MEETING OF THE ADVISORY COMMITTEE
ON CHILD SUPPORT GUIDELINES AND ENFORCEMENT FOR THE STATE OF ALABAMA FRIDAY, OCTOBER 1, 2021

10:00 A.M. ORIGINAL * * * * * * * * * * * * * * *

THE ADVISORY COMMITTEE ON CHILD SUPPORT GUIDELINES AND ENFORCEMENT MEETING was held before Jeana S. Boggs, Certified Court Reporter and Commissioner for the State of Alabama at Large, via Virtual videoconference, Montgomery, Alabama, commencing at 10:00 A.M., Friday, October 1, 2021.

## APPEARANCES

## GUEST SPEAKER:

DR. JANE VENOHR
Center for Policy Research
Denver, Colorado
COMMITTEE MEMBERS:
PROFESSOR PENNY DAVIS, Chair
Adjunct Professor of Law
University of Alabama School of Law
Tuscaloosa, Alabama
THE HONORABLE MATT FRIDY
Judge, Alabama Court of Civil Appeals
Montgomery, Alabama
THE HONORABLE DON MCMILLAN
Circuit Judge
4th Judicial Circuit
Marion, Alabama
THE HONORABLE MICHAEL D. SHERMAN
Circuit Judge
Domestic Relations Division
Mobile County, Alabama
THE HONORABLE JULIE PALMER
Private Practice Attorney and
Part-time Referee, Shelby County
Hoover, Alabama
AMANDA COX, Esquire
Staff Attorney, The Honorable Terry Moore Judge, Alabama Court of Civil Appeals Montgomery, Alabama

SHIRLEE BEACH
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JENNIFER BUSH, Esquire
State-Level Child Support Attorney
Alabama Department of Human Resources
Montgomery, Alabama
JOAN-MARIE SULLIVAN
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Huntsville, Alabama
JIM JEFFRIES, Esquire
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Mobile, Alabama
KATIE STEINWINDER, Esquire
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Montgomery, Alabama
LATHESIA MCCLENNEY
Director
Child Support Enforcement Division
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MELODY BALDWIN, Esquire District Attorney's Office
Child Support Division
Dadeville, Alabama
PROFESSOR BRIAN GRAY
Associate Dean
Culverhouse College of Commerce
The University of Alabama
Tuscaloosa, Alabama
RACHEL KING, Esquire
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Birmingham, Alabama
MALLORY HALL, Esquire
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## OTHER APPEARANCES:

JEANA BOGGS, COURT REPORTER
Boggs Reporting \& Video LLC
Montgomery, Alabama
STEPHANIE BLACKBURN, Esquire Central Staff Attorney
Supreme Court of Alabama
Montgomery, Alabama
BOB MADDOX, Esquire
Staff Attorney, Legal Division
Alabama Administrative Office of Courts Montgomery, Alabama

APPEARANCES OF THE PUBLIC:
LISA CLARK
JORDAN PAVLOW

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PROFESSOR DAVIS: We will go ahead and get started by thanking everyone for making the special effort to join us today because this is a very -- all meetings are important, but we do want to be able to vote. So, we need a quorum for that.

So, let me start by thanking Jeana Boggs for being so faithful on our Committee as the reporter.

So, Jeana, if you would, wave so everybody, particularly Joan, will know who you are. And just as a reminder, please try to identify yourself before you speak or during your conversation, if you think about it, to help Jeana. She's great about recognizing names, but that's also very helpful.

Also, to help her, because we have a numbers Committee, if you would, be sure to delineate when you are talking in percentages or numbers such as three dollars and 95 cents as opposed three point nine five cents, that sort
of thing.
Bob, would you call the roll for us today, please?

MR. MADDOX: Yes, ma'am.
Honorable Sarah Stewart?
(No response).
MR. MADDOX: Honorable Matt Fridy? (No response).

MR. MADDOX: Honorable Don McMillan? (No response).

MR. MADDOX: Honorable Michael
Sherman?
HON. SHERMAN: I am here.
MR. MADDOX: Thanks, Judge.
Honorable Aubrey Ford?
(No response).
MR. MADDOX: He emailed me. I
think he couldn't join today, so I'm sure he is not on.

Honorable Julie Palmer?
HON. PALMER: Here.
MR. MADDOX: Thank you. Honorable

Karen Dunn Burks?
(No response).
MR. MADDOX: Penny Davis just
spoke. She's on the Zoom today.
Amanda Cox?
MS. COX: Here.
MR. MADDOX: Shirlee Beach?

HON. BEACH: Here.
MR. MADDOX: Thank you. Drew
Whitmire?
(No response).
MR. MADDOX: I can't hear you,
Drew, but I see you talking.
PROFESSOR DAVIS: Okay. He is on mute, but we know he is here.

MR. WHITMIRE: Here.

MR. MADDOX: All right. Thank you. Greg Starkey?
(No response).
MR. MADDOX: Jennifer Bush?
MS. BUSH: Here.
MR. MADDOX: Thank you.
Joan-Marie Sullivan?

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MS. SULLIVAN: Here.
MR. MADDOX: Thank you. Jim
Jeffries?

MR. JEFFRIES: Here.
MR. MADDOX: Thanks, Jim. Katie Steinwinder?

MS. STEINWINDER: I'm here.
MR. MADDOX: Thank you. Lathesia McClenney?

MS. MCCLENNEY: Here.
MR. MADDOX: Thank you. Melody Baldwin?

MS. BALDWIN: Here.
MR. MADDOX: Professor Brian Gray?
PROFESSOR GRAY: I'm here, Bob.
MR. MADDOX: Thank you. Stephen
Arnold?
(No response).
MR. MADDOX: I haven't seen him come on yet.

Rachel King?
MS. KING: I am present.
MR. MADDOX: Thank you. Mallory

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Hall?
MS. HALL: I am here.
MR. MADDOX: Thank you. Jeana
Boggs, of course, is on as our Court
Reporter.
Honorable Julia Weller?
(No response).
MR. MADDOX: I haven't seen her yet.

MS. BLACKBURN: She's not going to be able to join today.

MR. MADDOX: Thank you, Stephanie. Stephanie Blackburn?

MS. BLACKBURN: I am here.
MR. MADDOX: Thanks. Nathan
Wilson?
(No response).
MR. MADDOX: We have Dr. Venohr, I think, on as our consultant today. She's waving. Thank you, Jane.

Clifford Smith?
(No response).
MR. MADDOX: Tiffany Gates?

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(No response).
MR. MADDOX: Lisa Clark?

MS. CLARK: Here.
MR. MADDOX: Thank you. Would you
like to speak at the end, Lisa?
MS. CLARK: No, sir.
MR. MADDOX: Thank you. Nicole Clark?
(No response).
MR. MADDOX: Richard Harrison?
(No response).
MR. MADDOX: And Jordan Pavlow; is that how you pronounce it?

MR. PAVLOW: Yes, sir. Thank you. I am here.

MR. MADDOX: Thank you, sir. Welcome to the Committee today.

Also, I think we had Judge Fridy join us. Judge Fridy?

HON. FRIDY: Yes. Good morning.
MR. MADDOX: Thank you. Judge Don
McMillan?
(No response).

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MR. MADDOX: Judge McMillan, you are here. Okay. Thank you.

That's it, Penny.
PROFESSOR DAVIS: Thank you.
Stephanie, could you confirm that we do have a quorum today?

MS. BLACKBURN: We have a quorum today.

MR. MADDOX: Yes.
PROFESSOR DAVIS: The cheers go up. Well, again, thank all of you for your faithful attendance over many months on this project.

Stephanie, could you also indicate our authorization for the videoconference?

MS. BLACKBURN: Yes, ma'am. The Court did order on August 11th that we could continue authorizing us to continue doing videoconference through March 31st of 2022.

PROFESSOR DAVIS: Thank you, ma'am. Bob, would you discuss the notice
to the media outlets?
MR. MADDOX: Yes, ma'am. Just like prior meetings, notice of this web meeting was sent to all the media outlets around the state by email dated September 1st, 2021, from Scott Hoyem, Public Information Officer of the Alabama Administrative Office of Courts. This notice basically provided the public to provide written comments or suggestions to the Committee to the Supreme Court Clerk's Office by last Wednesday, September the 22nd.

Stephanie, did you get any written comments from the public?

MS. BLACKBURN: I did not.
MR. MADDOX: I did not either. Also, persons wishing to join the Zoom meeting could do so by informing our office by this past Wednesday, the 29th, at 5:00.

In addition, the documents relating to this Committee are all on
our website www.alacourt.gov under Child Support and Child Support Guidelines Review.

Thanks, Penny.
PROFESSOR DAVIS: Thank you, Bob. All right. At this time, we have -- each of you received a copy of the transcript from the August 12th meeting. Does anyone have any suggested changes or corrections? (No response).

PROFESSOR DAVIS: Okay. If not, do I hear a motion to approve?

MS. BALDWIN: This is Melody
Baldwin. I make a motion to approve the minutes.

PROFESSOR DAVIS: Thank you, ma'am. Do I hear a second?

MR. WHITMIRE: Second. Drew Whitmire.

PROFESSOR DAVIS: Thank you, Drew. We are going to do a test here. We are going to try to do a hand raise.

So, if you go to the bottom of the screen, there is a reaction -- well, not to the bottom. There's a reaction place. And you can -- If you check on that, there's a raised hand. Maybe you-all are familiar with that. We are going to try that because we are going to do some voting.

So, if everybody wants to attempt that, if not, if you have a problem, then you can just raise your hand physically.

So, all in favor, if you would, raise your hand.
(Committee members raising hands).

PROFESSOR DAVIS: Okay. Anyone who is not able to visually raise your hand, if you would like to unmute, if you would, vote in favor -- if you are in favor.
(No response).
PROFESSOR DAVIS: Anyone opposed
to -- if everyone would remove their hands. I forgot what they say, put them down anyway. Let's see. What do they say? Lower, I guess.
(Committee members removing hands from screen).

PROFESSOR DAVIS: Okay. Anyone opposed, if you would, raise your hand. (No response).

PROFESSOR DAVIS: And anyone who cannot raise their hand, if you would, unmute and indicate your vote that way. Okay. I see one opposition. Okay. Wait. No, he is waving it off.

MR. JEFFRIES: I was testing some kind of thing that said that if you raise your hand it would put an emojis up there. Sorry.

PROFESSOR DAVIS: No. No. That's why we are doing this, why we are testing, because we are about to do some real voting in just a moment. MR. JEFFRIES: Gotcha.

PROFESSOR DAVIS: Thank you very much.

So, the approval of the transcript did pass, I think, unanimously as it turns out.

So, at this point, we are going to turn our attention to our discussion and vote on recommendations. If you will recall at the end of the last meeting, I invited each member of the Committee to either work with other members and formed subcommittees or individually to work on and make suggestions regarding all the material that we had covered and gave everyone a deadline to send in materials. And we only had one subcommittee that was formed that worked on projects. That certainly does not preclude anybody else on the Committee from speaking.

But we did feel like at the last meeting that would be helpful at the last general meeting if we did try to
organize our thoughts. And so, the Subcommittee was very helpful in doing this. And Amanda Cox was gracious and very generous with her time and did the memorandum that you see that was sent out to the Committee. So, we will look at that first.

