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ADVISORY COMMITTEE MEMBERS PRESENT:
 1
     Gordon F. Bailey, Jr., Chairman
 2.
     Post Office Box 1930
     Anniston, AL 36202-1930
 3
     Honorable Aubrey Ford, Jr.
 4
     District Court Judge
     101 E. Northside Street
 5
     Tuskegee, AL 36083
 6
     Professor Penny Davis
 7
     Associate Director
     Alabama Law Institute
     Post Office Box 861425
 8
     Tuscaloosa, AL 35486-0013
 9
     Honorable Lyn Stuart
     Supreme Court of Alabama
10
     300 Dexter Avenue
11
     Montgomery, AL 36104
     Mr. Stephen R. Arnold
12
     Suite 600
     2025 3rd Avenue North
13
     Birmingham, AL 35203-5400
14
     Mr. J. Michael Manasco
     Post Office Box 302510
15
     Montgomery, AL 36101-2510
16
     Ms. Julia Kimbrough
     1300 Corporate Drive
17
     Birmingham, AL
                     35242
18
     Ms. Julie A. Palmer
     Suite 101
19
     2363 Lakeside Drive
     Birmingham, AL 35244-3387
20
     Mr. Michael A. Polemeni
21
     Post Office Box 13149
     Huntsville, AL 35802
2.2
23
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1 2	Mr. James D. Jeffries 2053 Dauphin Street Mobile, AL 36606	
3	Ms. Angela S. Campbell Post Office Box 1906 Mobile, AL 36633	
5 6 7 8 9	Faye Nelson, Director Child Support Enforcement Division Alabama Dept. of Human Resources Gordon Persons Building 50 Ripley Street Montgomery, AL 36130  Ms. Jennifer Bush Legal Division Alabama Dept. of Human Resources	
10 11 12	Gordon Persons Building 50 North Ripley Street Montgomery, AL 36130	
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MR. BAILEY: Let me ask everybody to take a seat if you will. We're going to try to get started on time. We certainly want to welcome everyone to our May meeting. This is the meeting following our September 21st, 2007, meeting, and we have some new members of the committee.

I'm going to start by introducing our court reporter, Lisa Green. She's going to take down everything we say. And I'd ask you when you speak to an issue, if you will, identify yourself for Lisa. If you'll just give her your name, and I'll gently remind you to do that if we get lost along the way.

Let me ask everybody to introduce themselves if they will at this time and tell us something about yourself. I'm Gordon Bailey. I've been involved in child support since 1976. I think Aubrey and I are the two remaining members of the original Child Support Committee that was appointed by Chief Justice Torbert back in

'81. And I'm a child support referee in 1 Calhoun County at this time. Julie, would you introduce yourself, 3 please. Julie Palmer from Shelby 5 MS. PALMER: Sure. 6 County, Alabama. Main area of practice is 7 family law. Past chair of the family law section of the State Bar, and I've been on 8 9 this Committee since 2005. MR. JEFFRIES: Jim Jeffries. I'm from Mobile. 10 Ι practice family law. 11 12 MR. ARNOLD: Steve Arnold from Birmingham, 1.3 Alabama. Private-practice attorney 14 concentrated in family law, domestic relations practice. 15 16 MR. MANASCO: I'm Mike Manasco from Montgomery. I was in domestic relations practice for 24 17 years. For the past four years, I've been 18 19 general counsel to Treasurer Kay Ivey. MR. POLEMENI: Michael Polemeni. State president 20 of the Alabama Family Rights Association. 21 I've been attending these meetings since 2.2 23 2004. I've been under a child support order

- since 1994. My baby turned 19 this past
  October, and I'm here to help reform Alabama
  family law as best we can.
- MS. KIMBROUGH: Julie Kimbrough, private practice attorney from Birmingham. My specialty is domestic relations.
- MS. CAMPBELL: I'm Angela Campbell. I am Mobile

  County DHR's child support program manager,

  and I'm on the Committee as a member of the

  Child Support Association.
- MS. NELSON: I'm Faye Nelson. I'm director of the Child Support Enforcement Division for the State of Alabama.
- MS. BUSH: I'm Jennifer Bush. I'm DHR legal counsel.
- JUSTICE STUART: I'm Lyn Stuart. I'm Associate

  Justice on the Alabama Supreme Court. I've

  been involved with child support since

  1985. I was the child support prosecutor

  for the Baldwin County district attorney's

  office. I served as juvenile court judge

  for eight and a half years in Baldwin County

  and a circuit judge for an additional four,

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doing domestic relations that entire period 1 of time, and then have served on the Supreme Court since 2001. 3 I'm Penny Davis with the Alabama Law MS. DAVIS: Institute. I'm adjunct faculty of the law 5 6 school in the family law area. I've been on the Committee for a number of years. 7 JUDGE FORD: Aubrey Ford, Macon County district 8 9 judge where I've served for more than 30 years. As Gordon indicated, I've been on 10 11 this Committee since the start. MR. BAILEY: I sure do want to welcome all our 12 1.3 new members. Justice Stuart is our liaison 14 with the Supreme Court, and she's done a wonderful job in working with the Court. 15 16 Bob, we'd ask you and Wayne to introduce yourselves as well, too. 17 I'm Wayne Jones, staff attorney, MR. JONES: 18 19 Alabama Supreme Court. I'm the Supreme Court liaison to this Committee. 20 MR. MADDOX: I'm Bob Maddox. I'm legal advisor 21 with the Family Court Division in the 2.2 Administrative Office of Courts.

MR. BAILEY: I sure do want to welcome all of you from the public, and we're going to set aside some time later in our agenda to be sure that we hear from you on the topics that we'll be discussing today.

Let me call your attention, please, to the handouts. You were mailed a set. Also, there is a set available at your table. And I think, Bob, we have some extra copies, maybe one or two, at the podium — is that right — if someone needs them.

The first thing I want to mention on our agenda today is our federal court decision. You were furnished a copy of that, Attachment 7. I think the opinion is self-explanatory and covered all the issues that were presented in that court case, and there was no appeal filed that I'm aware of. And that decision by Judge Albritton disposed of all the issues in that particular litigation.

Now, the issues for today. I want to thank Faye for furnishing me some statistics

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which I think are important for us to consider as we look at these three issues that we have before the Committee today that the Supreme Court has asked us to revisit and make our recommendations accordingly.

Total collections in child support,

2007. This will give you some idea of the
impact of what we're doing. Collections in
Alabama last year, 2007, were \$294,955,000.

Faye, I remember — and, Aubrey, you
remember this, too. Our first goal in the
child support program was eight million a
year. So the program has certainly come a
long way in collecting child support for the
children of this state.

The number of child support cases statewide, 229,682. So that gives you some idea of the cases we're dealing with that these child support guidelines and other issues will affect. The number of paternities established in 2007 was 7,143.

There are 326 caseworkers in Alabama doing child support work with a caseload of

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704 cases per worker. The national recommended caseload average is 472. So you'll see from these statistics that the workers are carrying a tremendous caseload and dealing with all the issues that we have to deal with.

Jane Venohr's material in Attachment 2 which we'll talk about in just a minute mentioned that in Alabama, unfortunately, the arrearage is 2.3 million in child support collections that's uncollected. She mentioned that. And some of the decisions we'll be making today, particularly on the child support guideline chart, so — I just want to bring that to your attention as well.

MR. POLEMENI: Excuse me. What was on the DHR
Web page differs, but that's
understandable. You have 294 million plus
collected. Of that, do you have any
knowledge of how much the Title 4 grant was,
the matching funds from the federal
government was on that amount?

- MR. BAILEY: I do not. Do you know, Faye?
- 2 MS. NELSON: We would have to get that information.
  - MR. POLEMENI: I understand.
    - MS. NELSON: I didn't come prepared to provide that today.
    - MR. BAILEY: Michael, the purpose of me giving these statistics I think we shared that with the Court, Justice Stuart, when Penny and I briefed the Court in April of last year. The Court was interested in those statistics, and I thought the Committee members would be, too —
    - MR. POLEMENI: Right.
- MR. BAILEY: -- because of the impact of what we're doing here today.
  - MR. POLEMENI: Right. I just wanted to bring up that Title -- there's also Title 4 matching funds to the tune of a dollar eighty-five per dollar that goes -- of that 294 million that comes back to the state from the federal government. I just wanted to bring that up.

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MR. BAILEY: That's correct. I'm not sure of the 1 exact ratio, but it is money that comes back to the state. 3 All right. I'm going to ask Penny Davis, if she will, to lead our discussion 5 on Issue A, Adopting the New Chart, Schedule 6 7 of Basic Child Support Obligations. Penny, if you will, please lead us down the path. 8 9 MS. DAVIS: Do you want a commercial break first, the UPA --10 11 MR. BAILEY: Oh, absolutely. This is sort of an FYI. Many people 12 MS. DAVIS: 1.3 are involved in a lot of areas of the law, 14 and some of you fall in the legislative arena and some of you don't. 15 16 But the Parentage Act did pass. just wanted to let you become aware of that 17 if you were not. It will become effective 18 19 January 1, so we've got a period of time in order to sort of catch up. 20 That affects this area only in the 21 sense that once there has been a 2.2

determination of who the parent is, then you

start looking at the child support. 1 just sort of an FYI more than anything else. 3 MR. BAILEY: Do you want to mention how long we 5 worked on redrafting that act? 6 MS. DAVIS: As I mentioned, several people on the Committee were also on that committee, and I 7 want to say four or five years; is that 8 9 correct? I think five. 10 MR. BAILEY: 11 MS. DAVIS: If anybody wants to find a copy of 12 the act, you can go to ALISON, the Web page 1.3 for the Alabama Legislature, and get a copy 14 of the act, or you can call me and I'll give 15 you the act number. 16 MR. POLEMENI: Along with the legislature -- I don't know if you're aware -- House Joint 17 Resolution 30, which was the family law task 18 force establishment, Act Number 2008-121 was 19 also approved. 20 The Supreme Court of Alabama, the 21 Chief Justice has three appointments. 2.2

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of those have to have a legal background.

Of those two, one of them has to be a judge 1 or a retired judge, and then a whole bunch of other people -- I don't know -- have 3 appointments to that. It's another piece of 5 legislation you may want to review. 6 MR. BAILEY: Bob, I believe you made a copy for 7 everyone. I have not, but I can. 8 MR. MADDOX: 9 MR. BAILEY: We'll try to get you a copy of this before you leave. I think it would be good 10 11 for the Committee members to have a copy of 12 this. 1.3 Michael, anything else? 14 MR. POLEMENI: No, that's it for me. 15 MR. BAILEY: All right. Penny. 16 MS. DAVIS: When I walked in, Gordon said will I volunteer to do something. I said I 17 volunteer for the prayer and that was it, 18 19 but now ... We've been going through the 20 quidelines, the charts for a number of 21 years. And I'll just -- please, anybody, 2.2 23 jump in if I make a misstatement, but I'm

going to try to give sort of an overview to update everybody.

We hired some experts to help us go
through the original child support
calculations, spent a number of times sort
of educating us on the background
information as to how the original chart was
developed, how the figures were reached,
determined, and sort of the underlying
premises of that.

