

MS. COX: Okay. I think I have already gone through the Comments. Do you want me to go through the Memo?

PROFESSOR DAVIS: I'm sorry.
Memo.
MS. COX: Okay.
PROFESSOR DAVIS: I apologize. I meant Memo. I'm sorry.

MS. COX: Okay. That's what I thought you meant.

Okay. On the Memo, I feel like I am going to be repeating myself. But this is the introduction obtained, the part about the minimum order since we moved that to the SSR section. That on number four, I just changed the wording of that.

Page five -- The beginning of page five, this is where I made the
change that Judge Palmer had recommended about the tax exemptions.

Okay. And then, if we go down to page seven, these are all just minor changes changing the wording to match the Worksheet.

And then on page eight, this is where we added the minimum order to the SSR section.

And then starting on page nine, this is when we deleted the minimum order and the adjustments from that last section on the Worksheet. And then the conclusion section just -- just summarizes that.

And then the conclusion, that's where I will add that we recommend that the changes be effective at least three months after the Supreme Court issues its order adopting the recommendations.

MR. MADDOX: And, Amanda, I have some proposed language I can give you.

MS. COX: Oh, that would be great.

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Thank you.
PROFESSOR DAVIS: Do you want to share that with the group, Bob?

MR. MADDOX: Sure. I just did this this morning, so it may need to be, you know, clarified a little more.

But number five would be if the Court issues an order amending Rule 32, the Comment to Rule 32, Form CS-42, and on the Schedule to Basic Child Support Obligations, the effective date of the order is recommended to be at least three months after the date the order is issued to give sufficient time to make changes in the computer systems, policies, et cetera, and to inform court officials and employees and the DHR staff regarding the changes.

PROFESSOR DAVIS: Does anybody have any comments on the language Bob read?

MS. COX: Also, I have got the edits. I don't know if you would want to
-- Do you want to do that separately from this? I can go ahead and do that.

PROFESSOR DAVIS: The big document you are talking about?

MS. COX: You want to just wait?
Yeah, we can wait on that.
PROFESSOR DAVIS: Yeah. Let's do -- Let's go ahead and do this, and then we will --

MS. COX: Okay.
PROFESSOR DAVIS: -- go back to that.

MS. COX: Okay. I think that
language looks great. And if you could email me that because I didn't get it all typed out.

MR. MADDOX: Sure.
MS. COX: Thank you.
PROFESSOR DAVIS: All right. Does anybody have any questions relating to the -- to the rather minor comments -- I mean, changes to the last document we had?

These would be the memorandum that we will

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HON. SHERMAN: I have one question, Bob. Is that -- At one of our last meetings, we talked about the need to talk to the IT people at AOC about the programming for the -- you know, the tool the judges use in Alacourt to do the calculations. Is that -- Is that what this is in reference to or in response to? Does that give them time?

MR. MADDOX: Yes, sir.
HON. SHERMAN: Okay. Good.
MR. MADDOX: They already got
started. They did a draft on the previous version of the Worksheet. So, all they have to do is make these last-minute corrections. But we still want to give time to upload and all that good stuff.

HON. SHERMAN: Do you need a motion, Penny?

PROFESSOR DAVIS: Yes, we would.
HON. SHERMAN: I move we adopt the Memo as -- with the corrections suggested
by Bob this morning.
PROFESSOR DAVIS: Okay. Do I hear -- Let's go to the Brady bunch if you could, Bob. Do I hear a second while we're switching over?

MS. BEACH: This is Shirlee Beach.
I second.
PROFESSOR DAVIS: Thank you, Shirlee. So, we have a motion and a second. All in favor, if you would, raise your screen hand or your physical hand. All right. I see ten again. And if you would unmute if you're in favor or in opposition. If we would, take our hands down.

HON. PALMER: Penny, this is Julie Palmer. In favor.

PROFESSOR DAVIS: All right.
Thank you. So, that would be -- I think that was -- was that 10 or 11 in favor. Okay. And no opposition?
(No response).
PROFESSOR DAVIS: All right. So, 800.397.5590 www.boggsreporters.com
the last document that we were referring to is the larger document that was -- I will just refer to it as the 36-page document. So, Amanda, if you would just go over that. I think green is the changes, right?

MS. COX: Yes, ma'am. I think I do have this one pulled up on my computer. I could try to share my screen, but it might be a fail. So --

MR. MADDOX: I'm afraid I haven't mastered how to get into my email from here. I don't want to push any buttons. MS. COX: Okay. Let me try and just don't make fun of me if I mess it up.

PROFESSOR DAVIS: No judgment from this group.