So, if you want to pull that out. And the Subcommittee met several times and went through a series of questions which, again, Amanda was gracious and organized them in a systematic manner for us to review in the memorandum. And so, I thought we would do that.

So, the -- Bob is pulling the memorandum up. There we go. Thank you.

The way it's set up is in -it's organized by the questions that are raised. And then, at the end are the conclusions with the votes of the Committee members.

So, my suggestion would be --

Amanda, if you don't mind kind of going through basically the first paragraph that outlines the questions that we looked at, and then maybe we will go to the conclusions and deal with the questions. And then, if we have discussions, then we will come back and go in more detail with the memo.

MS. COX: Yes, ma'am.
Okay. So, first of all, we kind of came up with four main issues that need to be addressed today. One is whether any changes to the Schedule, the Child Support Schedule, should be made. And that has to do with mainly updating numbers, but there's also some other decisions that need to be made in that.

Number two: What changes should be made with the Self-Support Reserve Adjustment.

Then, number three: Should we make any changes on the minimum order requirement.

And then number four is: Should there be an adjustment in the Form CS-42 for the payment of work-related childcare costs.

And we noted that there was an adjustment for insurance but not for childcare.

And, then, if we go down to the conclusions --

PROFESSOR DAVIS: So, page 15, Bob, if you want to scroll down.

MS. COX: So, we are skipping over the discussion. Going down to the conclusions: Should we update the Schedule.

We recommended doing so. It's been awhile since we have updated it, and we thought that was best.

What methodology to use. If the Schedule is updated, and we recommended to use the Betson-Rothbarth 5, realigned for Alabama incomes. And that was also what the Committee had kind of come to a
consensus of.
Whether to implement a cap on percentage increases. This is really the only area where we didn't have a consensus. We had a majority not in favor of the cap, a majority of the Subcommittee, but we did not have a consensus on that.

And, then, the last subpart on number one is: Whether the maximum combined monthly income in the Schedule should be expanded.

And we did recommend doing that moving it up to $\$ 30,000$.

Okay. And the next --
PROFESSOR DAVIS: Let's stop here and see if we can do votes --

MS. COX: Yes, ma'am.
PROFESSOR DAVIS: -- on the first one on question number one. We will start with the first issue, which is: Should we update the Schedule.

And so, let's go to the Brady
bunch. Okay. And we are going to try again to vote. But before we vote, let's see if there are any questions or discussions. This is probably the most basic question that we have is: Should we update the Schedule.

So, we will open up the discussion. So, if anybody wants to speak, if you will, unmute and speak or raise your hand either way so we can let you speak or ask questions.
(No response).
PROFESSOR DAVIS: Okay. I see no one indicating they want to ask questions or have a discussion.

So, let's try the vote. So, everyone that -- and the Subcommittee did recommend the affirmative. So, we will ask the question that way is: All those in favor of updating the Schedule, if you would, raise your hand.
(Committee members raising hands) .

PROFESSOR DAVIS: All right. So, right now, I see -- one, two, three, four, five, six, seven, eight, nine, ten, eleven, twelve -- thirteen hands. Anybody that cannot -- we don't see, if you would like to unmute and vote.

HON. PALMER: Penny, this is Julie Palmer. I vote yes.

PROFESSOR DAVIS: Okay. And I saw Drew's hand; that's two more.

All right. I count 15 yeses, Bob. Anybody count -- ask Bob and --

MR. MADDOX: That's what I have.
I mean, I didn't hear from Lathesia McClenney or Jennifer Bush, I don't think.

PROFESSOR DAVIS: Okay. Let's open up. If you will -- okay. Let's lower our hands and do that. Okay. And, then, anyone that wants to vote "nay," if you would, raise your hand. (No response).

PROFESSOR DAVIS: Okay. If you are not able to vote via hand, if you
would, unmute if you want to vote in the negative.
(No response).

PROFESSOR DAVIS: Thank you. That passes unanimously. And we will continue to vote this way to save time from having to do a roll call each time unless anyone objects and wants a roll call. And if anyone wants roll call at any time on any of the issues, just feel free to ask for that and we will switch to a roll-call vote.

Okay. The second question was: What methodology to use if we update which we voted to do. And the Subcommittee recommended using the Betson-Rothbarth 5 Realigned for Alabama Incomes.

So, I am going to stop here and see if anyone has any questions or comments regarding that recommendation.
(No response).
PROFESSOR DAVIS: Okay. Well, we
will vote again. So, all those in favor of the recommendation, if you would, raise your hand.
(Committee members raising hands) .

PROFESSOR DAVIS: I see 13. Would anyone like to unmute and vote?

HON. PALMER: Penny, this is Julie
Palmer. I vote yes. Okay. That's 14.
All right. Anyone else?
MR. MADDOX: I think Drew had his hand raised originally. Drew, did you vote yes?
(Mr. Whitmire raising hand).
PROFESSOR DAVIS: Thank you, Drew.
I am sorry I missed that.
All right. So, we will lower
our hands now. And anyone -- go ahead and lower your hands. And anyone who wants to vote in the negative, opposes, that recommendation, would you vote nay at this time by raising your hand.
(No response).

PROFESSOR DAVIS: Anybody that is on -- not visible, if you would, unmute and vote if you want to vote in the negative.
(No response).
PROFESSOR DAVIS: Okay. The next question relates to whether there should be a cap on the percentage of increases. And as Amanda indicated, this is the one issue that there wasn't a unanimous decision with regard to the Subcommittee. The majority did favor not having a cap, but we did have some discussion about that.

And I am looking for Katie. I see her. Katie, would you like to speak to that issue at this point?

MS. STEINWINDER: Sure. Penny, as you know the last time the Subcommittee met, I was asked to reach out to some colleagues who practice pretty much all family law like I do and discuss anything that they might have on that. I just
think it's important, first of all, for the Committee to know that, as I understand what Jane has provided on the revised Schedule, somewhere in the area of a \$17,000 combined gross monthly income we hit some pretty big increases in child-support obligations. For one child, it looks like maybe at $\$ 17,050$ is a $24 \%$ increase; and with three children, it went up to 34\% on the increase. That seems to peek just below $\$ 18,000$ gross combined monthly incomes.

And I just thought it was
important for everybody to know about that increase. The Subcommittee discussed whether there was a possible phaseout on that, if we could have some time for those to hit. Jane had given us a couple of ideas on that. When I reached out to, I think, ten of my colleagues here in Montgomery County, everyone was interested in the idea of the phase-in or a cap for some period of

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time. I got some feedback on rising prices and some potential economic instability that we might be looking at.

One person felt very strongly that we should not cap it, and he wanted me to convey his sympathies were with the parties receiving child support.

So, I just thought it was significant for everybody to know that we are looking at some pretty big increases potentially. And as the Subcommittee knows, I have made this pitch several times that my thought was, if we had a paying non-custodial parent who had negotiated child support and they had negotiated other items like maybe private school tuition, a higher than $50 \%$ percentage of uncovered meds and extracurricular activities, that that up to 34\% increase could be -- it could cause what we call on the Subcommittee "sticker shock."

So, I will just throw that out
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there so that everybody knows that it's in those new guidelines. And there's nothing automatic. We all know that we would have to go back. Clients would have to go back and get that modified. But it's out there and something to know about.

PROFESSOR DAVIS: Thank you,
Katie. I appreciate the time constraints she was under to try to reach out and talk to some people.

Jane addressed -- I am going to ask you to unmute in just a minute and if you want to make any comments about nationally what's going on.

On page four and five of the memo is some information that Katie alluded to and some comments that Dr. Venohr had.

So, Dr. Venohr -- Well, first, Bob, why don't you, if you would, put pages four and five -- we'll start with page four on the screen and then that
will be available if Dr. Venohr would like to refer to that.

So, Dr. Venohr, while he is searching for that, would you like to make any comments about what other states are doing with regard to caps and any concerns you might have or thoughts regarding Alabama's decision?

DR. VENOHR: Sure. The Schedule that you were recommending is based on the most current economic data available, and it's a new study that was released in 2020. And it takes economists a while to get the data, you know, and the data have to be collected and clean. So, there's always a lag.

And normally, you know, there are other studies that we could use as a benchmark. And the only other study that we have that we can use as a benchmark is the USDA, and that's a little bit older; it's 2015. And it's a reliable comparison until about $\$ 15,000$,
$\$ 18,000$. And then after that, you know, there isn't anything that another study that we can compare it to.

So, some states are saying, oh, this is a bit of a price sticker shock. And, you know, if you look at the numbers, they were in the August memorandum. When we get to where the problem really is where $I$ feel less comfortable because there isn't another study, it's about a 23\% increase for one child, about a 30\% increase for two children, and it's more for four or five or six children, but, you know, we don't find in the data that we have that many families with more than three, children particularly of that income.

So, a few states have elected that knowing that, you know, it is not an issue even though that we don't have as many checks as we do for the lower income, then there are states that have decided to cap the increase and
also in respect for, you know, that to minimize requests for review, you know. But because it's at such a high income, I don't think Alabama has that many families. And where they -- other states with capped increase -- are capping it around about 10\%, 15\%. And some states, when they make that decision, they consider what their threshold is for modification, and they might tie it with that. Because the one thing that they don't want to do is burden the courts. But they also recognize that, you know, this is economic evidence that's suggesting that these families do spend more on children.

So, somebody mentioned that, you know, the concerns of the child, that, you know, the child really is entitled to this. So, you know, it's a weighing of those two factors.

Penny, is that what you were
expecting of me to say or did I miss something?

PROFESSOR DAVIS: No. That's
fine. I think that there was a -- if you scroll down a little bit more about the percentage, the $4 \%$ or $5 \%$ to give people an idea of how that would impact in Alabama that -- right there, that only approximately 5\% to 7\% child support orders would not increase more than $10 \%$. And that's what we use as a threshold. That might be of interest to some of the Committee members that didn't hear that. DR. VENOHR: Right. And that's the back-of-the-envelope calculation because we don't really have data from what's in the non-IV-D caseload. And so, I actually used census data on the families, but I don't have it perfect, you know, as far as how many of those families actually have child support orders. But I feel pretty good about that estimate. PROFESSOR DAVIS: Okay. So, it
won't affect a lot of people, but certainly if you or your client is the one affected, that's significant to you.

Let's see. I guess that's all that's in the report. So, we can go back to the Brady bunch and see if anyone else has comments or questions either from the bench perspective or from the perspective of the clients, the parents or the attorneys representing the clients.

HON. PALMER: Penny, this is Julie Palmer.

As far as the cap goes, is this going to be a cap by how much it can be reduced if the income is less versus the a cap for the income of being increased? That's what I see. If we are going to have a cap, I think it needs to go both ways if we are going to have one. I personally don't think we should have one. But if we were to have one by increasing it, then we should have it as
far as decreasing it, as well. That's my question about that. Thank you.

PROFESSOR DAVIS: Okay. Did
everyone hear Judge Palmer? Her comment was that she does not favor the cap; but if there is a cap, that we ought to consider doing a cap on both ends of the spectrum.

MS. COX: Professor Davis, I did want to mention that we had discussed that as a Subcommittee, too. And maybe that was Dr. Venohr could speak to it more. But I think they were significant.