And one of the things that was pointed out was the statistics that were used to calculate. Now that they've reviewed the methodology, they felt like the original amounts were too high. Of course, the original amounts were based on the financial picture back in the eighties. So we had that information.

Also, they looked at -- gave some information about the underlying policies, and so the Committee looked at those policies, looked at the figures and asked her to come back with some updated figures.

If you look on, I think, page 15, 1 maybe -- without going through what the Betson-Rothbarth and all those things are, 3 it would take too long to go back --MR. BAILEY: Attachment 2. 5 6 MS. DAVIS: I'm sorry. Attachment 2. On page 15 of Attachment 2, there's an overview of the steps that were used to update the schedule 8 9 and what factors she considered. As she indicated in number one, they tried to 10 11 update the price levels to May '07, which is 12 substantially better. The figures I think 1.3 from before were from, like, 2004 or five, somewhere around in there. 14 That's right. 15 MR. BAILEY: 16 MS. DAVIS: So we asked her to update those. made an adjustment for the income, Alabama's 17 low income. 18 19 Also, if you look at number three, that's the childcare expenses, the health 20 care insurance. Any extraordinary health 21 care costs there were considered in. 2.2

And then she did indicate that there

was not sufficient information for four or more children, so I guess they just had to do sort of an equivalency type of calculation on that.

Again, people that know a whole lot more than I do can talk about the way they calculated the marginal percentages. It talks about here sort of a phase-in tax rate. All of that was considered in.

MR. BAILEY: Right.

MS. DAVIS: One of the areas that I had some concern about, if you look at number seven — that's on page 16 — where it talks about incorporate a self-support reserve, it says: The current obligation table incorporates a self-support reserve based on the 1986 federal poverty guidelines for one person.

They indicated that at that time, they did that because — the purpose was to ensure that the obligated parent has sufficient income after the payment of the obligation to live at least at a subsistence

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level. So that was the underlying premise of that.

What these updated figures do is incorporate the 2007 federal poverty guidelines for one person. So the result of that is the lower income people actually result in a -- if you choose to go that way, it results in a lower income payment -- child support payment or even a no income -- no child support payment for the lower income people because they raised the level.

Now the self-support reserve only includes a self-support reserve for the noncustodial parent which gave me some concern that they didn't also consider the subsistence level of the custodial parent.

As I understand it, I think one of the thought factors that went into that decision in the earlier — and y'all can talk about this because y'all were there — the earlier guidelines was that there were funds maybe available through government programs for

the custodial parent that maybe offset that. Y'all can talk -- y'all know more about what they did there.

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Is that kind of what you wanted me to do?

MR. BAILEY: Yeah. Also, Penny, if everyone will look at Appendix A in -- it's Attachment 2 that you were sent. I don't know that the handout is on your -- the ones that are here today. I'm not sure they're marked as attachments, but it's Attachment 2, Jane's work on this particular issue. Appendix A is alternative low-income adjustments. Appendix A-1 gives some options on low-income adjustments, if we want to consider those options.

I think you'll remember, Penny, Jane talking to us about that at our last meeting, some options that we could consider if we wanted to make some -- make some changes in the low-income adjustment.

MS. DAVIS: I haven't found that.

MR. BAILEY: It's Appendix A, the back side of

Appendix A, four options.

MS. DAVIS: Find page 41. It's immediately after page 41. Page one of Appendix A is the options.

MR. BAILEY: Right.

Do we have some discussion on Penny's comments as well as the proposed new guideline chart? Would anyone like to be heard on that?

MR. POLEMENI: I don't know if -- here's today's

USA Today headline, Incredible Shrinking

Nest Egg. I can understand the efforts and
the problems that this Committee has in
establishing that. I still feel that for
the average Alabamian, we're still too high,
and I don't know what the answer is. That's
why I'm -- that's why I'm here, to help
figure what that is hopefully.

There was an article in the Huntsville
Times this past week that was talking about
the state legislature has approved an
upgrade in the unemployment benefits from
\$235 a week to \$255 a week for a single

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person who may have to support three, four, or five children on that \$255 a week for -- only for 26 weeks. So those are some of the issues that the average Alabamian is having to face.

Although these guidelines appear to be nice and it would be really beneficial to a child, we don't have that money, you know, and through no fault of our own. A lot of us are the working poor, living paycheck to paycheck. I just wanted to bring that point across.

MS. PALMER: One thing we do need to remember is that the minimum wage did go up from, I believe, 5.35 to 5.85, which I don't know if that has anything to do with the charts or not, but at least it says on the low-income adjustment that the average noncustodial parent earns \$10,000 per year or less.

If they're employed full-time at a minimum wage job, they're going to be making at least \$12,000 a year. And I don't know how many -- There are very few jobs out

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there that I've found that even pay minimum wage to attract somebody, and if you do pay minimum wage, it's for a short time and they usually bump you up.

They're looking -- they being -
Congress is looking to rather than just

adjust minimum wage once every five or seven

years, to make it go on the percentage of -
on the inflation rate.

MR. BAILEY: Just to clarify for those of you that are joining us for the first time — and Aubrey and Penny, correct me if I'm wrong. The current chart we have now was based on, I think, late seventies economic data, and it was updated — they updated some of the areas in the early eighties, and then it was adopted as advisory in '87 and mandatory in '89. So that's the current chart we have now.

One of the things that I think a number of judges have asked -- I know they've asked me to consider is a chart that goes up to a joint income of \$20,000. It

only goes to 10,000 now, and in a lot of 1 cases -- not a lot of cases, some cases, judges are dealing with joint incomes of --3 gross incomes -- combined incomes, rather, So that's another 5 of more than \$10,000. 6 thing that this chart does. It does have a 7 cap of up to \$20,000. MR. POLEMENI: One clarification. None of the 8 charts actually state this, but I'm assuming 9 that's a monthly figure, not a yearly 10 11 figure. 12 MR. BAILEY: That's correct. 1.3 MR. FORD: Right. 14 MR. BAILEY: Do we have any other questions or 15 comments about the proposed new child 16 support schedule? (No response.) 17 Let's move on, then, to addressing MR. BAILEY: 18 credit for other children. I've asked Judge 19 Ford, if he would, to comment on that as 20 well and lead us in that discussion. 21 Ford. 2.2 23 JUDGE FORD: Like Penny, when I walked in the

room, Gordon said, I'm volunteering you to lead the discussion on this particular topic area.

This has been one of the areas that has been a real struggle for the courts throughout our state in trying to maintain some equity and fairness as far as supporting children.

We do know that in those situations where persons have been married, many times they will remarry — once they get divorced, they will remarry, have additional children, and then there are two sets of children that require support. In the area that is pointed out in this — I'm referring to — I believe it's Appendix B.

MR. BAILEY: Appendix 3.

JUDGE FORD: Child Support Guidelines Brief,
Credit for Other Children, I think one of
the biggest issues that has not been given
very much attention is the fact that
particularly in child support cases that
were generated by the Department of Human

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Resources, you have a number of parents of children who are not married, and many times they have multiple partners and, of course, multiple children, which tends to be a very big challenge.

What we're looking at is several things, essentially: Trying to treat prior-born and after-born children similarly, which should be the case and should be our goal;

To preserve the requirement that they have a valid court order. If a parent is asked to pay support pursuant to a valid court order, then that parent should be given some credit for that support that must come out of his or her income;

Also, to allow the courts to deviate from the guidelines for other dependents that are not covered by court order.

Now, again, one of the objectives of the child support guidelines is to bring some uniformity to the system. But when you're dealing with other children from

other relationships, it's -- we're not going to have the uniformity that we're trying to achieve as a goal.

The intact household, this is something that has not been defined by other states. We define it as additional children where a parent has now remarried and lives with the second spouse and their children, and trying to make some adjustments for intact households.

Other states have looked at the treatment of other children in various ways as outlined in the report. Some will subtract only 50 or 75 percent of imputed child support obligations because it's believed that there is another parent that should be responsible for the other 50 percent. Other states don't mention — don't even give any mention to intact households, and that's something that's sort of what we discussed here as a Committee.

Again, it's a challenge that we have to meet. Essentially, now it's something

that's in the discretion of the courts 1 throughout the state, and they do their best to try to meet the obligation by providing 3 support for the child that's before the 5 court, but not trying to impoverish other 6 children that are not before the court. 7 Essentially, our objective should be to try to treat children equally because they did 8 9 not decide when or to whom they were born and in what order, and so that is the 10 11 challenge that we continue to have. 12 MR. BAILEY: Judge Ford, would you comment --1.3 We struggled with this I know in the 14 eighties. 15 JUDGE FORD: Real struggle. 16 MR. BAILEY: Still struggling with it. -- how to deal with this issue in the 17 original guidelines that were adopted in 18 '87. It's an issue that's been around for a 19 number of years. 20 Essentially, there was no real 21 JUDGE FORD: methodology employed. The courts were doing 2.2 23 different things. They were computing --

putting all children in one guideline and 1 sort of -- and computing the guidelines based upon all of the children. Sometimes 3 they would take -- compute the guidelines 5 based upon the obligor and their new spouse and whatever children are there and then 6 7 imputing that into the guideline form for the child or children that was before the 8 9 court at the time of that particular hearing. 10 11 So there was a multiple number of ways

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So there was a multiple number of ways that courts were addressing the issue, and again, everyone is trying to do what they could to be fair and to make sure that all children are being treated equally when they come before the court.

MR. BAILEY: All right. Any discussion from the Committee on the issue of addressing credit for other children?

JUDGE FORD: One other thing. I think from what

I see, it's still largely going to be at the

discretion of the various courts throughout

the state, which is good and which is bad.

It's good in the fact that the court knows

what the circumstances are for the parents

that are before it, but it's bad in the fact

that it doesn't give any uniformity.

If you go to Macon County, you get one order based upon your circumstances; come to Montgomery with the same type of circumstances and get something totally different.

MR. POLEMENI: Along those lines, is there any way not so much to provide a standard deviation, but to make a uniform deviation so that when the judges rule, they have to rule by the same criteria so that you do come out with the same outcome? Because I know today, if you're in Madison County, you can get a different outcome from any of the three judges that are there presiding. You know, you go to Mobile County, you're going to get a whole different set of ...

I would think that would probably be the only thing this Committee could address is maybe trying to make that a little more

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uniform so that you don't have the wide diversity.

JUDGE FORD: I think that's the goal. I think one of the real problems that we have is the fact that our child support system now is dealing with those families that are the subject of divorce as well as those families that have never been married. When you have never-married families that have several children by several partners, I mean, you're talking about really trying to figure out a system that's going to not only address those persons who have come out of the marital situation, but also those who have come out of a never-married situation, and it gets very difficult.

But that is the real goal that we should try to achieve. The question is, what methodology can you employ to achieve the goal and address those two different circumstances?

MR. BAILEY: Anyone else that would like to speak to this issue?

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JUDGE FORD: Does anyone have a solution?