MS. COX: Let's see here. Oh, okay. Is that it? Can y'all see that?

PROFESSOR DAVIS: Yes, ma'am.
MS. COX: Okay. Y'all don't see anything you're not supposed to see, do you?

PROFESSOR DAVIS: No, you're good.
MS. COX: My son uses this too, so it might be like how to build rollercoasters or any kind of crazy stuff.

Okay. So, Trina Bailey, one of my coworkers in Judge Moore's office, if y'all don't know her, she's an excellent editor, just all-around smart lady. She volunteered to edit this on her day off yesterday. So, this is the entire Rule 32 Rule with the Comments, and the red lines are our changes. And then she's gone through and edited this. So, all this is is a repeat of what we have already gone over other than the green changes.

So, I'm going to go through -and most of these are, you know, grammatical type changes. There is one that could potentially be substantive, and so I'll -- Let me get to the part where we changed.

Okay. So, this is a -- She
added just an "s" there to "costs." Let me get to the -- Okay. These are just minor editorial changes, not substantive changes, until you get to number (6). Can y'all all see that?

PROFESSOR DAVIS: Yes, ma'am. MS. COX: Okay. Because on mine it's hidden.

But she recommended we change the "shall" to "should." And I do agree with her that it reads better. I don't know if y'all want to keep the "shall" for the emphasis, but that's the main thing I do want everyone to look at. Let's see. Let me get down to our Comments.

Okay. So, these are the
Comments, and this is the green changes that she made. And she basically just kind of helped me define Schedule and revise Schedule to where it made more sense, and that's kind of throughout. And she made a lot of good grammatical
changes with the wording. She's really good with wording and just -- She's a great writer.

So, I just kind of wanted
everybody to see that. If everybody agrees to this, I'll incorporate these into the rules and comments. But the thing I do think we need to discuss is that on -- under the zero order, the "should" to "shall." I do think we probably would like to discuss that.

MR. MADDOX: You mean "shall" to "should."

MS. COX: So, I'm going to share, I guess. Okay.

PROFESSOR DAVIS: Do y'all want to look at the screen while we are discussing that?

MS. COX: No, I can put it back up I think.

PROFESSOR DAVIS: I think it may be easier.

MS. COX: And Melody I know her --
it was her Subcommittee that drafted this order, so she may want to weigh in on that. Can y'all see it now?

PROFESSOR DAVIS: Yes.
MS. BALDWIN: I just think it changes the -- could change -- We use "shall" in legal terms to mean it's an imperative command, that there's no option. I'm not sure "should" says the same thing.

PROFESSOR DAVIS: Yeah. That would be my concern is how you define "shall" versus "should."

MS. BALDWIN: I just don't think "should" expresses a legal requirement the way that "shall" does. I don't think it does.

HON. SHERMAN: I agree. "Shall" to me means that it's mandatory, that that's the way it would be done. So, unless we don't mean for it to be mandatory, I don't think we should change it to "should."

MS. COX: All right. Well, we can leave that part. I don't know if anybody has any problems with the grammatical changes, but I think they are all fairly straightforward. It was just that one thing I wasn't sure about.

PROFESSOR DAVIS: Yeah. That was the only thing that could be substantive.

We will scroll down one more time and let everybody kind of look at it real quick like, and, you know, there are a lot of -- several changes. We'll just pause and let people look right there.

MS. COX: Okay. This is where we start on the Comments. Scroll down one more.

PROFESSOR DAVIS: And, again, the "should" there would go back to "shall."

MS. COX: Oh, yeah. I'm glad you noticed that.

Okay. So, let me go back up to the Rule. That was one for the

Comments. Let's see. I think she had fewer changes on the Rule part.

MR. MADDOX: And to clarify, this is going to be in Appendix E to the packet we send to the Supreme Court.

MS. COX: Yes, sir.
PROFESSOR DAVIS: Bob, can you say that a little bit louder? I'm not sure everybody heard that.

MR. MADDOX: This is going to be Appendix E to the packet we send to the Supreme Court.

PROFESSOR DAVIS: Thank you.
MS. COX: Now, let me go down to the zero order part. Is that where I was going? Okay. Yeah.

So, that's -- That's the main
changes. Now, I will say Trina went through and edited the whole Rule, and she had some good edits. I know right now we are under a timeline, but we might want to go back and look at that at some point, just not the -- not even

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just the things that we changed. But she had some really good edits to the Rule as a whole. So, anyway, she's just a fantastic editor.

PROFESSOR DAVIS: Yeah. I think because of time, we probably ought to just deal with these things. But let's -- It is an ongoing Committee, so obviously we can benefit from her efforts. And tell her we do appreciate her spending her off day.