DR. VENOHR: Right. There isn't a $10 \%$ decrease anywhere in the Schedule. But I know the equity thing makes sense. I think the math behind it just isn't there.

PROFESSOR DAVIS: And when you say there is not a decrease, that's when you consider that Self-Support Reserve; is that correct?

DR. VENOHR: Right. Thank you for
the clarification.
PROFESSOR DAVIS: And we haven't voted on that yet. But that's why the numbers look substantially different when you -- If you just take a look with that understanding that the numbers we are comparing, the Self-Support Reserve are in the current guideline numbers, but it's only for the payor. And as we get further into the issues, we will discuss the direction that we went on the straw votes were to make it transparent and to allow the Self-Support Reserve for both parents, not just the obligor parent.

And so, the Self-Support Reserve is not in the chart, the child support chart. It's on the form.

Did I explain that correctly, Jane?

DR. VENOHR: Right. And I think -- I mean, I think that whole suggestion there is that, you know, of course, it's sounds very equitable. But I
think it might be confusing if you vote on it now as far as that low income. I think it's okay to vote on that high income. But I think it's hard to vote on that low income until you vote on the low-income adjustment, if that makes sense.

PROFESSOR DAVIS: Yeah. I think that's correct. And it could be that we may want to just go through the rest of these votes and then come back to the cap.

HON. SHERMAN: Penny, can I ask a question about the cap?

PROFESSOR DAVIS: Yes, sir, Judge.
HON. SHERMAN: I missed the last couple of calls because I have been in court. So, y'all may have -- y'all may have covered this.

But would a cap also affect parties whose child support would be due to be increased anyway? In other words, not strictly because of the Schedule but because their income has changed significantly?

In other words, for example, if they have a child support order that was based on, say, the noncustodial parent making $\$ 30,000$ a year, he now has a job making $\$ 60,000$ a year, and she files to increase child support, wouldn't that cap his obligation also because of the increase in the Schedule?

PROFESSOR DAVIS: Judge, I think that's an excellent point. I think a cap could be drafted so that it only impacts on the -- well, let me ask Jane.

The caps that the other states have, are they drafted in such a manner that the other changes independent of the Schedule changes are considered, or is it all considered at one time where you are looking at, as Alabama does, the 10\% rule?

DR. VENOHR: So, that the cap in other states is a cap and the increase in the Schedule only. So, all the circumstances of that case that had
changed, like, if there is an increase of income, there would still -- and that increase of income still indicated that the order should increase by 10\%, it would happen. Am I answering that question?

PROFESSOR DAVIS: The way I understood your answer was, in Judge Sherman's example, if the parties come before him and there's, say, the $10 \%$ or just change of circumstances and they come forward, which obviously the numbers he gave would be more than a 10\% change, he would, as the judge, would look at all the factors that changed like the income, what other deviation factors that would or did apply before that may or may not apply now, and then would look and would consider those and make whatever determination he wants to make about that and then would look at the chart for the numbers only. Is that the way your --

DR. VENOHR: Yes. Yes. That word "cap" is so confusing because it's like:

Where is the cap? And it's really just -I think we maybe should use a different word, that we are going to say that the Schedule amount from the current amount is only going to increase so much. And so, it's not going to be -- That's what I am trying to get at. I don't want to imply that there's a cap, you know, with a change of circumstance.

HON. SHERMAN: In other words, the cap would be a cap on the -- if we instituted one, would be a cap on, say, for example, the number that you are pulling out of the Schedule and putting on the form, that number only would be capped, correct?

DR. VENOHR: You explained it much better than I could, Judge. Thank you.

HON. SHERMAN: Okay.
PROFESSOR DAVIS: Other questions or comments?

MS. COX: Professor Davis, I guess, since I was kind of one of the

Subcommittee members that was not in favor of the cap, I guess I should just at least explain my reasons, which I don't feel super strongly about this, but I do agree with Katie that there are some instances where that will be a sticker shock. But I think overall we have got the data. We haven't updated in 13 years. To take money that is owed to a child away almost, I think we have got to have a very good reason for that, and I'm just not sure that it rises to that level. But those were my thoughts.

PROFESSOR DAVIS: I guess, if the Committee chose to, they could have those reasons for deviating. You could add those reasons for deviating, something like that, as an alternative. We really didn't discuss that in the -- I don't recall discussing that as an option. We discussed phase-in I think.

MS. COX: One other thing I
thought about is we could even put
something in the comments about -- you know, because there is just a, you know, general deviation reason in there already. We could just even put something in the comments like that could be considered, especially if they have other obligations like private school or, you know, a lot of the medical care. We could just put something in the comments, that that might help. I don't know. Those are just my thoughts.

HON. SHERMAN: As a trial judge, that's how I would look at it. I mean, I think the way our current rules are written I would have discretion to deviate if, you know, there was going to be a huge increase, or something, in those factors that Katie mentioned earlier existed.

Additionally, I think I could address those other issues. You know, I am sensitive to the fact that they may have entered into some kind of agreement where they, you know, agreed to do
something else and got a lower child support and now the child support is going up. I think that's grounds to either deviate from the Guidelines or modify those other provisions.

So, I think you can take care of those limited facts that are going to come. It sounds like it's a smaller percentage of the cases anyway, but that there would be a way to address them without capping it. And for the reasons that Amanda said, I agree. I don't -- I am not in favor of a cap.

PROFESSOR DAVIS: Katie, would you -- how would you feel about trying to address in the comments as an indication that would be an appropriate reason to deviate? Would that make the people that you talk with you think they would derive some comfort from that?

MS. STEINWINDER: I do. Penny, I really do. And I see both sides of it, and I appreciate Judge Sherman's comments

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because that comment has stumped me a little bit, get around to it. I do think that might be helpful.

PROFESSOR DAVIS: Okay. Thank you.

Any other comments or questions? (No response).

MR. MADDOX: Penny, this is Bob Maddox. Did you want to take a vote on this now or not?

PROFESSOR DAVIS: Yeah. That's what I was thinking. What I think we will do is this is: The question that was posed is whether to implement a cap on the percentage increase. And I want to alter that to suggest that we say the issue will be whether to implement a cap on the percentage of increase and, if we do not, to include a comment that is consistent with what we've talked about that being appropriate for the judges to consider as a deviation. That's kind of a wordy way of saying that.

HON. SHERMAN: So, Penny, the vote is -- a no vote means no cap; is that right?

PROFESSOR DAVIS: A no vote would be no cap but with a --

HON. SHERMAN: With comments.
PROFESSOR DAVIS: -- with a comment, yes. Thank you.

HON. SHERMAN: Understood. Understood.

PROFESSOR DAVIS: We will do that first. And everybody who is in favor of that, then we will proceed on.

Okay. So, let's go to our hand emoji. And all that's in favor of that, which would be: No increase but with a Committee comment regarding deviation.

HON. SHERMAN: Hold on. I am confused now. I thought -- So, a "yes" vote means no cap but with a comment? Is that what you are saying?

PROFESSOR DAVIS: Yes. That's correct.

HON. SHERMAN: Okay.
PROFESSOR DAVIS: I think that's the sense of what we are getting here. So, no cap but a comment that you can have a deviation.

MR. JEFFRIES: Hey, Penny?
PROFESSOR DAVIS: Yes.
MR. JEFFRIES: My audio -- I don't know if this happened to anybody else, but my audio cut out for a good 30 seconds there.

PROFESSOR DAVIS: Okay.
MR. JEFFRIES: So, it was not clear what we were saying we were voting on, to me.

PROFESSOR DAVIS: Oh, okay. I'm sorry.

MR. JEFFRIES: No, no, no. I hate to make you repeat it, but --

PROFESSOR DAVIS: No. That's quite all right.

My sense was that the Committee would not be in favor of a cap. And so,
the vote is, if you are opposed to a cap of the percentage increase with the addition of a comment that the increase of -- a substantial increase in the percentage could be considered as a reason for deviation.

Okay. And, again, I am sorry I am not artfully in drafting that.

All right. Let's see.
(Committee members raising hands) .

PROFESSOR DAVIS: I see -- one, two, three, four, five, six, seven, eight, nine, ten, eleven, twelve -- thirteen. I see 13 yeses. Anybody want to vote verbally? Fourteen, I see Drew's.

HON. PALMER: Penny, this is Julie Palmer. I vote yes, no cap but with comments.

PROFESSOR DAVIS: All right. Okay. Thank you. That's 15.

Okay. If you will lower your hands. And then anyone that wants a
cap, if you will raise your hand. (No response).

PROFESSOR DAVIS: If you will, unmute and vote that you would like a cap. (No response).

PROFESSOR DAVIS: Okay. Thank you. I appreciate that and certainly all your comments.

The next question was whether the maximum combined monthly gross income in the Schedule should be expanded. And the numbers that we have now extended up to $\$ 30,000$. So, all -and the Committee was in favor of that.

So, all those that are in favor, if you would, raise your hand.
(Committee members raising hands).

PROFESSOR DAVIS: I see 14 again. Anyone else want to unmute and vote?

HON. PALMER: Penny, this is Julie Palmer. I vote yes.

PROFESSOR DAVIS: Thank you. All
right. Now we will lower our hands.
And anyone that wants to vote in opposition, if you would, raise your hand or unmute.
(No response).
PROFESSOR DAVIS: Okay. Great. All right.

So, we will go back to the second question. And at this point, Amanda, if you will go through our second question and the conclusions on page 16, Bob.

MS. COX: Yes, ma'am. Okay. So, the next main topic is about the Self-Support Reserve Adjustment. And the subtopics underneath that is: Should the amount of the Self-Support Reserve be updated.

And the Subcommittee recommended updating it to the 2021 federal poverty levels adjusted for Alabama incomes, and that would be \$981. And that's consistent with how we updated the

Schedule. And I believe the
Subcommittee had all favored that, as well, when we discussed it previously.

The next subpart is: Should we
change the manner in which the
Self-Support Reserve Adjustment is implemented.

And currently it's built into
the Schedule. And we recommended adding it to the worksheet after the calculation of childcare and health insurance expenses. And that's something that we had gone back and forth about in Committee. And Professor Davis and Professor Gray and Dr. Venohr kind of came up with the idea of putting it after childcare and health insurance expenses, and it makes the form so much more clear than what we were looking at before.

The next subpart is: Should
there be an economic incentive calculated with the Adjustment.

And the Subcommittee recommended using the 85\%, and that addresses payroll taxes and also to allow the obligor to retain a small portion of the increased earnings.

The last thing on Self-Support
Reserve is: Should the percentage to calculate the economic incentive increase as the number of children increased.

And we recommended not varying the percentages for the number of children.

PROFESSOR DAVIS: Okay. Thank you. We will go back to the Brady bunch look for a moment.

And before I forget, which I tend to do, Katie, since you have talked with the group about the issue on caps, would you mind talking with everyone that you had talked with or as well as any Subcommittee members and draft a comment for the -- to go with the rule?

And we will look at that.
MS. STEINWINDER: Yeah, I will.
PROFESSOR DAVIS: Thank you. I think that will be helpful.

All right. So, the issue related to the use -- the location of the Self-Support Reserve Adjustment, the first question was: Should the amount of the Self-Support Reserve be updated.

And the recommendation was to update it to the 2021 federal poverty levels adjusted for the Alabama income which currently would mean the amount would be \$981.