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MR. JEFFRIES: You mentioned something, and this goes to something that Judge Ford mentioned, and that's the aspect of discretion that is supposed to be included in the guidelines that we have.

The thing that I have run into the most — and maybe this can be addressed in the comments or even some different sort of thing — is that too many times it's thought by a court that the guidelines, they are mandatory, and they take that mandatory language and sort of shoehorn that into there can be nothing else. The discretion to address after-born children, if you go by the discretion that's in the guidelines already, it should be easy. The judge should be able to look at it and address every situation in a particular — but they don't is the problem.

JUDGE FORD: The only thing that the judge has to really do is just explain why they're deviating from the guidelines in a

particular circumstance. But I do think
that for various reasons, judges have
decided that that's black letter law and I'm
not going to deviate from it.

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MR. JEFFRIES: Along the lines of suggestions, one thing I've thought about is going to more in the comments or maybe even an application note, sort of — sort of a scenario where you can actually place scenarios in the comments or after the comments that show that there are some — there is some flexibility to these things outside of the application of the guidelines themselves in certain situations. Afterborn children could be an example of that.

MR. BAILEY: When the guidelines were adopted by the Supreme Court as mandatory in '89, the Court — in oral arguments, the Court was concerned that there be a safety net, so to speak — discretion with the judge. Steve, you were there.

MR. ARNOLD: I was there.

MR. BAILEY: You were involved in the oral

argument.

And that was, I thought, important to the Court to have that discretion for a judge. As Aubrey says, you just need to make findings as to why you deviate.

Steve, do you want to comment on the arguments that we presented? Steve was there that day. We presented arguments to the Court about adopting the guidelines back in 1987, I believe. Is that right, Steve?

MR. ARNOLD: It was 1987. It was a most interesting experience for all of those in the audience and on the Committee. Gordon, of course, led the argument before the --

Well, background. The Guidelines

Committee came up with a schematic of
proposed guidelines that were circulated.

Me on behalf of the family law section was
permitted to write and file a critique of
those guidelines, and the family law section
took the position that there needed to be
some other thoughts and some input and some
suggestions for moderation to maybe improve

them.

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The Supreme Court was kind and set about for us to each present to the Supreme Court the overall scheme and the suggestions for improvement. The Supreme Court took those arguments — argument is really not the right word. Presentation is the better word.

MR. BAILEY: Discussion, yeah.

MR. ARNOLD: Took those suggestions and presentations very much to heart, listened intently to most presentations and ultimately approved a set of guidelines that did incorporate some of the suggestions.

Those suggestions came from practicing attorneys that were very sensitive to the needs of different levels of people throughout the populace of the state, both low income, middle income, and high income.

Ultimately, the Court considered many of those suggestions for all income ranges and all parts of our demographics; hence, the guidelines were approved, and now we're

under the process of continually reviewing, updating, and revising. That's what we're doing here.

MR. MANASCO: Gordon, I believe it would be very dangerous territory to embark on -- for the sake of consistency in all cases to disturb judicial discretion because that is the safety net that we're looking for. And while orders may appear at the very surface to be disparate in the application of the guidelines, there would be thousands of cases where the litigants before the court would say, I know this is what the guidelines say, but my case is different; please consider what I'm having to say.

And I don't think that it is a good idea at all for us to take away from the court the discretion that is essential in having consistent consideration of standards, but discretion in the final order, dependent on the particular circumstances that are presented case by case.

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JUDGE FORD: To expand upon that, the IV-D area, one issue that we have is the fact that we have -- at least in my court, 98 percent of the obligors that come into my court are not represented by counsel. They have no idea what the guidelines are or the various rules of 32 -- or the various requirements of Rule 32.

So I think you're right, Mike. The court is going to have to maintain its discretion. Courts need to understand that it is discretionary, that this — they can deviate from the guidelines as long as they make findings of fact.

I do think in the IV-D area, one of the problems that you have is that you have such a flood of cases coming to you on a particular day that sometimes things get lost in that flood and you have to take more time and just a more concerted effort to make sure that where discretion and deviation should be made, that the court is taking the time to do what it needs to do to

serve justice and to serve the families well.

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JUSTICE STUART: I just want to make one comment, and that is, when a judge chooses not to deviate, that is an exercise of discretion.

I would say in my opinion that that is the judge saying I've looked at this case, and I think not deviating is the appropriate thing.

- MR. BAILEY: Jim, is it your point in representing the family law section, do you hear around the state that judges are reluctant to deviate? Although they certainly have the discretion to do so, that they're reluctant to do it?
- MR. JEFFRIES: Yes, that is my point. There's too much of a feeling and you can point the finger at the caseload and the fact that a judge is the one that's sitting on the bench that day that has to deal with X number of cases and has to get through the day to address all these litigants' issues, and there just seems to be an emphasis on

the mandatory nature of the guidelines and less of an emphasis on the judge's discretion. Your point is exactly correct.

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JUSTICE STUART: I think some judges choose not to deviate in the majority of cases because they feel like that is providing more consistency rather that when they have to exercise discretion in lots of different cases, that may be when they feel like they're getting things out of sync and not treating people fairly.

MR. JEFFRIES: And I think -- My point, just a few more words about it. There's simply got to be a balance between the consistency and the judge's ability to deviate in certain situations, like the comments and the instructions to Rule 32 indicate now. I just think maybe it can be more clear in these difficult areas like prior-born or after-born children.

JUDGE FORD: I think maybe part of it is a training issue, too. New judges come on board and -- or existing judges, we have not

had real training in child support and child support guidelines in a while for the judiciary, so it's a training issue. We can bring up those points you're pointing out, that you still have that discretion which you can choose to exercise. And as you say, Lyn, by not exercising it, you've exercised discretion. But you want to make sure whatever you do that it's going to be beneficial and fair to the families that are before you.

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MR. MANASCO: A lot of that falls to the practitioner. If you have a judge who seems slavishly connected to the child support guidelines because he or she is overstressed with the docket, it's the practitioner's role to establish the need to depart from the guidelines and bring it to the attention of the court, put in argument and evidence to support it and go from there.

JUDGE FORD: That's true, Mike, if there's a practitioner. But in my case, 90 to 95 percent, there is no practitioner there, so

the judge has total discretion. And that's what you'll find in most of your district courts and juvenile courts throughout the state that handle IV-D cases, you don't have practitioners. You do have that luxury in the domestic relations courts on the circuit level, but not in the district court or juvenile court level.

MS. DAVIS: Would it be appropriate for us to maybe beef up the comments or is it even appropriate for us to just make a suggestion that there be additional training, that AOC or whoever perhaps maybe focus on that and — particularly where there's a lot of new judges, as you indicated, that maybe have not had any training at all?

MR. BAILEY: When did we do the last training?

JUDGE FORD: It's been a long time.

MR. BAILEY: Let me ask our liaison with the Supreme Court. Would that be appropriate, do you think, Lyn?

JUSTICE STUART: Sure, it would be appropriate.

MR. BAILEY: Let me ask Jennifer Bush, is there

any training planned for child support 1 attorneys and judges that are handling these 229,000 cases? 3 MS. BUSH: Currently, we have the child support 5 conference that will take place in October, 6 so there will be training then. In 2005, we conducted a statewide training at six 7 different locations. There's not any 8 training planned at this point, but if there 9 are major changes, we would certainly 10 11 consider that. 12 MS. DAVIS: The training you do is for the 13 practitioner, not for the judges? I do the training for the DHR 14 MS. BUSH: 15 attorneys, yes, not for the judges. 16 JUSTICE STUART: That's the request, is training for the judges. I would strongly suggest 17 that there be training for the judges. 18 19 JUDGE FORD: One of the strongest trainings that we've had was always when we had both the 20 practitioner, DHR workers, lawyers, as well 21 as judges in the same room. 2.2

I agree.

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MR. BAILEY:

JUDGE FORD: And those are very good training sessions. It's an opportunity to discuss not only statewide issues, but the local issues and to come together to try to form a team to better serve families. I think that's what we need to go back to. It's always been a money issue about doing those types of trainings, but they're real strong.

- MR. BAILEY: Let me ask Faye Nelson, the IV-D director, do you want to comment on that,

  Faye, about any possible training for judges and prosecutors that we might look to in the future?
- MS. NELSON: We have explored the possibility of funding training for the practitioners, as Jennifer stated, who work the IV-D cases.

  But, again, the financial constraints within DHR right now, we know that -- that is something that we have not been able to provide this year.

We have attempted to partner with the DA's association to see if there's a possibility that we could take advantage of

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their funds to assist us in that area, but we've had some barriers that we've faced there as well, so I can't commit to the department funding any training.

We know the need is there. We are exploring what we can do in that arena to try to educate the ones who represent our IV-D program. But, again, funding is driving those decisions.

MR. BAILEY: And a unique aspect I think of the whole child support program is that those of us that have been in it since the seventies are phasing out, and a lot of that knowledge and expertise from judges and child support attorneys that have been doing this for a number of years is retiring.

Michael.

MR. POLEMENI: Along the education side -- and I like the idea of a joint effort, and maybe as a funding issue, I know -- I don't know if they have it here in Montgomery, but they have the People's Court type of a scenario on television. Maybe offer that up to where

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those sessions are televised and then us 1 laypeople can pay to be a participant or get funding through corporate sponsorships or 3 some way to get you the money you need to 5 get the education that's needed. Just a thought. That's kind of a --6 7 just trying to figure out a way to make things happen. 8 9 MS. DAVIS: Let me ask as another thought along Michael's same road, trying to look for 10 11 funding. Since the guidelines are mandated 12 through the feds, is there a possibility 1.3 there may be some grant money out there that we could look for? 14 MR. BAILEY: From the Office of Child Support 15 16 Enforcement, there certainly should be -used to be. 17 I know things dry up ... MS. DAVIS: Used to be. 18 19 MR. BAILEY: Faye, do you want to speak to that? Has the faucet been turned off, Faye? 20 MS. NELSON: I'm not sure I need to speak on that 21 2.2 one. 23 We will explore whatever possibilities

are out there. Believe me. We know the 1 need is there, and we know that funding is driving those decisions as to what we can do 3 from DHR's standpoint in providing 5 training. What we can do to partnership with AOC or other organizations as a part of 6 7 this, you know, guidelines work group or whatever, we will explore whatever is 8 9 possible. Let me ask Angela. Angela, will you 10 MR. BAILEY: 11 comment, please, on the caseload in Mobile 12 County. I think you're the program

- coordinator. What's the average caseload in court?
- MS. CAMPBELL: Caseload in court in Mobile County, we go to juvenile court, child support court four days a week, twice a day. (Brief interruption.)
- MS. CAMPBELL: We go to court Monday through Thursday, in child support court, morning and afternoon. Average docket is 30 to 35 cases each docket.

We go to domestic relations court,

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circuit court, four times a month. We have four dockets. Those range anywhere from 20 to 25 cases on those particular dockets.

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So I have full-time staff, full staff who go to court all the time.