MS. COX: Yes. And she volunteered. I didn't even ask her. I just told her we were doing this. But, so, if y'all see Trina, thank her because she's -- she's an amazing, amazing person, amazing editor and writer.

PROFESSOR DAVIS: And I will say
this: We have certainly had a real dedicated staff from, you know, Bob and Stephanie and everybody working -- who worked through the -- with the Court on a regular basis. They certainly have done a
great job assisting this Committee, and it's a difficult task and certainly an important task. So, we do want to acknowledge that.

All right. So, at this point, let's take a vote on the changes that you see there except that we are not going to change "shall" and "should." That will remain.

So, it's basically at this point, as Amanda described, just grammatical types of changes and wording changes, no substantive changes.

So, do I hear a motion in favor?
HON. SHERMAN: This is Judge
Sherman. I so move.
PROFESSOR DAVIS: Thank you, Judge. Do I hear a second?

MS. STEINWINDER: This is Katie. I'll second.

PROFESSOR DAVIS: Thank you, Katie.

All right. All in favor, if you
would, raise your hand virtually or in person. Okay. I see -- one, two, three, four, five, six, seven, eight -nine. Anyone would like to unmute and vote?

HON. PALMER: This is Julie Palmer. I vote yes.

PROFESSOR DAVIS: Ten. All right.
We will lower our hands.
Anybody that is opposed, if you would, raise your hand. (No response).

PROFESSOR DAVIS: I see none.
Anyone who would like to vote in opposition, if you would unmute and do so. (No response).

PROFESSOR DAVIS: Okay. Is there anything else, Bob, that we need to do regarding the information we are sending to the Court, recommendations?

MR. MADDOX: I did want to ask -I may have missed this. Like I said, I was in that period where I was trying to
get the audio checked. But was there a vote on the Comment, as well, from the Committee?

PROFESSOR DAVIS: Yes, we voted on the Rule and the Comments together.

MR. MADDOX: Gotcha. Also, I'm going to share this real quick. On the -Let's see. I did want to point out I know the Committee voted in favor of the Schedule at the October 21st meeting. I just made some consistency changes just at the top here, Alabama Schedule of Basic Child-Support Obligations. I think the last version didn't have that complete name. So, I just wanted to make the Committee aware I made that change, but I don't think we need to vote on it.

PROFESSOR DAVIS: Okay. Does anybody on the Committee want to vote on that change? Are we okay with that? (No response).

PROFESSOR DAVIS: Okay. Thank you, Bob.

Does anybody else on the Committee, or Dr. Venohr, do you -- Does anybody have any other thing that we need to bring up prior to submitting this to the Court?
(No response).
PROFESSOR DAVIS: Of course, we have other issues that will be going forward with in 2022. All right. We asked previously if anyone from the public wanted to address the Committee. We will give them a second opportunity in case any discussion here prompted some concerns.

So, Lisa or Clifford, do either one of you want to speak?

MS. CLARK: No, ma'am. This was Lisa.

PROFESSOR DAVIS: Thank you, Lisa. I can't see if Clifford's still -- I guess he never did join us, though, did he?

MR. MADDOX: No, ma'am.
PROFESSOR DAVIS: Okay. All
right. If there's no other business to
come before the Committee, then we will stand adjourned.
(Conclusion of the Advisory
Committee on Child Support Guidelines and Enforcement meeting at 12:08 P.M.)

## REPORTER'S CERTIFICATE

STATE OF ALABAMA,
MONTGOMERY COUNTY,
I, Jeana S. Boggs, Certified Court Reporter and Commissioner for the State of Alabama at Large, do certify that I reported the proceedings in the matter of:

BEFORE THE STATE OF ALABAMA
ADVISORY COMMITTEE ON CHILD SUPPORT GUIDELINES AND ENFORCEMENT

*     *         *             *                 *                     *                         *                             *                                 *                                     *                                         *                                             *                                                 *                                                     *                                                         * 

on Friday, November 12, 2021, the foregoing 71 computer-printed pages contain a true and correct transcript of the statements by the Committee members and other persons via Zoom.

I further certify that I am neither of relative, employee, attorney or counsel of any of the Committee members and other persons, nor am I a relative or employee of such Committee members and other persons, nor am I financially interested in the results thereof. All rates charged are usual and customary.

I further certify that I am duly licensed
by the Alabama Board of Court Reporting as a Certified Court Reporter as evidenced by the ACCR number following my name found below.

This 8th day of December, in the year of our Lord, 2021.

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