So, let me pause here to see if anyone has a discussion about that, questions or comments.
(No response).
PROFESSOR DAVIS: All right. I think that's fairly straightforward. So, let's do a vote and see what the consensus was and number of issues. All in favor, if you would, raise your hands.
(Committee members raising hands).

PROFESSOR DAVIS: Okay. I see 14 again. If you would, unmute and vote.

HON. PALMER: Penny, this is Julie Palmer. I vote yes.

PROFESSOR DAVIS: Thank you. All right. We will lower our hands. And then anyone that is in opposition, if you would, raise your hand and -- or unmute. (No response).

PROFESSOR DAVIS: Okay. The next question is: Should Alabama change the manner in which the Self-Support Reserve Adjustment is implemented.

And the Subcommittee recommended adding the calculations of the SSR Adjustment into the worksheet and after the calculation the childcare and health insurance expenses. Again, currently Self-Support Reserve is in the child support numbered chart, and it's only for the obligor. And we wanted more
transparency and its availability to both parents but particularly if you have a joint custody situation.

Now, I think at this time it might be helpful -- Professor Gray, I think you can share your screen or maybe Bob has that -- if we look at the worksheet that several of us have been working on. Bob, can Professor Gray share or can you put it up, either one? I think Bob is sharing it. Okay. There we go.

Can you walk us through this, Professor Gray, as to how this would work? And I think it's fair to say the first -- basically the first eight lines are exactly the same as the current Alabama worksheet, the CS-42 that we are all familiar with. And then the remainder part of the worksheet is very similar through 10. We will look at one part that's different.

And then lines 11 and 12 deal
with the Self-Support Reserve. And then lines 13, 14, and 15 deal with the issue of the zero minimum order that the Committee had already recommended and the $\$ 50$ minimum order that we were accustomed to.

So, Professor Gray, will you walk everyone through this?

PROFESSOR GRAY: Sure. You might want to switch back to the previous tab, though, Bob. This is the one that has the West Virginia approach.

Okay. So, as Professor Davis said, yes, several of the first lines of the sheet are pretty much what they had been in the past. There are some changes -- slight change up there where we were accounting for, I believe, was the worker-related childcare costs that we are currently not doing in the Form CS-42. But after you get past, say, line 12, that's where the calculation -the alternative calculation based on a

Self-Support Reserve is done.
And so, basically you take the combined income -- I am sorry, you take the gross income from line one at the top of the form, the same line one as it was back in the original CS-42 form, and subtract out the $\$ 981$ Self-Support Reserve that we are voting on.

And then, after that, the line 14 takes the 85\% of that line, the adjustment that we were talking about.

PROFESSOR DAVIS: Bob, do you want to scroll up and let us look at the first line. So, if the plaintiff makes $\$ 1,200$ and without a Self-Support Reserve, line 12, would say that based on the chart and credit for any payments that the plaintiff had made regarding either work-related childcare costs or healthcare costs, then his or her recommended child support would be \$194.

PROFESSOR GRAY: Correct.
PROFESSOR DAVIS: And 13 basically
takes the -- right now the current amount for Self-Support Reserve is \$981. If that changes in the future, then it would be easier to change that on the form. That was another thing that was beneficial.

So, you would always subtract at this point $\$ 981$ from number one, and that's where the $\$ 219$ comes from. And then the 85\%, if that's the percentage that we vote on, which is the number we used here, 85\% of the $\$ 219$ is $\$ 186$.

And so, that would be the amount that would be owed by the plaintiff if you vote for the 85\%. And we won't look at the 15, 16 right now. And let people ask questions up to this point before we look at the final child support order.

Let's give people a chance to kind of look at it, if you will go back up to the line one so they can see the whole thing, Bob. Okay. Thank you. As long as they can see from line one to line 14 at this point.

And Professor Gray has set this up on an Excel sheet. The lines that you see in yellow are what the client would put in, the lawyer would put in, their income, and then what they are paying with regard to work-related childcare costs or healthcare costs. The Excel sheet would do the calculations, of course. And the green, the $\$ 414$, is the number that would come off the chart that we are updating.

So, the combined income of $\$ 2,200$ with one child, the chart would show that they should pay $\$ 414$. And then, you would have $\$ 2,200$ of work-related childcare costs and \$100 in healthcare. We know those numbers are -- We put the numbers in there so you would see how it worked even though they are not, perhaps, realistic.

And so, then, the total obligation would be the \$534. And someone raised the question before I
thought it was a good question. The child support number that we see in the chart does not include the cost for work-related childcare costs or healthcare coverage other than the number does reflect $\$ 250$ for the healthcare coverage.

So, that's why it's added on. It's certainly a cost that most parents incur.

And so, \$534 would be the amount that both parents would be paying or are paying for child support if they were an intact family. And then, obviously the percentages, line eight, is the percentage that the two owed based on their incomes, the same way we have done before. And the only difference is, before we did give credit for healthcare but not for the work-related childcare costs that someone was paying. So, we put that in.

I am going to pause here and see
if anyone has questions.
(No response).
PROFESSOR DAVIS: I think we won't deal with the other lines yet since that's not going to be what we are talking about in number two.

So, if no questions on the worksheet, we will go back to the Brady bunch and begin to vote on the underlying issues. And, again, the first question was the recommended $S S R$, the poverty rate, $\$ 981$. You can see how it would be used in the chart. It would be, if you do the worksheet like we did, that number would be adjusted -- could be adjusted as those numbers adjust, the poverty levels adjust, and so forth.

Any questions about that? (No response).

PROFESSOR DAVIS: All right. We will do the voting on that. So, do we want to update the SSR to the 2021 federal poverty level adjusted by the Alabama
income, the $\$ 981$, now that you've seen the chart.

All those in favor, if you would, raise your hand.
(Committee members raising hands) .

PROFESSOR DAVIS: All right. I see 14. And anyone want to unmute and speak?

HON. PALMER: Penny, this is Julie Palmer. I vote yes.

PROFESSOR DAVIS: Okay. Thank
you. All right. If we would lower our hands. Does anybody want to raise their hand in opposition or unmute and speak in opposition?
(No response).
PROFESSOR DAVIS: Okay. The second question is the manner in which the SSR Adjustment should be implemented, and it was recommended by the Subcommittee that the calculations be put in the worksheet. And that would be after the
calculation for childcare -- the work-related childcare and health
insurance expenses.
So, the recommendation was
favorable to that process for adding the calculations and worksheet and after the calculation for the childcare and health insurance.

So, any discussion?
(No response).
PROFESSOR DAVIS: All right. Will raise our hands if you are in favor of that.
(Committee members raising hands).

PROFESSOR DAVIS: All right. At
14. Anybody want to vote, if you can unmute.

HON. PALMER: Penny, this is Julie Palmer. I vote yes.

PROFESSOR DAVIS: Thank you,
Judge. All right. We will lower our hands.

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And if you are opposed to that, if you would, unmute and let us know of your opposition.
(No response).
PROFESSOR DAVIS: Okay. Thank you.

The next question is: Should the economic incentive calculated with the SSR Adjustment, or should there be one and, if so, how much?

The recommendation by the Subcommittee was that there would be an economic incentive, and the percentage was 85\%. The idea would be that would address the payroll tax issue that someone actually pays. They don't get the full 100\%, and that would allow the obligor to retain a small portion.

So, again, the recommendation is that we do have an SSR calculation with an economic incentive of $85 \%$, which is what you saw demonstrated on the worksheet.

So, any discussion?
(No response).
PROFESSOR DAVIS: Okay. We will vote. All those in favor, if you would raise your hands.
(Committee members raising hands).

PROFESSOR DAVIS: Or unmute and raise your hands. I see 14 visible. Anyone want to unmute and vote?

HON. PALMER: This is Julie Palmer. I vote yes.

PROFESSOR DAVIS: Okay. All right. So, let's see. We need to lower our hands. I feel like I am in kindergarten, but it helps me to remind myself.

And so, anyone who would like to vote in opposition, if you would, raise your hand or unmute. (No response).

PROFESSOR DAVIS: Okay. Thank you. All right.

The final issue related to whether the calculation for the economic incentive should increase as the number of children increase. And the Subcommittee voted not to favor varying the percentage based on the number of children. I think the primary reason was because it really didn't have an economic change because of the lower income folks is my recollection.

So, that's the recommendation. Any discussion?
(No response).
PROFESSOR DAVIS: All right. And then we will vote again. Those of you who are in favor, if you would, raise your hand.
(Committee members raising hands).

PROFESSOR DAVIS: And those who cannot raise their hands, if you would, unmute.

HON. PALMER: Penny, this is Julie

Palmer. I vote yes.
PROFESSOR DAVIS: Thank you,
Judge. All right. We will lower our hands again.

And anyone that is in opposition, if you would, raise your hand or unmute and speak.
(No response).

PROFESSOR DAVIS: All right. The third issue before the Committee is: Should the current minimum order of $\$ 50$ remain in effect.

And, Amanda, do you want to speak to what we talk about there on the minimum?

MS. COX: Yes, ma'am. This is the one where we do currently have a minimum order, and Dr. Venohr said that most states do. And that just recognizes that even, if someone has a lesser income, they still have a responsibility to support their child.

We did note that the -- voting
on that zero order provision. So, if that zero order provision applies, then there would be a zero order. Otherwise, we came up with the language, if the zero order provision does not apply, then there shall be rebuttable presumption that a $\$ 50$ minimum obligation less any payments for healthcare coverage and work-related childcare costs shall be entered. And you won't have anything less than zero dollars.

But Professor Gray kind of had to help us with that language because what we wanted to do is -- and Professor Davis had pointed out -- that we did not want somebody to have to pay, say, a \$100 in health coverage and then also get hit with a minimum order. We wanted to consider that they were already paying that \$100 and not necessarily go into the minimum order if that was the case. But that was the language that we

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ended up with.
PROFESSOR DAVIS: Thank you, Amanda. That's what you see in front of you, the Committee had previously voted on the zero dollar child support order. And it was a part of the new subsection (C) (5).

And, Amanda, I am going to ask you to read that. I have got a little tickle in my throat, so I'm going to get water. If you will read the zero dollar order to remind people what we are voting on.

MS. COX: Yes. (As read) "If the obligor has no gross income and receives only means-tested assistance, there is a rebuttable presumption that a zero dollar order shall be entered. If the obligor has no gross income and is incarcerated or institutionalized for a period of more than 180 consecutive calendar days, there is a rebuttable presumption that a zero dollar order shall be entered."

And that just talks about completing the forms and specifying the reason.

PROFESSOR DAVIS: Thank you, Amanda.

All right. Let's go back I think at this point to the Excel sheet. And Professor Gray, if you will, go through the last part of the worksheet for us, and thank Bob for doing all this heavy lifting on the changing of the screens for us.

PROFESSOR GRAY: That is some serious navigation for sure.

PROFESSOR DAVIS: It is.
PROFESSOR GRAY: So, basically, the worksheet that we have here was based on what we thought the Committee might approve. And, of course, we would make changes if there were something different.

So, when you get down to the last two lines on this worksheet -- and this is the one that mimics the old

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CS-42 as closely as possible in the first part and then adds on the Self-Support Reserve portion.

So, at the very end, you are basically wanting to compare line 12 and line 14. And this is before considering that minimum obligation of $\$ 50$ and also the zero order.