MR. BAILEY: As Judge Ford commented, I imagine a number of those litigants are not represented if they're the noncustodial --

MS. CAMPBELL: The majority. I would say at least 98 percent in child support court. It may be higher than that.

of Juvenile and Family Court Judges has established a new initiative to sort of look at child support court like the drug court area -- it's truly about families -- to look at helping our noncustodial parents to seek employment, helping both parents to make sure that there's good parenting with both parents for the children. So there are some new initiatives that are out there. I think we in Alabama must begin to get on the band wagon and look at some of these things.

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One thing that's been lost in our state is the fact that our judges don't get the opportunity to go to national trainings, to hear what other states are doing. That's been lost over the last about ten, 15 years. And that gives you a whole new perspective about what is, indeed, possible here in this state to make things not only better for the custodial parent, but better for the noncustodial parent and, hopefully, better for the children. That's what we're all about.

MR. JEFFRIES: Let me make one more comment.

This relates to, I believe, what Penny and everybody else was talking about, about training. When I mentioned application notes earlier — and I never thought that I would hear myself speak favorably about the federal sentencing guidelines at all. I know. I know.

MR. BAILEY: The crowd is moving away.

MR. JEFFRIES: I'm sorry that this is being recorded.

MR. BAILEY: Your friends are deserting you.

MR. JEFFRIES: The one thing that I have noticed from the time that I have done federal criminal defense work is, in dealing with very complicated, specific guidelines that try their best to address every issue in the rules themselves, one thing that I found to be more helpful than anything was that they would set it up where they had the rule, they had the comments to the rules, and then they have application notes. There's a specific section after each rule for application notes.

And what that does is basically take different scenarios for applying that particular statute, and it gives you as a practitioner the ability to look at those and see where — it's further guidance on your exact situation and how it applies to different — how it relates to different situations and gives you, I thought, a just invaluable education right there. You open the book, and it's right there.

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You don't have to worry about manpower 1 and resources for training, time for judges to be -- to have time, rather, to go to 3 these trainings. Lawyers, the same thing. 5 You open it up before your hearing, the 6 judge can do the same thing, and it's a way 7 to beef up the comments as Penny said. think that's something that would help. 8 9 MR. BAILEY: Any other discussion on Issue B,

MR. BAILEY: Any other discussion on Issue B,

Addressing Credit for Other Children?

Anyone else like to comment on it?

Penny.

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MS. DAVIS: I do have a comment or a question. I don't know which way to categorize it.

During the discussion before, it was brought up that the focus — oftentimes when you're talking about other children — credit for other children, the focus seemed to be solely on the noncustodial parent's other children and there's not any consideration for the other children of the custodial parent, so it's kind of a one—sided approach. I'm really not, myself —

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I'd not really thought about that until the discussion about that.

So I think if we choose to look at changing the way we deal with additional children, after-born children or children that are born before but there's not a child support order, I would like to hear more discussion about what other states do with regard to the noncustodial parent and their having additional children and how that impacts on the family so that you're looking at the children -- if you're looking at Child A who has Father A and Mother A and then Father A has another child, if Mother A has another child, then there's money going out to both those two children, and I just want to see how that impacts on the quidelines.

MR. BAILEY: I think Jane tried to put together
in her handout -- that would be Attachment 3
again -- some case scenarios. I don't know
if that -- see if that addresses what you're
saying. And then she also pointed out how

Georgia categorizes children in this situation as a qualified child. Oregon labels the children not-joint child. I think those are two terms that are used by different states. I don't know if that answers your question or not.

Justice Stuart.

understands, I think, why the recommendation in this regard was sent back to this
Committee by the Supreme Court, I probably should just tell you. I think it's been previously communicated, but just to be sure that everyone understands the Court's concerns, they are two-fold:

One is that the proposed recommendation treated noncustodial parents' after-born children completely differently from the way custodial parents' after-born children were treated. The Court had grave concerns about that;

The Court's other concern was the fact that there also was a differential in the

treatment of after-born children of 1 unmarried parents as opposed to married parents. And the Court is very concerned 3 about any differential in the treatment 5 across those various categories, however 6 they fall out. JUDGE FORD: Will the Supreme Court tell us how 7 to do it? 8 9 JUSTICE STUART: I know the answer of how to do it, but I won't say. 10 11 JUDGE FORD: Tell us. 12 JUSTICE STUART: Leave it alone. 1.3 MR. BAILEY: In fact, Aubrey, it reminds us of all the discussions we had back in the 14 eighties. I mean, we went through this --15 16 this was like Groundhog Day all over again. I mean, really, it is. We had all these 17 discussions when we opted for what we did 18 19 with the preexisting child. That's why we wound up where we wound up. 20 JUSTICE STUART: The truthful answer to your 21 question is, leave it alone. 2.2 23 MR. POLEMENI: Maybe bring the abstinence program for adults.

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- MR. BAILEY: Any other discussion? I'm certainly not trying to cut off discussion on this issue. Any other discussion, comments?

  Jennifer.
- MS. BUSH: I have one comment. Current case law provides that when credit is given, it's for current support only, and so I think that we need to make sure that we clarify that.

  Current case law does not allow credit to be given for an arrears payment.
- MR. BAILEY: That's correct.
- MS. BUSH: We need to think about if we do choose to go with the credit, clarifying that language.
- MR. BAILEY: Should be proof of current support, absolutely.
- JUDGE FORD: I do think looking at both comments, both from Justice Stuart and -- I think we need to begin to look at this issue in a different way, look at what the National Council is doing to see what we can do to try to encourage families to do the best

they can for the support of their children.

I mean, we're here on this upper platitude, and we know when it hits — when the rubber meets the road, we get everything in the world that comes through the court. Sometimes you're just befuddled about what to do.

JUSTICE STUART: I agree with Aubrey. We need to look at it. I just want to ask the Committee, if you make a recommendation to change it and you're going to treat people differently, we need to know what the justification for treating people differently is because we don't see one.

MR. BAILEY: Absolutely.

at a later date.

MS. DAVIS: That was my thought. If we need to do something, we'd need to have more discussion about why we chose — or why the Committee made the determination that it focused only on the noncustodial parents' additional children and not the custodial — MR. BAILEY: We can certainly discuss it now or

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MS. DAVIS: We may not have time to do 1 everything. JUDGE FORD: That's a long discussion. 3 MS. DAVIS: I think that's almost a separate line 4 5 item. 6 MR. BAILEY: We may want to devote a whole Committee meeting to that. That's a good 7 point. 8 9 I don't want to cut off discussion on this. Would anyone else like to comment on 10 11 it before we move to issue number three? 12 MR. ARNOLD: One question. Am I hearing a 1.3 suggestion -- not a motion, but a suggestion 14 that this particular vote be tabled? I don't know if we're hearing that. 15 MR. BAILEY: Let me ask Justice Stuart. Are you 16 suggesting that we table it? 17 JUSTICE STUART: No, I'm not -- it will be fine, 18 19 whatever the Committee -- I'm not suggesting that. I just was answering your question. 20 You said tell me how to deal with it. 21 gave you the truthful answer, and that is 2.2 23 leave it alone. I just was answering the

question. I was not making a suggestion at all.

I mean, this Committee can vote on it today and make a recommendation, however the Committee wants to go. But I do think if you're going to recommend changes that are similar to the previous recommendation that treated those groups of people that I've just explained very disparately that you need to explain to us why. Because if you don't, we're just going to send it back. We're not going to act on that recommendation unless you tell us why we should treat some people differently.

MS. DAVIS: Here is my thought. I would like to make a motion that we rescind the recommendation that we sent previously to the Court with the explanation that we'd like to do further study on that issue.

JUDGE FORD: I second that.

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MR. BAILEY: We have a motion from Penny and a second from Judge Ford. Any discussion on the motion?

(No response.)

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MR. BAILEY: All right. The Chair hearing no discussion, let's all vote. All in favor of the motion, raise your hand, if you will, and I'll count the number of hands.

(Vote was taken.)

MR. BAILEY: We have 11 for, and I assume none against. The motion certainly carries, 11 to zero.

Let's go on to the third issue now,

Redrafting the Provision for Health

Insurance Costs. Again, I collared Steve on
his way in and asked Steve if he would sort
of spear this up. Steve and Justice Stuart,
of course, led the discussion previously in
past years. So, Steve, if you'll give us
kind of an overview of where we are on
health insurance costs and redrafting the
provision on that issue.

MR. ARNOLD: Justice Stuart and I were pretty well charged with drafting a suggested paragraph or language for addressing some health insurance adjustments, the cost of

1 health insurance.

The reality factors have come to arise as to the cost of health insurance and the inequities that face both custodial and noncustodial parents relative to the cost and what effect it has on an ultimate calculation of child support.

A suggestion was made that there be a deduction or adjustment only for a child's actual cost of health insurance, and save establishment of that particular figure that there would be a proration for the adjustment as to the cost divided by the number of children involved.

There's also some inequities relating to the high cost of the parent's own portion of the health insurance versus the family portion or a child's portion of the health insurance premium and what inequities that was doing because it turned out that the children were, in effect, contributing to the payment of a parent's — noncustodial parent's health insurance premium at the

same time that reduction of child support or the consequent -- consequential increase on the other side was of concern.

So Justice Stuart and I batted around some suggestions on changing the language for the health insurance adjustment from what it currently is in the Rule 32, and we have — the new suggested language is on page one of Attachment 4. It's there to be read for the adjustment. My political position is and I recommend that the Committee seriously consider adopting that language.

I would ask Justice Stuart if she can enlighten the Committee on any views that the Supreme Court actually has.

JUSTICE STUART: I would like to explain to you why the Court sent this revision back.

First of all, it was sort of an administrative snafu the best I could tell. This Committee made a recommendation. That recommendation was never submitted to the Supreme Court. Instead, a recommendation,

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clearly represented as such, modified by

Randy Helms, the former Administrative

Director of Courts, was sent. And he said,

I changed the Committee's recommendation,

and I'm only submitting to you my

recommendation, and it was presented to the

Court.

And so the Court -- I couldn't even figure out exactly what the differences were, how it got changed, why it got changed. That was a problem for the Court. And we sent that specific question back to AOC, you know, how did it get changed, why did it get changed. Well, we never got an answer to that.

And the other thing that the Court was really asking for was basically some case examples of how does this work in application, which it looks like we've got on page two of the handout on Child's Share of Health Insurance Premium --

Steve, can you identify for me which one of these represents the proposal?

Because I'm not clear on that. I think it's just not clear exactly what we're saying, and this really is a situation where I think the Court needs to know, you know, specifically. How do you arrive at the dollar amount that's deducted, and then what effect does that have on the amount of child support being paid?

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I think we understand conceptually what you said earlier about the fact that children have basically been paying the noncustodial parent's health insurance, in essence, by the way the prior system worked. We just need to know, well, how is the new system going to work? Because it's so new to us and so foreign, we want to be sure that there are no unintended consequences of adopting this.

MR. ARNOLD: Your Honor, I've tried to go through the case examples they have on page two.

While illustrative, they may not totally answer the question.

JUSTICE STUART: That's what I was afraid of

after I looked at it. We need for someone to develop some that do show how it would work.