So, I think in this case it might be more instructive to look at that second column. So, over in the second column for the defendant, they had a \$1,000 in gross income. We computed that their share on line eight was $\$ 240$, but that they are paying $\$ 20$ toward work-related childcare costs. So, we are giving them a credit for that, and then it brings it down to \$220 on line 12.

Okay. When you get down to the alternative calculation based on Self-Support Reserve, you are going back up to line one, the $\$ 1,000$, subtracting

[^0]out the SSR of $\$ 981$ and that only leaves you with \$19. And then when we take 85\% of that in line 14, we end up with $\$ 16$.

Okay. So, at this point, you would say, well, I guess this minimum \$50 obligation to apply, but what we want to keep in mind is they have already paid \$20. Okay? So, we end up calculating that they would owe -- let's see -- \$16.

PROFESSOR DAVIS: Bob, scroll up just a little bit so we can see the next few lines.

PROFESSOR GRAY: Yeah. Just a little bit more. There we go, \$30.

Okay. So, the \$16 obviously is the minimum of that and the $\$ 220$ back up in line 12. And so -- but $\$ 16$ is well below that $\$ 50$ minimum obligation that we are talking about. And so, we say we are going to have them contribute $\$ 50$. But they are already paying \$20 toward the work care child costs -- childcare
costs. And so, we subtract that out.
That's how we end up with the $\$ 30$ there in line 15.

Now, in this particular form, that line 15 is telling you a lot of calculation. It seems kind of confusing. You know, when you walk through it, it makes perfect sense, but it seems a little confusing as short as it is. So, we do have an alternative on the next tab -- I don't know if we want to look at that or not just yet -- that breaks that calculation down just one more step to make it a little bit easier to understand how we arrived at that $\$ 30$.

PROFESSOR DAVIS: The one that's marked West Virginia, right?

PROFESSOR GRAY: West Virginia, correct.

Okay. So, we switch over there, you can see that we now have three lines down at the bottom. And so, line 13 in
this case -- because there have been some other adjustments at the top. We won't bother talking about that just yet just to focus on this.

So, on line 13, you had the \$16 that we came up with. And so, now we say in line 14: What's the child support obligation after we consider the zero order or the $\$ 50$ minimum obligation? Well, in this case, the \$16 is less than $\$ 50$, so we are going to enter $\$ 50$. We are assuming there's not a zero order in this case. And then on the next line, line 15, we make the adjustment for the $\$ 20$ because they are currently contributing back up in line nine. And that gets us down to the $\$ 30$. So, it adds one more step in the process, but that might be a little bit easier for people to understand.

PROFESSOR DAVIS: So, in the tab that you see listed as child support order, it basically takes two policies and
deals with the calculation there. One, we already have the existing concept that -and as Dr. Venohr indicated -- the longstanding policy was that every parent ought to pay something. They should understand that there's a financial obligation to their children.

So, Alabama and most states have a minimum order. Ours has been $\$ 50$ for a long time. And so, that's one aspect that's considered there. What would be new -- and the Committee has already voted -- is to have what we are calling a zero order. And, again, the zero order applies in those circumstances that Amanda read when someone is basically incarcerated for a long period of time or they basically don't have any income. They have zero income.

And, so, that's the scenario that we have already voted on. So, that's why the chart that Professor Gray has already worked on here for our

Committee already includes that.
So, let me pause here and let people that are not as familiar with this have a moment to look at the way the calculations go here. And the numbers, if you use the Excel sheet, they would self-populate; is that correct, Professor Gray?

PROFESSOR GRAY: That's correct. In fact, on the West Virginia, it's a little bit easier. There's less data to enter than there is back on the previous sheet that we looked at.

Bob, if you would, scroll up to the top just a little bit. Yeah. In this case, there are actually fewer cells to be populated just because of the way the data are entered. In this case, you only enter the work-related childcare costs and the healthcare coverage costs once instead of twice.

In the previous sheet, we are putting the total in and then we are
breaking out what the payments are that are being made by the plaintiff and the defendant. But in this case, it just enters the amounts paid. And then, of course, it just adds them up to come up with the total amount that's being --

PROFESSOR DAVIS: So, if you are a judge or an attorney that's basically familiar with Excel and has the ability to access that, even the parents that might have the ability to access that, they would only be putting in their income and their payments related to childcare costs or healthcare coverage. And the form -the Excel sheet would do the rest of the calculations.

PROFESSOR GRAY: And it could easily be done pencil and paper. It's just that this was a nice, quick, easy way for us to test ideas out and see what would happen.

PROFESSOR DAVIS: And by easily done by paper and pencil, he is talking
about people that do numbers all the time, not us regular folks. But the calculations are not that different than what you have before. It's just that we are adding the Self-Support Reserve and the zero order would be different. Yes, he is correct.

So, again, let me pause and let y'all look and ask questions.

HON. SHERMAN: Penny, can I ask you a question?

PROFESSOR DAVIS: Yes, sir, Judge.
HON. SHERMAN: I don't want to get us off track because we are having such a productive meeting. And you said a vote has already been taken on the zero dollar child support order provision which I must have missed. But my question is: This zero child support order, this language, does not change the ability of a trial judge to impute income and then set child support for someone the Court finds is voluntarily underemployed or unemployed,

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PROFESSOR DAVIS: That is correct, Judge. Do we want to go back to that?

HON. SHERMAN: Well, where it says if the obligor has no gross income, are we going to have some comment or something that will reflect that that means either actual gross income or imputed by the Court gross income?

PROFESSOR DAVIS: Yeah. What it says -- we can certainly add a comment; I think that would be very appropriate -- is that they only receive means-tested assistance. And I guess that's sort of a term of art that perhaps would be appropriate in the comment.

But, yes, this does not preclude a judge from finding that they are underemployed or they are voluntarily unemployed.

The issue that we kind of had dictated relates to the imprisonment. The feds, if you will recall, did say
that we had to consider that.
HON. SHERMAN: Right.
PROFESSOR DAVIS: They didn't require that we do it this way.

Yes, I think you are right, Judge. We definitely need to clarify that an obligor cannot get out of paying child support just because they choose not to work when they could work.

MR. MADDOX: Penny, this is Bob Maddox. I wanted to clarify with the Committee that the Committee did vote in favor of the first paragraph in (C) (5) back at the November 5th, 2020, Committee meeting. The underlying language is the proposed language to be voted on today as an addition to this (C) (5) language.

PROFESSOR DAVIS: That's correct. Thank you, Bob.

MR. MADDOX: So, they can still tweak the first paragraph, as well, if they wanted to, to revote on this (C) (5).

PROFESSOR DAVIS: That's correct.

Yeah. We haven't -- What we had voted was to not -- We voted in favor of this change but not to send it to the Court until we sent everything to the Court. So, the Court has not seen that.

So, we could certainly entertain any language changes that we have regarding that.

MS. COX: I kind of think we might need to put that in the rule because that seems to be a big issue that comes up a lot.

HON. SHERMAN: The voluntarily underemployment or unemployment? Yeah, it does come up a lot.

PROFESSOR DAVIS: All right. Does anyone have some suggested changes?
(No response).
MS. COX: We might could even just put it underneath the new language, just put it at the bottom and just say neither of these prevent, you know, whatever the current rule is, just kind of refer back
to that.
MS. BALDWIN: I think that question was posed earlier, at least maybe in a meeting that we didn't have a vote, but we were discussing the zero dollar language. I thought we said that the words there were "rebuttable presumption" that covered that, and that's the same with the second new paragraph. I think it was intended to cover that.

MS. COX: I do agree that it covers it too, but I don't know. I just can see there being some confusion about it still. But I do agree that it does -it does cover it.

PROFESSOR DAVIS: Do you think a comment would be sufficient, Judge Sherman, or do you think we need to --

HON. SHERMAN: I think a comment would be sufficient. I mean, you know, like, what Amanda is talking about, referring back to the definitions of income, that Section (B) (5), you know,
that we could make reference to that provision, you know, that the trial courts still has, that this doesn't prevent the Court from making that finding, or something to that effect.

PROFESSOR DAVIS: Okay.
MS. BEACH: This is Shirlee Beach.
Could you also not just remove the part that says, if the obligor has no gross income, and leave it that the obligor receives only means-tested income or is going to be incarcerated for 180 consecutive calendar days?

HON. SHERMAN: I am imagining instances where a court might find that someone has voluntarily underemployed even where they are receiving some type of means-tested assistance.

MS. BEACH: Okay.
HON. SHERMAN: And so, having a comment -- so, I think the issue is not so much -- I mean, it is that it says it is no gross income. But if we are saying
there is a presumption of no child support, zero dollar child support, that if we just make reference in a comment that this other thing is still out there because I could see attorneys come in and saying, Judge, no income, no child support, you know? Or no income and means-tested assistance, so, therefore, no child support.

PROFESSOR DAVIS: Okay. Does anybody want to volunteer to work on a Committee comment for that?

HON. SHERMAN: I don't mind doing
it if maybe I can send it to Amanda to
look over it for me. Do you mind, Amanda? (Ms. Cox indicating positive response) .

PROFESSOR DAVIS: All right.
HON. SHERMAN: Thank you.
PROFESSOR DAVIS: All right.
Let's take a minute or two to look at the rule here.

We do need another vote on this.

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So, while it's on the screen, do we want to go ahead and vote on this?

HON. SHERMAN: Yeah. I was going to ask you if you needed a motion or anything that we vote on this new amended language with the comment that will be provided.

PROFESSOR DAVIS: We do, Judge.
Would you like to make that motion?
HON. SHERMAN: Yeah. I so move.
PROFESSOR DAVIS: Okay. Let's go back to the Brady bunch screen, Bob. Thank you for being so agile. All right. So, we need a second.
(Ms. Cox is indicating a positive response).

PROFESSOR DAVIS: Amanda is a second. Okay. Thank you.

All right. So, Judge Sherman makes the motion and Amanda seconds that. Okay. So, all in favor -- Any further discussion?
(No response).

PROFESSOR DAVIS: Okay. Let's go to our hand raising. All in favor, if you would, raise your hand.
(Committee members raising hands) .

PROFESSOR DAVIS: And I count 14. And unmute if anyone else wants to vote.

HON. PALMER: Penny, this is Julie Palmer. I vote yea.

PROFESSOR DAVIS: Okay. Thank you.

So, if we will lower our hands.
And anyone who wants to vote in
opposition, if you would, raise your hand or unmute. And, Judge Sherman, your hand is remaining up, but I assume that's not the case since you made the motion.
(No response).
PROFESSOR DAVIS: Okay. Thank you. All right.

HON. SHERMAN: I don't want to oppose my own motion.

PROFESSOR DAVIS: In the
Legislature sometimes you do that so you can go back if you lose and bring it up.

All right. Thank you so much. So, I guess now the number three, that we were discussing, question was: Should we keep the current minimum order of $\$ 50$ in effect. And would that be $\$ 50$ less the payment for healthcare coverage and work-related childcare costs is explained in the example by Professor Gray.

So, any further discussion on that?
(No response).
PROFESSOR DAVIS: All right.
Let's go to our emojis. If you would, raise your hand if you are in favor of that.
(Committee members raising hands) .

PROFESSOR DAVIS: And unmute.
HON. PALMER: This is Julie

Palmer. Yes.
PROFESSOR DAVIS: Okay. Thank you. Now we will lower our hands.

And if anyone would like to vote in opposition, if you would, raise your hand or unmute and speak. (No response).

PROFESSOR DAVIS: Okay. Thank
you. And the last question is number four. Amanda, do you want to read that out?

MS. COX: Yes, ma'am. This is the -- the last one is just we wanted to consider both the work-related childcare costs and the healthcare coverage costs in the term -- in giving an adjustment to the payment.

So, right now, we consider it and determine the total child support obligation, but we only adjust for health insurance. And we just couldn't really think of a reason why we would do that. And we thought just to be fair
and consistent we would do an adjustment for both.

PROFESSOR DAVIS: Okay. Professor Gray -- Bob, if you would put up the chart one more time. And probably what the West Virginia -- Do you want the West Virginia, Professor Gray, or the other one? You were on mute, Professor Gray.

PROFESSOR GRAY: Actually it might be better to take a look at the previous one, the first modified, yeah, since it's a little bit closer to the previous.

Okay. So, I guess in line nine, now, we have that adjustment for work-related childcare costs.

PROFESSOR DAVIS: Right. And I don't know exactly why we didn't have that before. It just seems it was added in the line eight. It added both costs, but it did not -- it only gave credit for the parent that paid the healthcare but not for the parent that paid the childcare.

PROFESSOR GRAY: Correct.

PROFESSOR DAVIS: Any questions about that to Professor Gray?
(No response).
PROFESSOR DAVIS: All right. We will go back to the Brady bunch screen. And if you would, if you are in favor of that, if you would, raise your hand.
(Committee members raising hands).

PROFESSOR DAVIS: And unmute if you want to vote. All right. I see 13 in favor.

HON. PALMER: This is Julie Palmer. Yes.

PROFESSOR DAVIS: All right. That's 14. All right. Now, if you will lower your hands. And anyone that wants to vote in opposition, if you will, raise your hand.
(No response).
PROFESSOR DAVIS: Amanda, is your hand -- okay. It's off. All right. So, no one opposed.

Okay. All right. So, that passes also. Wow. I think everybody ought to turn around and pat themselves on the back for working through this, because it's a lot of issues and they are complicated issues. So, I certainly appreciate that. I think we will be able to maybe meet our deadline for the Court.

We did ask -- let me ask you this: Does anybody have any other questions related to our votes before we look at the information Dr. Venohr provided us?

MS. COX: Professor Davis, I would just like to know just because, when we send up the memo to the Supreme Court, was everything unanimous today? Is that right?

PROFESSOR DAVIS: I believe that's correct. Bob, is that correct?

MR. MADDOX: That's correct. Everything was unanimous on the record.

PROFESSOR DAVIS: Thank you.
All right. Any other questions or comments before we move forward? (No response).

PROFESSOR DAVIS: Okay. Dr. Venohr, if you would, go over the question that the Committee had posed. Bob, if you would put up --

DR. VENOHR: Congratulations.
PROFESSOR DAVIS: I feel like we should do a victory dance or something.

DR. VENOHR: Definitely. Kudos to everybody. It's just amazing. I really didn't expect presenting this memo today. So, I need to find it. So, I'm not sure I really understood the reason for this. Professor Davis, do you want to comment on the reason for asking me to research the issue --

PROFESSOR DAVIS: I am sorry. Go ahead. I was going to say something while you were looking, but you are prepared. Go right ahead.

DR. VENOHR: So, what I was asked
to do was just look at the treatment of childcare expenses in other states, specifically the cap that's imposed. And, again, there's that word "cap."

And so, the context of it here is that here are the provisions for the Alabama Guidelines on Childcare. And what it says is that -- I am going to be more precise. I am going to read it.

It says that -- if you look at the bottom box, you will see that the -(as read) "Shall not exceed the amount required to provide care from a licensed source for the child or children, based on a schedule of guidelines developed by the Alabama Department of Human Resources."

And what that Department does is that they have childcare assistance, and that's a federal block grant. And to provide it, they have to do market surveys every two years of childcare
providers, you know, because they are reimbursing these childcare providers, and they have to do something that's fair market value but not over the top.

So, what they do is they do a survey, you know, by licensed care, by home care, by center care, by licensed home, unlicensed home, and then they do it by different age brackets because then we know that childcare costs vary depending on the age. And they also consider quality. There's some star rating that they can get.

So, that's the information
that's used, and I think it's a 70 percentile that they use. So, median is 50\%. So, if we line everything up from the lowest to the highest, 70\% would be -- 30\% back from the highest and 70\% from the lowest.

And so, the courts published that information. And the advantage of it is that it's great information, you
know, whether those childcare costs are reasonable. It's a little bit confusing just because there is all these different stars, and do you use home care, or do you use center care, et cetera.

So, I was asked how do other states do it. And, well, first of all, I should look at the perceived strengths and weaknesses. If you look at the bottom, if you scroll down a little bit, Bob has got so many skills there, audio/video among them. So, the perceived strengths or it provides guidance. It's updated every two years approximately. There's probably some delays due to COVID right now. It's confusing.

And -- but some of the other states, I think, that have exemplary language are Florida and Maryland where they just make it clear that this is the cap that use the actual amount if you
have it. And then you use the highest ranking of qualities is what the Florida and Maryland language says.

And I pulled states that were neighboring states. Some neighboring states don't even address it. So, if you don't see a neighboring state on there, it's because they didn't address it. They didn't have a cap.

But there's language from other states. And I think that's about it. I'll give you a moment to look at the language, but I'm not sure I understood the assignment, why it was important. And maybe Professor Davis can shed some light on that, what was the reason you asked.

PROFESSOR DAVIS: Okay. If you will scroll down a little bit more, Bob, on the back, stop right there. Thank you.

In the first paragraph in the background, it says, it appears that DHR last update rates were in 2019. Then
the rates represent the 75th percentile of market rate, where $75 \%$ is deemed a reasonable rate of reimbursement for childcare providers when childcare is being subsidized. And that kind of struck me that, you know, a lot of the people who are being -- where the caps are being applied are not getting subsidized childcare, but yet there's a cap at 75\%.

And so, it kind of explains to me why there appears to be an under -under amount allowed -- the amount that generally I see in the charts for childcare is substantially less than the actual costs. And so, this kind of explains for me why that -- I may be wrong. If I am misinterpreting that, Jane, please correct me.

DR. VENOHR: That's interesting.
So, even for the quality, the highest quality, it seems low, too?

PROFESSOR DAVIS: That's my --
yes. I see Shirlee is nodding.
DR. VENOHR: Yeah. Because I
would probably put that "when child is being subsidized" in the wrong place. When they do these surveys, they survey childcare providers that will take in subsidized. But I don't know in Alabama -- I am more familiar with it in Colorado, my home state, where when the surveys are conducted, most of the centers will take both subsidized and unsubsidized.

So, I feel pretty good about the market rates here in Colorado, and I have done the survey for Minnesota. And I can tell you I feel good about it there.

But in Alabama, if there is some segregation as far as -- and I use that term "segregation" meaning that the children with subsidies go to one daycare and then the children without subsidies go to another daycare -- then

I could see how that would happen in the data. That survey would underreport it.

PROFESSOR DAVIS: I guess I am also wondering why you would put a cap at 75\% instead of having a cap at 100\% of what the average is.

DR. VENOHR: I think that's just for the CCAP program that that's --

PROFESSOR DAVIS: And CCAP is the subsidized children, right?

DR. VENOHR: Right. Right.
Right. And so, they report it at 75\%. I thought it was 70\%. But, oh, well, 75\%. And then that's just because, you know, they have to have some sort of ground rules. Like, if there is a center that -you know, they survey a center and a center charges $\$ 2,000$ month, they don't want to use an 100\% or, you know, the highest which would be $100 \%$ of that $\$ 2,000$ a month, because, you know, that wouldn't be fair.

So, they take 75\% thinking that,
you know, okay, we want to subsidize -they want to make sure that the provider is taking care of, too, you know, because the market for childcare providers isn't that great. You know, it's not -- They want to pay them fairly just because they are -- it's a struggling business. It's not exactly...

But with the context of what you are concerned about, Penny, if the concern is that Alabama is -- that this market survey isn't reflective of some of the parents that come in with a child support issue, then maybe you should just eliminate it or say that if they could consult this and not treat it as a cap if you know that it is not reflective of what center-base care is.

PROFESSOR DAVIS: Ironically, I think it was last night I was seeing the news, and it said the average -- there's a problem with childcare now post the COVID
issues. And so, it's difficult for parents to find childcare. And the cost is so high the average is, like, $\$ 10,000$, or a little over $\$ 10,000$ up a year.

And so, if you put -- My thought then in thinking about it how it relates to what we are working on here, if it costs a lot more than we are giving people credit for but they are having to pay it, then it's hard enough for them to want to work and pay it. But then if they are not getting credit for it on the child support, then it's -- it may be a disincentive for people that actually work if they are not actually getting credit for what they are paying to work.

So, that was a concern of mine. But let's see if anyone else had any questions regarding the information that she has here on the memo example. There was Fort Payne, Jane.

And maybe the DHR folks can tell
us. The star rating -- you indicated, Jane, that a lot of the states base theirs on an amount for the highest quality of care. But it appears that Alabama does -- pardon?

DR. VENOHR: Yeah.
PROFESSOR DAVIS: But it doesn't appear that Alabama does that; is that correct?

DR. VENOHR: No.
PROFESSOR DAVIS: The percentage is not based on the highest amount of care; is that correct?

DR. VENOHR: Correct. Yeah. And I think you nailed it. I mean, another issue is that the last time the survey was done was in 2019. And I suspect -- it just hasn't been updated because of COVID. Usually they do it every two years. They should be -- And somebody from the Department could speak to that.

But also, you are correct, Penny, that there's lots of stuff in the
media these days about the quality schedule of care and availability. So, I wouldn't be surprised if the prices are higher than this.

And the thing I wanted to point out is, there really isn't more updated data. I mean, even if we were to use census data, I think we are still on 2019 for that. And so, we don't have good data for the post-pandemic, current pandemic world.

PROFESSOR DAVIS: My only comment regarding that is that I have always felt that the child support payments were not reflective of what is generally being paid even prior to the COVID issues. So, it's not tied into that necessarily from my perspective.

Let's go to the Brady bunch screen and see if anybody else has any concerns about the way we currently cap the childcare costs.
(No response).

PROFESSOR DAVIS: Obviously, if we do nothing, then the cap remains as it is now.

HON. SHERMAN: Penny, I'm just noticing there is a -- I just pulled up DHR's website.

There's a recent -- There is a market rate survey that was done, looks like, September of this year. I am not reading what all it says. But that might be something we want to look at or that might inform our opinion.

I would agree with you that I see a lot of cases where the DHR rate that is the cap is less than the actual amount of childcare that the folks are paying.

You know, the other problem I see with daycare -- or childcare having it included in the child support calculation is that it is -- because it's so high, it can really increase the child support amount and then

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frequently, after childcare is no longer being paid, that child support doesn't get adjusted, which isn't the same concern, but it may inform how we want to address it if we do want to address it.

PROFESSOR DAVIS: Thank you, Judge, for your comments.