MR. ARNOLD: I agree. This chart on page two shows some sort of conclusive effect, but it doesn't show the tracking of how you got to that conclusive effect. And arriving at some specific examples would be something we could do. And I would be happy to create some scenarios for submission or participate with other people in doing that; however, it's going to be helpful to know if we adopt the new chart in advance.

I could do examples based on current guideline figures which would soon be out of date if the Committee adopts the new chart.

MR. BAILEY: Good point.

MR. ARNOLD: If the Court wishes those concrete or tangible examples, I think the Court is well-advised to receive those and we should give those, but that maybe should tail after this Committee may take other action. Does that make sense?

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JUSTICE STUART: It does. I just need to let
y'all know, because somehow I think the
communication got dropped somewhere. But
when we were first presented with these
recommendations, the Court -- because we
operate back through AOC in this case
because that's where the child support
guidelines come to us. We immediately the
day we looked at them asked these very same
questions back. And then I'm not sure what
happened, but we didn't get a response.

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MR. ARNOLD: There is a gap somewhere between this Committee, AOC, and the Court. I'm not smart enough to know how it exists, where it exists. I did take great — it caused me great concern that this Committee made a recommendation and one individual at AOC took it upon himself to just rewrite our legislation. I'm using that word in broad generics.

I don't know by what authority that was accomplished, what motivation was accomplished, but it caused me great concern

that that kind of thing could happen again. 1 AOC, I think -- or one individual at AOC certainly overstepped their bounds, 3 something that would affect thousands of 5 people, without the process that we're 6 obligated to undergo. That's my political comment for the 7 8 day. 9 JUSTICE STUART: I just wanted y'all to know that the Court had great concern, and that's the 10 11 reason we just immediately asked the questions back. How did this happen? 12 did it happen? What is the difference? 1.3 What is the rationale for the difference? 14 And we never got the answer. 15 16 MR. ARNOLD: I'm glad you did. That's the reason the Court 17 JUSTICE STUART: referred it back to the Committee. 18 19 all we knew to do. MR. ARNOLD: If I could, Your Honor, the 20 Committee was unaware of the Court's 21 2.2 questions. 23 JUSTICE STUART: I don't know what happened in

1 that regard.

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- MR. ARNOLD: What process is there for when the

  Court has a question, a rejection, more
  information is being sought or more data is
  being sought? We have our process where
  this Committee makes suggestions,
  recommendations, and it goes through the
  channel up to the Supreme Court, but I don't
  know of anything where there is a process
  for feedback back to us.
- MR. BAILEY: You know, that's an excellent point,

  Steve. I'm not sure --
- JUSTICE STUART: In my opinion, the way it came up was, this Committee to the Administrative Director of Courts to the Court. And we sent it back, intending that it would go back in exactly the same way, and it somehow never made it all the way back.
- MR. ARNOLD: We all know that AOC has a life and breath of its own, and it's a problem.
- MS. DAVIS: I think one thing that intervened was there was a court case that came about, the federal court case. And I think that after

we -- there were two or three of us on the Committee that met with the Court to answer some of the questions. They raised some of the questions, and my political comment at this time was, I was very impressed with the Court.

7 MR. BAILEY:

Absolutely.

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The types of questions they asked, MS. DAVIS: the comments they had, they were very, very interested in what we'd done and why we had made the determinations. They obviously had read the materials that we did. They were

Now, after that happened, there was

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very impressive to me.

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what I would term an unfortunate court

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action, being that I was one of the

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defendants in the court action. So I think

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that was one reason for a time delay in

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getting information back to the Committee,

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and we've just now reconvened since then.

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I'm not really speaking to the flow of the communication, but that does perhaps

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answer the question as to a time gap.

JUSTICE STUART: It may also explain inactivity, because it is quite possible that everything was just stopped during the pendency of the court action, and then we have had a change of administration and a change of personnel.

MR. BAILEY: That's correct.

JUSTICE STUART: It's quite possible it just got dropped.

MR. BAILEY: I want to follow up on what Penny -Michael, I'll try -- I'm going to get to you
in just a second. Let me just comment on
what Penny said.

Penny and I were — and I'm not saying this because you're with us right at this moment. Penny and I were really impressed with the Court's questions, their knowledge of the child support issues. It was obviously clear to us that they had read the material they had been furnished, were very active in their questions. It was like orally arguing a case where the Court was well versed on your brief, Mike, and Steve, and Jim. I'm glad you said that, because I

thought the same thing.

Let me get Michael first. Go ahead, Michael.

- MR. POLEMENI: I think I understand the intent of this. One thing I would want to suggest is maybe have somebody from the insurance industry bring up those case scenarios. You know, it's just a thought. You know, based on the narrative recommendation here and then have --
- MR. BAILEY: Some input into how policies are written and what family coverage means and how a child's portion is allocated I guess is what you're saying.
- MR. POLEMENI: Right, because they're going to be the ones that will be impacted by this no matter what the decision is.
- MS. CAMPBELL: When I was reading the information, I went through the charts myself and tried to figure out where the figures came from on page two. I believe, if I'm correct, Option A is the part of the Committee's definition where it gives the

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full premium amount, she just pulled the 215 from the general figures above. And Option D, I believe, is where they prorated them on the children.

MR. BAILEY: I think you're right.

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MS. CAMPBELL: And those case examples -- I looked up the basic child support obligations and took the case examples so I could work it out. Used the guidelines that the Committee recommended for 2006. I believe that's what it is.

MR. BAILEY: Just to follow up, Penny and I did mention to the Court when we met in April of 2007 that of all the states that calculate medical insurance costs in their guideline formula, Alabama is the only state that applies the entire premium. All the other states use the child's portion in the premium. And Jane Venohr wanted us to be sure that we communicated that to the Court in April.

Judge Ford.

JUDGE FORD: Mike, in response to your question

and perhaps in response to yours also, the one problem that we also found some time ago is the fact — trying to find out what the child's portion was. Every insurance company does it differently.

And sometimes you find, depending on the employer, the amount that an employee has to pay to get family coverage is just ridiculous. It's to the point that it's better to be — depending on — looking at the income, if you bought family coverage, it's going to dramatically decrease — the way we calculate it now, dramatically decrease the amount of child support because it's going to take a substantial amount of that noncustodial parent's salary.

I mean, that's the real problem.

We're all over the board. Until our country comes up with a solution, we really can't really come up with a real viable solution.

MR. POLEMENI: Me, personally, having an insurer who's in California and applying it to

Alabama may throw another curve in there.

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MR. BAILEY: Absolutely. Julie.

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MS. PALMER: There's another section of Rule 32 of judicial administration that says that it's only -- you can only subtract it from the child support guidelines if it's actually coming out of the obligor's paycheck. But I believe case law has said that, no, as long as the obligor is getting it -- is getting the coverage. So I'm just thinking we might need to adjust that part of the rule, either delete it or do something with that section.

MR. BAILEY: I certainly don't want to cut off discussion from the Committee on this issue. Do we have any other comments? Any other --

Michael, did you want to add one more thing?

MR. POLEMENI: No.

MS. PALMER: Gordon, I'm sorry. I do. In our last discussion, I believe there's a IV-D rule that puts a cap on how much health insurance can be credited. I don't know if

it was this lady that talked about it last 1 time or not. That was day care, wasn't it? MR. BAILEY: 3 MS. CAMPBELL: Childcare. MR. BAILEY: Childcare. 5 6 MS. PALMER: Well, yeah, I know we've got that chart, but I thought there was also 7 something about health insurance coverage. 8 9 MR. BAILEY: Not that I'm aware of. Are you aware of it, Jennifer? 10 11 MS. BUSH: I am not aware of any cap on health 12 insurance. 1.3 MR. BAILEY: Let me suggest this. We're now 14 going to hear from the public, but let's take a ten-minute break. I'll ask everybody 15 16 just to be back, if you will, promptly at 11:30, and we'll then hear from the public. 17 If you would like to speak to the 18 19 Committee, would you see Wayne. He's got a sign-up list. Sign up with Wayne and we'll 20 start promptly at 11:30. Thank you. 21 (Brief recess was taken.) 2.2 Ask everybody to take a seat if you 23 MR. BAILEY:

Wayne, do we have a list of members of the public that would like to speak to the 3 Committee at this time? 5 MR. JONES: Yes, Gordon, we do. We have three 6 people signed up. The first person is William Munn. 7 MR. BAILEY: If you'll come to the podium, sir, 8 9 we would appreciate it. That way we can all hear you and see you as well. 10 Thank you so 11 much. We appreciate your being here today. MR. MUNN: My name is William Munn. I would like 12 1.3 to thank the Committee for allowing me to 14 speak this morning. I don't really have any 15 questions, but more suggestions for this 16 Committee. To give a brief background of my 17 situation, I currently have an unusual case 18 19 where I see my children every other day and every other weekend. I provide meals, 20 transportation, housing, all of which a 21

will, please. We'll get started.

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My suggestion, as mentioned earlier

custodial parent provides.

from this Committee about deviations, is to
consider some type of percentage with a cap
such that it's not left to the discretion of
the court. Currently, I do not get any
deviation, no tax credit, no support for
childcare, no -- I pay 100 percent of what I
am obligated to pay. That was my first
suggestion.

The second suggestion, I have some handouts I'd like to present. I'm sorry I did not provide enough copies. If you could share, I would appreciate it.

This handout is coverage for the child support obligation. I have two different charts listed, the current chart and the 2007 proposed chart. My case, as I said, covers two children. These charts, I've gone through and mathematically figured up the percentage of increase from one number to the other based on the 500 bracket.

If you'll turn to page three, I've done a calculation of the percentage in the far right column. You'll see that the

numbers are very close for two children: 1 1532 versus 1531.94. I've done that all the way out to \$20,000 per month. I've also 3 expanded the current chart from 10,000 to 5 20,000 based on the same calculation. Now, in the handout, the 2007 6 quidelines --7 MS. DAVIS: Before you get started, I'm a little 8 confused. The two charts you're talking 9 about are parallel, right? 10 11 MR. MUNN: Correct. 12 MS. DAVIS: The one on the left --1.3 MR. MUNN: Is current, what is actually being 14 used today, and the one on the right is the one that is proposed, 2007. 15 16 MS. DAVIS: Thank you. If you look at page 39 of this 17 MR. MUNN: handout, higher incomes for larger families, 18 the updated 2007 --19 MR. POLEMENI: Excuse me. Which handout? 20 I quess it's Exhibit 2. 21 MR. MUNN: JUDGE FORD: What does it say on the front? 2.2 23 MR. MUNN: 2007 Update of the Alabama Child

Support Guidelines Schedule.

- MR. BAILEY: That was Attachment 2 in your mailout.
- MR. MUNN: Page 39, under higher incomes for larger families: The updated 2007 schedule indicates decreases for two or more children for incomes above about 6,000 per month.

  That's not totally correct.

The last page of your handout, I took these two charts along with the 2004 proposed chart before the increases and graphed them. The 2004 chart that was used to increase the 2007 levels are consistent. You see an increase, a decrease in different income levels.

At \$6,000, the recommendation is correct. It does start to decrease. But as you expand the charts out, at 10,300, you start getting an increase again. And then at 15,450, you get a decrease. If you look at the chart that I've graphed, you're basically seeing a meeting of what you've already got, what is already used in the

1 current guidelines.

My suggestion to the Court is not to adopt an increase-decrease, increase-decrease over a period of dollars, but just to expand out the current chart from 10,000 to \$20,000.

I would be glad to show anybody the calculations, how I came up with the numbers, or answer any questions that you have for me.

MR. BAILEY: Any members of the Committee have any questions of this gentleman?

(No response.)

MR. BAILEY: Thank you very much, and I appreciate your limiting your time to about ten minutes. Thank you again. Thank you for all the work you did on this. We appreciate your being here.

Wayne, who is our next speaker?

MR. JONES: Chris Hobbs from Huntsville.

MR. BAILEY: Chris, if you could keep it to about ten minutes, that would be great. If you run over a little bit, that's fine. Thank

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you very much.

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MR. HOBBS: Thank you again for allowing us to speak. We're bringing real-world experiences. My name again is Chris Hobbs from Huntsville, Alabama. I'm just a concerned dad. I'm concerned about my son and his future. I love my son very much. I'm a full-time firefighter with the City of Huntsville.

Currently, my child support equals over 38 percent of my net income. And I emphasize net, not gross, which is what you guys are using your numbers on. We all know when you get a paycheck, you don't pay utility bills with your gross. You pay it with your net.

Here in the real world -- My son even knows the difference between gross and net, my 11 year-old son. He understands taxes. Something that's a dollar really is not a dollar; it's a dollar eight.

After I became a firefighter with the City of Huntsville, my ex-wife sued me for

custody. We up until that time had 50-50 joint custody: One week with her, one week with me. She used my schedule as a firefighter as grounds for suing me, and ultimately through some mistakes by Judge Little in my case, she was awarded custody and child support.

If not for my part-time job over the last couple of years, I would have lost everything, my home, everything I have, all of these things based on errors that the judge has discretion to make and based on the guidelines you guys are working on establishing today.

I've always taken care of my son and will do so as long as I can. Yet when the guidelines you put in place under good intentions actually wind up destroying lives, isn't that proof enough that the current system is flawed?

One side is 100 percent accountable for the child support while the recipient goes unchecked. Child support is taken by

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garnishment, yet can't be verified to actually benefiting the children. You talk about collections, but you can't confirm that the actual collections are going to the benefit of the children. There's a department of — taxpayer—funded for child support collection, yet no department for child's visitation enforcement, no department that verifies that the child support actually reaches the children.

The flaws with the child support rules are very numerous to list at this moment.

It's a difficult task that you guys are undertaking. We understand that. But these rules aren't even laws. These are guidelines, yet many are jailed for failing to abide by them.

Today you will either decide to keep things the same, change them for worse, or change them for the better. There are many who live in the real world and suffer because of the rules that have been made that are not working. The face of the

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crimes are getting younger, and these decisions contribute to those things.

You asked for a solution. Well, I solved mine. I got a vasectomy and really have no desire to get married again. really recommend enforcing is true joint physical custody so that all parties involved -- which not only includes the mother and father, it includes grandparents, uncles, aunts, even close family friends of a long time -- are able to care for the child, love the child, and give the children what they need. True joint physical custody enables both mom and dad to feel they are looked upon as a worthy part of their children's lives, not just a visitor, not just a welfare check.

The current winner-take-all approach of the courts really results in no winners at all. Making and enforcing these rules and guidelines that encourage instead of discouraging parental involvement in our children's lives I believe will alter the

direction that we're going in right now.

So I really lay upon you to think thoroughly, because in my conversation with family, friends, strangers, we're all in the same boat, and we've got to work together to come to a better resolution.

Society is changing. There's a lot of things you guys have to tackle, but ultimately concentrating on encouraging guidelines and rules versus things that discourage will hopefully alter the course that we're on.

That's all I ask, for you guys to take to heart the issue that you guys are tasked with. I love my son very much. That's why I'm here. I thank you for your time and for your effort.

MR. BAILEY: We appreciate your coming. Thank
you so much. Any questions of Chris before
he concludes?

(No response.)

MR. BAILEY: Thank you very much. We appreciate your being here.

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Wayne, who's our next speaker? 1 Steve Kneussle from Tuscaloosa. MR. JONES: MR. KNEUSSLE: Got it right. No one ever gets my 3 last name right. MR. BAILEY: Steve, glad to have you with us. 5 6 MR. KNEUSSLE: Thank you very much for allowing 7 us to speak, and thank you very much for your discussions on the discretion of the 8 9 court and really trying to be concerned with all parties. 10 11 (Brief interruption.) 12 MR. KNEUSSLE: My name is Steve Kneussle. I'm 1.3 the state director of the Children's Rights 14 Initiative for Sharing Parents Equally based out of San Diego, California. I've also 15 16 recently joined ALFRA, and I'm the interim president of the Tuscaloosa chapter of 17 ALFRA. 18 I represent 250 Alabama residents that 19 have personally contacted me within the last 20 That's not including those affiliated 21 with ALFRA. Those include noncustodial 2.2

parents, custodial parents, men, women,

grandparents, children.

My first recommendation when we talked about unifying and encouraging parents to seek employment — and this economic trouble that our country is in right now, it's important to have education. Parents have to be educated to keep up with the changes in technology and the changes in the job market to be competitive.

Currently, there's no deduction in adjusted gross income for student loan payments. This is a big hardship on parents who during the marriage had to pay out student loan payments, which would be money not going to that child during the intact family situation; after the divorce, now that's not considered as a deduction from the adjusted gross income. That's not disposable income. That's income -- That's pay that has to go to pay for the educational expenses.

So I strongly urge you to recommend a deduction for educational expenses from the

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adjusted gross income of both the custodial parent and the noncustodial parent. That's what is fair and will encourage parents to seek education so that they can invest in their children's future and will provide for their future.

My second point is the plight of low-income custodial parents, usually the mother. Going through the transcript from the last meeting, it seemed like there was a decrease on the lower income as far as the child support obligation.

I've had several women that I went to their house, met with, saw their situation, and I was completely appalled. These are generally the people who the father has abandoned the family situation, is not providing in any way, and their child support payments are a hundred dollars and they're struggling, and now we're lowering that.

Those are the people that we need to be helping. Those are the people -- those

are the kids that are turning to violence, turning to drugs, teen pregnancy, because they don't have the opportunity that the

other children have.

On the flip side of that, you have noncustodial middle class parents such as myself, which is a large majority of the cases. We're loving fathers. We want to be involved in our children's lives, but we are getting bombarded, overburdened with child support, childcare, and medical costs for the children.

This Committee has addressed each component separately, but I ask you to look at the whole picture. In my situation, I'm a high school dropout, got my GED, went into the Navy, got into the prestigious nuclear propulsion program, got out, spent \$120,000 to get airline -- get flight training, and am now a first officer for a U. S. Airways express carrier.

I overcame the odds, but I have a \$700 a month student loan payment. My current

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income is only \$1800 a month. That's my adjusted gross income. I'm starting out. The industry is kind of tanked. Hopefully, in two years, I'll be making 80,000.

So I get 1800 a month. My child support for two children is ordered at -from the PDL hearing at \$597, so we'll say 600. Childcare is now going to be 400, which they informed me at my last hearing that they're going to tack on. That's \$1,000 for child support and childcare, and they're also going to get me for \$150 in medical costs. That's over 50 percent of my income going to the custodial parent.

I get to see my children per the court order 72 hours a week right now, so I'm spending money on their food, their clothing, because their mother — the court said that she didn't have to give them clothing when they're in my care. So I'm having to purchase all this and provide them with a place to live when they're with me.

Unfortunately, I live in a single-wide

trailer in a trailer park while their mother has two houses, one being brand new. And I have to face my four year-old daughter and tell her when she asks me, Daddy, why do we live in a trailer park? Why can't you buy me these things? And I have to come up with some kind of ethical response as to truly avoid the question, and it's very disheartening.

The components together are overburdening, and there has to be a better way to address them. A cap that was discussed at the previous meeting may be a good idea. I am not going to be able to pay for my children's education, and I seriously doubt the other parent is putting money aside for that, and that is what I truly want to do.

Another aspect is my credit situation has gone down the tubes. I had to spend \$10,000 in legal fees just to exercise the visitation which are my rights under the law. My children were withheld from me. I

paid all that on credit. I cannot live on what I'm living on now, so I had to stop paying my student loans.

Because my job as an airline pilot has a security status, I'm subject to FBI background checks, as are many other Alabama citizens affiliated with the Huntsville Arsenal, different military facilities. My credit is going to reflect negatively on my security check. That I have been informed may result in my termination from employment. So now I'm stuck every day waking up, wondering am I going to have a job today. Am I going to be able to make captain, make \$80,000 a year, and provide a better future for my children?

So I truly ask that you look at the whole picture, not just each increment.

That's one of the biggest complaints that I've seen from noncustodial parents like myself, is that when it's put all together, we are just overburdened. And many of us see our children more than the standard

visitation, and the discretion is not used to reduce that.

That's all I have.

- MR. BAILEY: Thank you very much. Do we have any questions?
- MR. ARNOLD: I have a question.
- MR. BAILEY: All right, Steve.
- MR. ARNOLD: Thank you for your comments. I have a question of you. The adjustment for educational expenses that you spoke of in the first part of your presentation, I want to make sure I understand. Are you talking about educational expenses as they relate to a parent's cost for continued or new training, or are you speaking of educational expenses related to the children's education, be it a child in college, yet there are still underage siblings?
- MR. KNEUSSLE: I'm referring to the parent's continuing education so that they're able the ones that after the divorce have not seeked higher education, can seek higher education and have that deducted from their

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adjusted gross income so they can afford 1 that education and hopefully provide a better standard of living for their children 3 in the future. 5 MR. ARNOLD: Thank you. 6 MR. BAILEY: Thank you very much. Wayne, do we have any other members of 7 the public that would like to speak to the 8 9 Committee? No, there are no others. 10 MR. JONES: 11 MR. BAILEY: Well, thank y'all very much. really appreciate your being with us here 12 1.3 today. At this time, we will proceed to have 14 discussion and vote on the issues. 15 16 are two issues that are pending, the issue for addressing credit for other children 17 having been tabled. 18 19 I'd like to now entertain a motion, if someone on the Committee chooses to make the 20 motion, to consider adoption of the new 21 chart. 2.2

Now, we have some proposed ballots,

and they should be at your table. And this is just an attempt to try to formulate the issues for your consideration today. This is not a printed ballot. There won't be any hanging chads on this ballot, but it's just an attempt to try to set forth the issues that are pending, the three issues that we came in today to consider, which are now two.

MS. DAVIS: Could I ask a question?

MR. BAILEY: Yes.

MS. DAVIS: I guess this is an issue that is of concern to me, the self-support reserve. Or page 34, there were three alternatives that were presented.

MR. BAILEY: Yes.

MS. DAVIS: I guess what I'd like to suggest we do is to see if that's a concern. I think one of the presenters mentioned they had some concern about the custodial parent in a lower income level losing some support, the reduction in support. Y'all know that's a concern that I have.