Additional comments from the Committee members?
(No response).
PROFESSOR DAVIS: All right. There doesn't seem to be any additional comments.

So, if someone has a suggestion or proposal for a different language, obviously that's -- our Committee is, as Dr. Venohr has pointed out, an ongoing committee. And so, if someone comes up with some language that they would like for the Committee to consider, then we can do further surveys or whatever else at the pleasure of the Committee. But

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if nothing else, then we will move off that topic.

All right. So, before we open up the time for the public comment, let me ask the Committee members if you have any other issues that you would like for us to address today.

MS. COX: Professor Davis, are we going to decide which of those two forms to use, or are we going to deal with that later?

PROFESSOR DAVIS: That's a good question. We could look -- We don't have a whole lot of time left, but we do have a few minutes.

Let me -- let me do this: Let me find out -- I don't believe anybody from the public previously had indicated they wanted to speak.

So, Bob, can you do a quick roll call with the public and see if anybody has changed their mind about wanting to speak?

MR. MADDOX: Yes, ma'am. Lisa Clark, did you want to make any comments at this time?

MS. CLARK: No, sir.
MR. MADDOX: Jordan Pavlow, did you want to make any comments? Did I pronounce your last name correctly? If I didn't, pardon me.

MR. PAVLOW: That was perfectly correct. Thank you. I would like to ask a quick question if that's all right.

MR. MADDOX: Sure.
MR. PAVLOW: So, thank you for letting me listen, and it was very nice to hear everyone's perspectives.

I am a law student going to a University in San Francisco and writing some articles on family law. And I am not sure the prevalence of child support apps in Alabama, but I was wondering to hear a few judges or professionals, Committee members' perspective on using child support apps in Alabama in the
court system and so on.
MS. KING: This is Rachel King. The only one that I'm aware of that people have used is the one that Candi Peeples created. But all it really does is calculate the child support. Is that what you were speaking to?

MR. PAVLOW: Sort of. They are maybe not so big. But in California, I mean, I think a new app came up last month. There's maybe six or seven that I am aware of. And I am reading a bunch about judges ordering the use of these child support apps in child support orders and so on, but I'm not sure how it is elsewhere. I was wondering.

HON. SHERMAN: Child support apps that do what, Jordan?

MR. PAVLOW: They do -- Some only handle, like, kind of manage the communications between the parents, help calculate the support. Others keep financial records of transactions and
allow parents to submit reimbursement requests, for example, from the other parent.

MS. STEINWINDER: Jordan, are you talking about an app like "Our Family Wizard"?

MR. PAVLOW: Exactly. That's one of the big ones.

HON. SHERMAN: Yeah. That gets used here, some voluntarily and some by court order that I am aware of.

MR. PAVLOW: Okay. I have looked through Westlaw and Nexis, and it seems like some judges are recommending it but not always mandating them -- the use of them.

HON. SHERMAN: Yes. I think that's accurate.

MR. PAVLOW: Okay.
HON. SHERMAN: I mean, some judges order it and some don't. And some folks will use it voluntarily. That's my experience in my court, anyway.

MR. PAVLOW: Okay. How would you, Judge Sherman, be open to using them? Have you ever thought about ordering it?

HON. SHERMAN: I have been asked to order it by attorneys in cases, and sometimes I have ordered it in those cases and sometimes I haven't. It really just depends on the circumstances. I mean, it can be very helpful, but I am also sensitive to imposing additional financial burdens on the parties because the ones I've seen, you know, aren't free. So, it just depends on the circumstances.

MR. PAVLOW: Okay. Thank you.
PROFESSOR DAVIS: Thank all of you judges and Committee members for responding to his question.

All right. So, I think that if no one else has questions from the public, unless someone else comes on, then we can spend the remainder of our time looking at those two forms and maybe be able to make a decision on
those two. I think it will be time well spent .

So, Bob, if you will put back up the Excel sheets.

And, Professor Gray, would you recommend we look at the West Virginia first or the other one first?

PROFESSOR GRAY: It really doesn't matter. You know, the one thing to realize is both do produce the same results, so there's no difference. It's just a reordering of a few things.

I think that the West Virginia worksheet, the second one, has the advantage that there are fewer entries and there's one less opportunity for making a calculation mistake because you are entering the amounts paid. They are lines five and six by the two parties. And then it gets some that's supposed to -- you input the sum and then you also break down on what they are paying. So, that saves the potential for a
mistake.
I think the more -- So, I think I would probably favor this sheet just because it's a little simpler at the top. And then the question is: Do you want to down in the very bottom split out that calculation?

So, on the West Virginia sheet that we are seeing here, we have a line 14 and a line 15 that accomplishes essentially the same thing that one line does on the previous modified worksheet.

So, it's just a question of: Do you want the quick simplicity, or do you want to see it broken out one more step just to make it a little bit easier for somebody to see how the numbers were arrived at?

PROFESSOR DAVIS: And I guess -and, of course, several of us have been working on this worksheet. I guess I am like Professor Gray, and I favor the West Virginia version, the one you see here,
even though it's one extra line because it does, I think, explain the zero order and the $\$ 50$ minimum order a little better. And because the zero order is a new concept, it may be worth an extra line to do that.

And I do agree that it makes more sense that we use this approach with the way they do the calculations relating to work-related childcare costs and healthcare coverage. So, you only have to only input it once, not twice.

MS. COX: Okay. Professor Davis, I agree with the top part. I think Dr. Venohr even also said that she agreed with -- she liked the West Virginia worksheet better. I think that's almost no brainer, that that looks much better.

The bottom part, I did want to bring it up what we talked about in the Subcommittee that this is not going to happen very often. I don't know. I do think it looks simpler, but I also think
for something that's not going to happen very often, adding a whole other line. I'm just not sure it is worth it when they could just go to the rules and read the rules to see how to do it. I don't know.

Maybe Dr. Venohr can talk more about how often that's going to happen, but I just hate to use a line for something that might not even happen.

PROFESSOR DAVIS: That is a good point. We could do essentially a combination and use line 12 up with the chart version that we see here which does have the benefit of only imputing those two numbers once and then use the lines -I think it's lines 13 and 14 instead from the other modified worksheet. Is that what you would be recommending Amanda, if I'm understand that, lines 15 and 16? (Ms. Cox indicating a positive response).

PROFESSOR DAVIS: Well, it would
be lines 15 and 16, but $I$ think if you use the top part from West Virginia, then the new lines would be -- what lines --

PROFESSOR GRAY: Well, there would just be a line 14 at that point. And that line 14 on the sheet we are looking at right now --

PROFESSOR DAVIS: Yes.
PROFESSOR GRAY: -- would be the last line that you saw on the previous one.

PROFESSOR DAVIS: Right.
PROFESSOR GRAY: In other words, the two orange lines here accomplish exactly what the one orange line does on the previous worksheet.

So, yes, you can mix and match at the top part of this one and then slip in the bottom part of the previous.

MS. BALDWIN: This is Melody
Baldwin. I would just think that, especially when we are talking about child support workers having to do this all over
the state and breaking it down, is probably the better of two things to do because they are not going to be referring to the rules when they are sitting in their office trying to do some of this. I mean, DHR would, of course, train their employees, but you are going to add new employees all the time at different levels of training who would probably benefit from having it broken down.

PROFESSOR DAVIS: I see Shirlee nodding. Do you want to speak to that, Shirlee?

MS. BEACH: Only to say that I agree with what Melody says. This is going to be done in court even, in the court setting. They are not going to be able to reference the rules every time.

PROFESSOR DAVIS: Okay. I think that's -- both good points. Other comments? Concerns?

MS. COX: Didn't Dr. Venohr say, you know, kind of tell us -- I remember --

I'm not sure if you have a number. But she was basically saying that this would not happen very often, and I can't remember exactly the reasons why. But she might be able to speak to that more, or Melody might remember too.

DR. VENOHR: There's a footnote in the March memo on it. And this is going to occur for those that are below minimum wage, which that doesn't happen very often. There's less than 4\% with low enough to be affected by the self-support reserve case file data, so this is only IV-D case file data.

Four percent of obligated parents with incomes less than minimum wage in our case file that we annualize, and that's per year. And then among those, 12\% had a calculation adjustment for health insurance. So, $12 \%$ of $4 \%$ is going to be less than 1\% and the same with childcare.

So, the short of it, yeah, it's
going to be less than 1\% of the orders being established or modified in the IV-D world per year.

MS. BALDWIN: I still think this one is the better to use. This is Melody Baldwin, by the way, for the same reasons.

And I will tell you another thing too. Amanda, whenever I was
sent -- because I missed the
Subcommittee meeting where the forms were actually displayed and then I was just looking at the language that you-all had recommended, I think if I had had the West Virginia form instead of the first one because I didn't get sent the West Virginia form, I would have better understood that we were actually trying to keep the $\$ 50$ minimum order and exactly what had occurred in the meeting. And just to me, it's more beneficial to have it.

I realize it's going to be few and far between, but somebody might
screw up an order if they don't have it broken down, so, in that few and far between. And I might be the one to do it.

PROFESSOR DAVIS: We are all agreeing because we are all thinking, no, it would be me that would do it.

All right. Do we want to flip back and forth and let people look at the other one again one more time? Just, again, focus on the bottom where it says, the final child support order.

PROFESSOR GRAY: This is --
MS. COX: Is that -- I'm sorry.
Is that just the imprint, that zero?
PROFESSOR GRAY: Yes. We are in that little space there.

One thing I would say is, in
either of these two, you are doing exactly the same calculation. It's just that this one does it on one line, and the other one does it in two lines. But

I just -- I have a feeling that people
are going to be less likely to make a mistake if they break it down into two pieces like on this sheet.

Again, the same calculation, same amount of work. There's no
difference. It's just spelling it out and taking it in two steps rather than one big step.

PROFESSOR DAVIS: Let me ask this, Melody, or anyone else. The people that will be doing this by hand, what percentage of the people -- you know, if we had this Excel sheet, this wonderful Excel type sheet that Professor Gray has graciously spent his time developing for us, if you have that availability, you know, obviously the amount of lines doesn't matter because it will just pop in the numbers. So, I am really thinking about the people who are going to have to handwrite things in.

So, are most of your DHR people, are they using some, you know, formula

[^1]like or some calculator like an Excel sheet, or are they having to write in by hand?

MS. BALDWIN: I would say 99\% of them are by hand.

PROFESSOR DAVIS: That's kind of what I thought. Pro sè people, obviously, are going to be doing that by hand.

HON. SHERMAN: Penny, this is just anecdotal from my courtroom. But the private lawyers that I have, the majority I would say -- you know, significant majority of them are still doing a CS-42 in court because they like to wait and see what the testimony is and, you know, all of that -- these are in contested cases, of course -- and then fill one out.

So, even with them, they are doing it there with me most of the time. I use the -- You know, we have that CS-42 calculator in Alacourt, which is what I used. And I calculate my own in almost every case using that calculator.

PROFESSOR DAVIS: Just, again, based on your personal experience, do you think having the extra line would help the people that are in your court or --

HON. SHERMAN: I think the -yeah, I don't think it's going to apply to most of them in my court. But it definitely is clearer to have the second line when it does apply.