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MR. BAILEY: Right.

MS. DAVIS: I don't want to beat a dead horse.

If that's not other people's concern, then I would think we might want to skip that topic and move on.

I guess what I'm asking is, could we find out -- just get a general sense if other people are concerned about how it affects -- the new chart affects the lower income people? If I'm the only one concerned about it, fine. If not, I would like for us to look at the different alternatives that were suggested on page 34.

MR. BAILEY: I think it's certainly appropriate to do that now.

MR. POLEMENI: Can you restate that a little bit?

MS. DAVIS: What my question is, are other people on the Committee concerned about the child support guidelines reducing the current guideline amount under the lower income level due to this self-support reserve increase that only affects the noncustodial parent? It doesn't affect the custodial

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parent.

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MR. POLEMENI: So your concern is on the custodial parent's side or --

MS. DAVIS: My concern is the new charts will reduce the income that goes to the children, the amount of child support that is paid for children when the economic impact for -- I forgot what the level was -- the shaded area of the chart will be reduced.

The amount of child support the children receive in lower income levels will be less under the new chart based on the concept that was initially in the charts on a self-support reserve. The self-support reserve was only a self-support reserve for the noncustodial parent. There is not currently a self-support reserve for the custodial parent.

MS. PALMER: According to what Justice Stuart said, we need to address to the Supreme Court why we're treating one party different than the other. That's what I heard her say earlier about the other — the preexisting

or after-born children. So I would think we 1 would have to address it as to why we're considering one -- giving one credit and 3 one -- not giving the other one credit. 4 I think the materials do address 5 MR. ARNOLD: that. 6 7 MR. BAILEY: Penny, did we answer your question? Well, my only -- My point is, there's 8 MS. DAVIS: 9 no point in going through a discussion about alternatives if the majority of the 10 11 Committee is comfortable with the reduction in income to the children in lower levels. 12 1.3 My suggestion is sort of get a sense of what 14 the Committee wants. If they're happy with the outcome that we have here, then we 15 16 proceed on with that. If they're not, we can look at these alternatives on page 34. 17 MR. BAILEY: I think that's -- would you like to 18 19 put that in the form of a motion, something that we can consider formally? 20 Sure. I would propose that the 21 MS. DAVIS: Committee consider reviewing the 2.2 23 alternatives listed on page 34 as it relates

to the self-support reserve. 1 Do we have a second? MR. BAILEY: 3 (No response.) MR. BAILEY: I think the Chair recognizes no 4 5 second. 6 MS. DAVIS: I guess I'm the only one concerned about that. 7 MR. BAILEY: Well, I think it's certainly 8 9 something that we need to consider. Mr. Chairman, if I could just offer 10 MR. ARNOLD: 11 a comment. Penny, I'm looking at the 12 grayed-in area of the chart on page 17 which 1.3 is the support that is adjusted for the 14 self-support reserve, and I'm trying to 15 think to myself in some sort of realistic 16 world what impact that self-support reserve is going to actually have on anyone's 17 standard of living at these numbers when the 18 19 widest disparity I see between one child and six children is eight dollars or something 20 like that. 21 I think we ought to consider keeping 2.2

things as simple as possible.

personally pretty comfortable with the recommendation without adjustments in those various options, if I'm saying it right.

MS. DAVIS: I guess my thought would be if you look -- right now, I think if you -- combined adjusted gross income of \$550, you get \$50. Under this, you get zero. So whether the loss of \$50 is significant to that noncustodial parent I guess is the issue.

If you look on Appendix B, the chart, we have comparison of existing, the shaded figures under combined adjusted gross income existing now is 173. It would go down to 90. Is the difference between receiving \$173 versus \$90 significant for these lower income people?

My thought is it would be, but what you're -- in reality, it may not be because they may not be getting it anyway. But if you assume that they're getting it, then all of a sudden, the person instead of getting \$173 is going to get half of that, what

impact is that going to have?

- MR. ARNOLD: It's been my experience in somewhat of the real world that there comes a point where the court-ordered support obligation becomes a disincentive to work. People take a vacating-appeal approach. They go.
- MS. DAVIS: That, I think, was the underlying policy of the --
- MR. BAILEY: And let me just add a comment to what Steve and Penny have said. We're not voting to do away with any discretion on the part of the judge. If this new schedule were to be adopted and a judge felt like the guideline amount was so low that it needed to be deviated from, the judge or referee could certainly do that. Penny, I don't know if that answers your concerns or not, but ...
- MS. DAVIS: No. I mean, I think we know where we're going here. You can look at the drops and it's significant or not significant in your ...

Anyway, I have been outvoted, and

that's fine.

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MR. BAILEY: Before we vote -- and I was remiss not to mention this earlier -- on Penny's motion to table issue two, we do have a quorum, there being 12 members present on the Committee. The Chair failed to note that, and I apologize. I should have noted that earlier. We certainly have a quorum to do business today and vote on these issues or whatever issue is before the Committee.

Do I have a motion that we adopt the 2007 updated basic child support obligation schedule?

MR. ARNOLD: So moved.

MR. BAILEY: Steve Arnold moved. Do I have a second?

MS. KIMBROUGH: Second.

MR. BAILEY: We have a second.

Any discussion on this issue?

MR. POLEMENI: I just feel based on the comments from the public that the schedule is too high. I don't know what the solution is, you know, if it's taking into account

education or different things.

My personal opinion is, a parent is going to do everything they can for their child, but being — but if they don't have the money, they don't have the money, and they have — they should have that right to say I don't have the money.

The schedule the way it is forces me to give the money to be utilized in whatever way somebody else wishes to use it, not necessarily for that child. That's just my opinion.

- MR. BAILEY: Anyone else like to be heard on this motion? The motion is to adopt the 2007 basic child support schedule of obligation.
- MS. NELSON: We're still saying that the judge has the right to use discretion even if we adopt the chart; am I correct?
- MR. BAILEY: We're not doing away with any judge's discretion. That's correct.

Any further comments from any
Committee member? We certainly don't want
to rush into this. We've been discussing

this for some time, and the Chair does not 1 want to have any sort of quick vote for lack of a better word. Any further discussion? 3 (No response.) 5 MR. BAILEY: I'm going to call for the vote on the adoption of the 2007 updated schedule of 6 7 basic child support obligations. If you'll raise your hand -- if you're in favor, 8 9 please raise your hand. (Vote was taken.) 10 11 MR. BAILEY: All right. I'm going to count. 12 One, two, three, four, five, six, seven, 1.3 eight, nine, ten -- eleven, and I assume one 14 vote against. Thank you. That is a lot of work 15 All right. that's behind us. I want to congratulate 16 the Committee on that. That is a lot of 17 work. All right. 18 19 Health insurance. We've tabled issue

two, credit for other children. Health

insurance. Do we want to consider now

current rule or do we want to consider

either keeping the entire premium as the

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reducing the premium to the child's portion, 1 prorating, so on, so forth as we've discussed? What's the pleasure of the 3 Committee? 4 JUDGE FORD: I move, Mr. Chairman, that we table 5 6 this issue because I don't know if we 7 really -- the way insurance is being paid for now, the way insurance carriers -- I 8 9 don't know if we can do what we say we're going to do. 10 11 MR. BAILEY: We have a motion to table this issue. Do I have a second? 12 1.3 MR. POLEMENI: Second. 14 MR. BAILEY: Michael seconded. Any discussion on Judge Ford's motion to table the health 15 16 insurance issue? I'd like to consider maybe the idea 17 MS. DAVIS: of approving the concept and letting the 18 19 subcommittee try to work out something Maybe I'm arguing for what your 20 else. motion is, but ... 21 Not to table it in the since that 2.2 23 we're not going to really try to work out

something for the Committee in the sense
that the legislature tables motions, but I
would like for us to continue to work on
this. I think it's an important area.

MR. BAILEY: I agree.

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- MR. POLEMENI: I agree. I don't have a problem with the general concept of what is trying to be done. I do think there's a whole bunch of -- we really need some insurance industry input to make a good decision.
- MS. BUSH: Along with Penny's suggestion, I see
  it as although it's all health insurance,
  breaking it down into smaller parts, such as
  voting on whole premium versus a portion,
  but then later having a committee to
  consider the reasonable cost and what is
  reasonable and a percentage to be applied
  for that and other aspects of insurance as
  far as how the industry will affect it.
- MR. BAILEY: That's a good point. Good point.

  Any other discussion? I'm certainly not

  trying to cut off discussion. We'll stay

  here as long as we need to.

Any other discussion on the issue of 1 health -- table the issue of health insurance as proposed by Judge Ford and 3 seconded by Michael. 4 I would add a friendly amendment, 5 JUDGE FORD: 6 that we continue to work on this issue. 7 MR. BAILEY: We're going to continue to work on it. I'm glad you're on board with that. We 8 9 are. Any further discussion on the motion? 10 11 Does everyone understand the motion? motion is to table the issue of health 12 1.3 insurance for the day. All in favor, raise your right hand. 14 (Vote was taken.) 15 16 MR. BAILEY: Eight. We have eight. All 17 opposed? (Vote was taken.) 18 MR. BAILEY: 19 Three. All right. The motion carries, eight to three. 20 MS. DAVIS: I have another motion. My motion is 21 that we appoint a subcommittee to work on 2.2 23 this and bring back to the Committee the

next time we meet a proposal. 1 MR. BAILEY: Would you accept a friendly amendment? 3 MS. DAVIS: I would, absolutely. That Steve Arnold be chair of that 5 MR. BAILEY: 6 committee and appoint members as he deems 7 appropriate. MS. DAVIS: Got a volunteer to serve ... 8 9 MR. ARNOLD: You open that for me? Do you, really? 10 11 MR. BAILEY: You can be heard, Steve. You've worked on it so hard and so long and really 12 understand the issues so well. I think 1.3 Steve would be --14 MS. DAVIS: And maybe Lyn Stuart. 15 16 MR. BAILEY: And Justice Stuart as well, yes. 17 MR. ARNOLD: I'll be happy to accept the appointment to hold the chair seat on a 18 19 subcommittee. I'll contact a few people and see if they'll willingly work on it with me. 20 There being no objection, I'll 21 MR. BAILEY: accept by acclamation Steve's appointment as 2.2 chair of the subcommittee on health 23

insurance.

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JUDGE FORD: I'll work with you, Steve.

MR. ARNOLD: You may regret that.

MR. BAILEY: Let's talk about two issues. Number one, we need to talk about meeting again. I discussed with Bob and Wayne trying to get around -- grapple around these issues and reach some type of closure hopefully within our lifetime. We've been working on this since 1993. I think that's certainly long enough to consider the issues that we've been considering, but we may need another 15 years. The Committee may choose to do that.

I would like to have another meeting within 60 days. Does that sort of suit everybody, try to keep it fresh on our minds? Steve, is that going to give you enough time to meet with your subcommittee and bring us some suggestions on health insurance?

MR. ARNOLD: Yeah, we can arrange a subcommittee meeting by conference call. That will ease

doing it, so ... 1 MR. BAILEY: Is it the pleasure, then, of the Committee that we try to convene again 3 within 60 days? Does that suit everybody? 4 5 (Affirmative response.) 6 MR. BAILEY: Bob, can we do that? Yes, sir. MR. MADDOX: 8 MR. BAILEY: Wayne? MR. JONES: 9 Yes. MR. BAILEY: All right. One other issue before 10 11 we adjourn, and this is an important issue 12 that's come up today. The discussion, 1.3 Steve, and everyone that we had about the 14 AOC's involvement, let me tell you what the 15 quidelines say. And I had to get some help 16 with reviewing this myself. Let me read you what the child support guidelines say. 17 ADC --18 19 I assume that's AOC. MR. MADDOX: Administrative Director of Courts. 20 Administrative Director of Courts. 21 MR. BAILEY: That's right. 2.2 23 -- shall at least every four years

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review the child support guidelines and the schedule of basic child support obligations to ensure the application results in an appropriate child support determination. If the ADC, that being the head of AOC, determines that no change is required in the guidelines or in the schedule, the ADC shall so advise the Supreme Court.

I'm going to recommend that we consider changing this part of the guidelines and putting our Committee in the forefront of being involved in reviewing the guidelines and not leaving it up to the director. I think we should consider that.

Just think about that, and when we meet in 60 days, I hope to have something to present to you that we can change that part of the guidelines. But that is in the guidelines, and I'm assuming that's part of what happened. I don't know if that answers anyone's questions about that, but ...

So I'm going to propose that we consider changing that language, to having

our Committee be involved in the 1 determination and the review of the quidelines. That will be subject, of 3 course, to the Supreme Court's approval. 5 Everything we do is subject to the Supreme 6 Court's approval. 7 All right. Do we have any further business? Michael. 8 9 MR. POLEMENI: Kind of along the lines of new business, I would like to suggest that maybe 10 11 we look into the possibility of 12 teleconferencing this meeting so that people 1.3 can listen in, similar to what the House and 14 the Senate have where you can listen in to what's being discussed. Just a suggestion. 15 16 MR. BAILEY: I don't know if we have any funding 17 for that. I guess, Wayne, you can --I have no idea. MR. JONES: 18 19 MR. MADDOX: That would be a Supreme Court decision. 20 MR. BAILEY: A Supreme Court decision. I think 21 you're right. The Supreme Court, I guess, 2.2

would be the one to consider that.

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Okay. Any other -- Wayne. 1 MR. JONES: I'm not clear. When you tabled the number two, credit for other children, 3 tabled to do what? For instance, number 4 5 three, health insurance, it's going to be supplemented. 6 7 MR. BAILEY: Right. Good point. MR. JONES: When we tabled that credit for other 8 9 children, is there going to be any kind of -- anybody looking into it or --10 11 MR. BAILEY: Excellent point. We did not address 12 that. I'm glad you brought that up. Thank 1.3 you. 14 Would the Committee like to appoint a subcommittee to deal with that issue and 15 16 report back to us at our next meeting, hopefully within 60 days? What's the 17 pleasure of the Committee? 18 19 MR. ARNOLD: As long as I'm not on it. MR. POLEMENI: I think it's a necessary thing to 20 do, but I have no expertise in that. 21 That may be more than a 60-day -- you 2.2 MS. DAVIS: 23 may want to appoint a subcommittee, but I

don't know that you want to put a 60-day 1 time frame on it. Wayne has a good point, though. MR. BAILEY: 3 Where are we leaving that issue today? 5 Wayne, I'm glad you brought that up. 6 is an excellent point. I think essentially we're leaving it 7 JUDGE FORD: with Justice Stuart's suggestion that we do 8 9 nothing and leave it at the total discretion of the court. 10 11 MR. BAILEY: That's what she suggested, that we leave it alone. 12 1.3 Penny Davis. 14 MS. DAVIS: Let me ask as a matter of clarity. Once the Committee finishes this one 15 16 sub-issue, are we to continue to look at 17 issues that are presented from the public or other places, that are brought to --18 19 MR. BAILEY: Yes. Is it an ongoing Committee in other 20 MS. DAVIS: words? 21 MR. BAILEY: We serve at the pleasure of the 2.2 23 Supreme Court, and we would take up issues

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as the Supreme Court desires that we take up and I think any other issue that Committee members want to present to Wayne and Bob, being the staff, for us to consider and convene.

We still have the two issues of unfinished business. I guess you're asking me what happens after that. I think that depends on what language we adopt in terms of our continued review of this Committee rather than the Administrative Director of Courts of the child support guidelines and enforcement issues.

Michael.

MR. POLEMENI: The Alabama family law task force that was just approved may be the place to address a lot of these other issues, but I would think that this Committee would want to have input into that task force. It's a two-year task force, so it has a limited life.

MR. BAILEY: That's a good point.

Jim, did you want to say something?

1	MR. JEFFRIES: A couple of comments that you and
2	Judge Ford just made. Our tabling the
3	after-born children issue was not a vote to
4	not deal with that at all, right?
5	MR. BAILEY: No. We just tabled it until our
6	next meeting.
7	MR. JEFFRIES: To accept Judge Stuart's
8	recommendation that we just not deal with
9	that, that was not the purpose of that,
10	right?
11	MR. BAILEY: No, no. It was just to table it and
12	not vote on it today.
13	Now, I guess Wayne's point is well
14	taken. Where do we go from here with that
15	issue? Do we appoint a subcommittee? Do we
16	all think about it? Do we review the
17	information that we've been furnished by
18	Jane and reconvene at our next meeting?
19	I'll certainly put that on the agenda.
20	What's the pleasure of the Committee?
21	Do we want to appoint a subcommittee or just
22	all think about it and reconvene in 60
23	days?

MS. NELSON: I thought there were some questions 1 asked about what were other states doing in this particular area. So I would think we 3 would want to gather information from other states if we're going to have further dialogue at the next meeting concerning this 6 issue, if we wanted to consider something 7 other than what we have written before us now.

> That's a good point. MR. BAILEY:

- MS. NELSON: Should that be the next step, that we should consider compiling information from other states in this particular area?
- MR. BAILEY: I guess that depends on whether we have funds to ask Jane to do some additional work. Bob, would the Court and AOC entertain some extended work by Jane to address these issues and do you think that could be accomplished at our next meeting -by our next meeting?

MR. MADDOX: Sure.

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MR. BAILEY: Does that answer your question?

MS. NELSON: We have a directory of all of our

IV-D directors, you know, so I could easily 1 just send each of them an e-mail if you want --3 MR. BAILEY: That would be great. -- this specific information and 5 MS. NELSON: 6 just compile it for the next meeting. 7 would be no cost to the Committee, if you wanted to consider that. 8 9 MR. BAILEY: That would be wonderful. Just give me what questions it is 10 MS. NELSON: 11 that you want to be addressed, and then I 12 can put it out there and get a response back 1.3 from them and forward that information to 14 AOC for the next meeting if you choose to 15 proceed that way. MR. BAILEY: Wonderful. Exercising the 16 prerogative of the Chair, I'm going to 17 appoint you to do that, Faye, and thank you 18 19 so much. Expanding on what Faye is saying, we 20 JUDGE FORD: need to determine what we're doing in our 21 own state, the judges around the state, 2.2

determine what are they doing with the

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We may have 68 different solutions, 1 but at least we know exactly what's being done. 3 Bob or Wayne, is there a mechanism MR. BAILEY: 5 for us to do that with some of the family 6 court judges just to get a sense of what 7 they're doing? Is that a big project? I'll have to check, obviously, with 8 MR. MADDOX: 9 my bosses. I'll check on it. Does that seem like a big project? 10 MR. BAILEY: 11 MR. MADDOX: You can these days e-mail all the judges a survey. Believe it or not, we get 12 1.3 quite a good response that way. 14 MR. BAILEY: Any further discussion? Any other new business? 15 16 Wayne. The one recommendation that's been 17 MR. JONES: approved, do you want that one 18 19 recommendation reported to the Court -- AOC to the Court, or do you want it held until 20 we rule on the other two issues and report 21 it all to the Court at the same time? 2.2 23 MR. BAILEY: Good question. Good question. Ι

certainly will entertain a motion or the 1 consensus of the Committee. I would be in favor of going ahead and forwarding that 3 recommendation to the Supreme Court. 4 I would second it. 5 MR. POLEMENI: 6 MR. BAILEY: It's been considered by them now for several years, and I'd be in favor -- I 7 think they have a conference, Wayne, in 8 9 August. I think you may be right. I know 10 MR. JONES: 11 it's a couple of months off. 12 MR. BAILEY: So if we could go ahead and -- I 1.3 mean, my thinking was that once we voted on 14 it, it would be submitted to the Supreme Court for their consideration. 15 16 MR. JONES: Through the AOC? That's what the current procedure MR. BAILEY: 17 is. We may change that in 60 days, but 18 19 that's right. My thinking was, it was going to be 20 forwarded to the Court for their 21 consideration through AOC immediately. 2.2 23 somebody wants to make a motion to delay

that or we want to change that, I certainly would entertain some discussion.

Is that the consensus of the Committee, that Wayne go ahead?

(Affirmative response.)

MR. BAILEY: That was my understanding.

Okay. Before entertaining a motion to adjourn, let me just mention one thing. We were talking about national programs, and Judge Ford was absolutely right to point out about our state involvement in the national child support effort.

Just for the record, I want to again point out that in 1992, Congress in the House, Ways and Means Committee evaluated all the state programs. They only did it one time, in '92. Alabama was ranked number one. They have never re-ranked the states. States have never been considered again for national ranking. So if you're asked, Alabama still is the number one child support program in the nation. It's been since '92, but we're still number one.

1	Can I entertain a motion, please, to
2	adjourn.
3	JUDGE FORD: So moved.
4	MR. BAILEY: Judge Ford moves we adjourn. Steve,
5	do you want to
6	MR. ARNOLD: Second.
7	MR. BAILEY: All in favor.
8	(Unanimous response.)
9	MR. BAILEY: We're adjourned. Thank y'all so
10	much.
11	(Meeting adjourned at 12:23 p.m.)
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18	MEETING ADJOURNED
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1	REPORTER'S CERTIFICATE
2	STATE OF ALABAMA:
3	MONTGOMERY COUNTY:
4	I, Lisa J. Green, CCR, Registered
5	Professional Reporter, and Commissioner for the State
6	of Alabama at Large, do hereby certify that I reported
7	the Advisory Committee on Child Support Guidelines and
8	Enforcement meeting held on Friday, May 16, 2008.
9	The foregoing 119 computer printed pages
10	contain a true and correct transcript of the meeting.
11	I further certify that I am neither of kin
12	nor of counsel to the parties to said cause nor in any
13	manner interested in the results thereof.
14	This 3rd day of June 2008.
15	
16	
17	Lisa J. Green, ACCR #334
18	Expiration Date: 9-30-2008
19	Registered Professional Reporter and Commissioner for the State of Alabama at Large
20	OI AIADAMA AC DAIGE
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