This whole worksheet is going to be much more complicated, I think, than what they are used to seeing. So, there will be an adjustment period even for the attorneys, I think, to understand it. We will have to do some education with them with the local bar and so forth.

PROFESSOR DAVIS: I guess your comment also confirms what Amanda is saying is there's not many people who will be impacted by it. But...

HON. SHERMAN: Yes. I think that's right.

PROFESSOR DAVIS: But also it
is -- it may help people understand it if you read it through.

HON. SHERMAN: It helped me, and I am a judge that does only $D R$, and $I$ am on this Committee, and I didn't understand it, and the parenthesis the first when I saw it. And it made it very clear to see the second, the West Virginia form, to see it broken out and stuff. I think it is clearer, though.

MS. COX: If we are going to -- If we are changing it anyway, I guess we might as well just add another line. I don't guess it really matters that much.

HON. SHERMAN: I am also curious how this whole new -- the new form is going to look on the printed. You know, this is a nice Excel spreadsheet, but most of them are just handwriting it out. And I'm wondering how it's going to look on a printed sheet and if it's going to be one sheet now or two in every case that we
have to keep up with and all that.
PROFESSOR DAVIS: Well, we did have some discussion about that. I can't remember now.

Professor Gray, did you try to work that through anything other than Excel?

PROFESSOR GRAY: No, I didn't. But we were taking a look at the one sheet I did knowing it would be good if it were to carry over to more than one. And I think the way the current one is laid out, the lines are pretty tall.

So, I think just a little shrinkage would very easily allow you to get this on one sheet.

HON. SHERMAN: That would be good.
Penny, we will, just as a side note, I need to talk to -- I know this is way down the road -- but to the IT people and there will be some reprogramming they will need to do of this calculator that they have built
into Alacourt for the judges -- for all the judges.

PROFESSOR DAVIS: Yes, sir. That's a good thing to remember obviously. And maybe that's something pragmatically, Bob, that we might want to go ahead and address with the IT people so that we could inform the Court what the IT people have said regarding the amount of lead time they need to make changes so that when the Court is deciding when this would become effective, then that would be a consideration that they may find helpful.

MR. MADDOX: Yes. I will check on that, as well as with our forms typesetter who does the paper form.

PROFESSOR DAVIS: Yeah. I am sure Professor Gray would be willing to share what he has in terms of how he has done all this stuff. It's magic to me. To him I guess it would be like how the people at Hardee's learn how to -- once they learn how to make a biscuit, it's not that big a
deal to them but it would be to me.
PROFESSOR GRAY: Yeah. I have been doing computer programming for probably about 45 years now. So, I've seen it all.

But I would be glad to work with the IT people in terms of, you know, walking through whatever we come up with and double checking whatever they come up with to make sure it's doing what it's supposed to do.

PROFESSOR DAVIS: Thank you. We would appreciate that. I am sure they would also.

All right. Shall we go to the Brady bunch look for a moment. Anybody want to -- we can always go back to the Excel screen. I know --

MR. MADDOX: Hey, Penny, this is Bob. I need to step away for just a couple of minutes. I'll be right back if you can take over.

PROFESSOR DAVIS: Okay. Sure.

All right. I will do that. Thank you, Bob.

I was going to mention that Judge Fridy had indicated he had to leave. I know we are getting close to the 12:30 hour. So, let's see if we have any other comments or thoughts about the forms.
(No response).
PROFESSOR DAVIS: Well, I guess we have got two straight-up forms to look at. And if we are not comfortable with either of those two, then we have the third idea, which is to take the upper part of the West Virginia one and the lower part of the other one.

I think it may be simpler if we just vote straight up, like, in favor of West Virginia versus the other form first. And then, if we don't have a consensus, then we can continue to work on it or see if we have got some combination that we are in favor of.

So, let's start with the West Virginia version.

MS. COX: Professor Davis, I am sorry. So, did we say that it would fit on one form even with that extra line?

PROFESSOR DAVIS: We do think that it will. Professor Gray indicated -- We don't know that for sure, so we don't want to represent that we have tried it.

But his point was, the way the lines are, are pretty generous. And so, if you reduce the line size down, then he thinks that it would fit on one page; is that correct, Professor Gray, what I am saying?

PROFESSOR GRAY: Yes, ma'am. I think that should work just fine.

PROFESSOR DAVIS: Any other question? That was a good question for sure. We want to clarify everything. (No response).

PROFESSOR DAVIS: All right. Well, let's go to the little emojis here.

And if you are in favor of the West Virginia version of the CS-42, if you would, raise your hand.
(Committee members raising hands) .

PROFESSOR DAVIS: I see one, two, three, four, five -- I see 13. Would anyone like to unmute and vote?

HON. PALMER: Penny, this is Julie Palmer. Since I am on the phone and I can't see the forms, I am just going to vote present like they do in DC. So, I've got --

PROFESSOR DAVIS: Thank you, Judge. That's a very good point.

All right. So, let's lower our hands. And then anyone that is -Mallory, you still have your hand up.

But anybody who wants to vote in opposition, if you would, raise your hand or unmute and speak.
(No response).
PROFESSOR DAVIS: You know, I see
none at this point. So, good work for everyone. Bob, are you back?

MR. MADDOX: I am. Sorry.
PROFESSOR DAVIS: Okay. Thank you. No, no, that's fine. No problem at all.

All right. So, we have a few more minutes left. Let me ask if the Committee has anything else you would like to address at this point?

HON. SHERMAN: Penny, I have a quick question. You mentioned earlier the time by which the Court has asked us to act. Could you remind me again when that is.

PROFESSOR DAVIS: We -- it's based on federal guidelines. It really isn't the Supreme Court that's asking us.

HON. SHERMAN: Okay.
PROFESSOR DAVIS: We feel like that we need to get it to them as soon as possible. And December is -- and I think Jennifer is still on. What day in

December did we decide the deadline was for them?
(No response).

PROFESSOR DAVIS: Jennifer may not be on.

MR. MADDOX: I don't know if she heard you, Penny, but I believe it was December 1st.

PROFESSOR DAVIS: Okay. So, I think we have interpreted the regulations, and Jane has, I think, confirmed that to some extent, that as long as we get it to them prior to that time, we will have complied, and they don't have to vote necessarily on it in order to be in compliance with the federal rules.

Does that answer your question, Judge?

HON. SHERMAN: Yes, it does. Thank you.

PROFESSOR DAVIS: Okay. Jane, do you have any comments about the time frame?

DR. VENOHR: No. I think I've never seen in a state -- You can't control when the Legislature or the Supreme Court is going to approve things. So, you have done your job on time. And that's the way I see it in most jurisdictions.

PROFESSOR DAVIS: Okay. And this has definitely been a very hard working committee. So, I think it would be hard pressed for the feds not to agree that we have certainly attempted to comply.

We have a meeting scheduled for October 21st. We have obviously made the decision. We have some Committee comments and some things like that that we are asking people to work on that we would want to have the full Committee to review and to approve or amend.

So, I still think we need to have that meeting on the 21st. That was the -- and then with the idea of getting it to the Court sometime in November.

Bob, is that still the plan as
far as you know?
MR. MADDOX: Yes, ma'am. I think, Amanda -- you remind me -- I think you were going to help me with the rule changes and comments. I think Judge Sherman is going to obviously do the one for (C) (5) that he volunteered to do earlier.

PROFESSOR DAVIS: Right. And then send it to Amanda also.

MR. MADDOX: Right. Are you still willing, Amanda, to work with me on that rule and comment?

MS. COX: Yes, sir.
MR. MADDOX: Okay. Great.
PROFESSOR DAVIS: So, our
deadline, then, would be for y'all to get it to the Committee maybe by the 15th of October so that everybody would have over the weekend to kind of look at those because the 21st is on a Thursday.

MR. MADDOX: Right.
PROFESSOR DAVIS: So, that would
be our goal and also give the public the opportunity to review those.

MR. MADDOX: Also, I wanted to ask Dr. Venohr. Jane, will you have an updated Schedule for us by the 15th based on the votes today?

DR. VENOHR: On October 15th? The reason I am pausing is that that Schedule date, the most recent version, which would have been in your August materials, is based on June 2021 price levels. As most of you know, we've been experiencing inflation for the last few months.

So, the subgroup talked about updating it for most recent price levels, and that information is usually released about mid months.

So, I'm not sure. Right now if I was to update it, it would be for August price levels. As of October 15th, I'm not sure. September price levels would be available.

So, I don't know if that's an
issue. I certainly can update it for August price levels, but not September. It's questionable.

MR. MADDOX: And if I recollect, the Committee in previous meetings has understood that. It would probably not be the most updated data.

PROFESSOR DAVIS: Right.
Considering where we are now, I think that the Court will be happy if we have that August material. I think they would certainly be happy even with what we have now. But what we ought to send them is the best that we can. That's a good point.

DR. VENOHR: Okay. Then, if you are willing with the August, then there's no problem with that October 15th deadline.

MR. MADDOX: Right. Thank you.
PROFESSOR DAVIS: Thank you, Jane.
All right. Then we will meet in our usual time on the 21st as previously
scheduled.
And, Stephanie, I am going to ask you if you will remain online after we end, if you could, for just an extra moment or two.

Anybody else have anything else before we wind up our meeting? (No response).

PROFESSOR DAVIS: Okay. Again, we want to thank the members of the public that took the time to both attend and also to comment today. And we welcome any input that any member of the public may have who reads our -- the transcripts and the material that we voted on today. We still would welcome any comments from the public on that, too.

All right. I thank, everyone, for participating.

MR. MADDOX: And just for the record, this officially ends our 14th Committee meeting. So, that's a lot of work.

PROFESSOR DAVIS: That's right.
MR. MADDOX: You ought to be commended.

PROFESSOR DAVIS: We are going to ask the Court to double our pay because of the number of meetings.

Thank you-all so much.
MR. MADDOX: Thank y'all. Have a good weekend.
(Conclusion of the Advisory Committee on Child Support Guidelines and Enforcement meeting at 12:26 P.M.)

## REPORTER'S CERTIFICATE

STATE OF ALABAMA,
MONTGOMERY COUNTY,
I, Jeana S. Boggs, Certified Court Reporter and Commissioner for the State of Alabama at Large, do certify that I reported the proceedings in the matter of:

BEFORE THE STATE OF ALABAMA
ADVISORY COMMITTEE ON CHILD SUPPORT GUIDELINES AND ENFORCEMENT

*     *         *             *                 *                     *                         *                             *                                 *                                     *                                         *                                             *                                                 *                                                     *                                                         * 

on Friday, October 1, 2021, the foregoing 135
computer-printed pages contain a true and correct transcript of the statements by the Committee members and other persons via Zoom.

I further certify that I am neither of relative, employee, attorney or counsel of any of the Committee members and other persons, nor am I a relative or employee of such Committee members and other persons, nor am I financially interested in the results thereof. All rates charged are usual and customary.

I further certify that I am duly licensed
by the Alabama Board of Court Reporting as a Certified Court Reporter as evidenced by the ACCR number following my name found below.

This 7th day of October, in the year of our Lord, 2021.

$\frac{\text { /S/Jeana S. Bogge }}{\text { Jeanals. Boggs, CCR }}$ ACCR NO. 7 Exp 9/30/22<br>Certified Court Reporter and Notary Public<br>Commission expires: 8/9/2022

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